Proposed OceanView-Natural Gas Tax Increment Financing District

Town Council February 23, 2015

Presentation

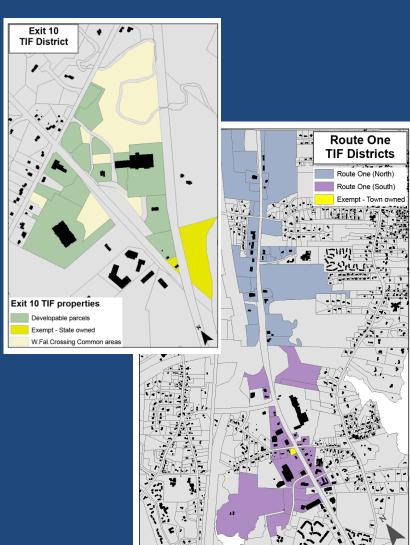
- 1. What is Tax Increment Financing (TIF)?
- 2. What area will be included?
- 3. What is the fiscal benefit for Falmouth?
- 4. How are the TIF funds proposed to be expended?
- 5. What is the impact on the mil rate?
- 6. Who approves this TIF?

1. What is Tax Increment Financing?

- TIF is a "flexible finance tool used by municipalities to leverage new property taxes generated by a specific project or projects within a defined geographic district."
- Any portion of the new taxes may be used to finance public or private projects for a defined period of time up to 30 years.
- TIF is a program designed to "assist municipalities in encouraging industrial, commercial, transit-oriented, or arts district development, increasing or retaining employment opportunities, and broadening tax bases."

Three Existing TIF districts

- West Falmouth Crossing
 - 25 years (expires 2024)
 - \$744,646 (2015 taxes)
- Route 1 North
 - 23 years (expires 2023)
 - \$363,543 (2015 taxes)
- Route 1 South
 - 30 years (expires 2030)
 - **-** \$919,673 (2015)



Negative Fiscal Impact if no TIF

- New valuation, if not sheltered, has negative fiscal impact:
 - Loss in state aid to education,
 - Loss in state municipal revenue sharing,
 - Increase in the Cumberland County Tax Assessment
- Analysis shows that out of every \$3 of new taxes,
 \$2 are lost to the fiscal impact
 - By example, without the 3 existing TIF Districts,
 Falmouth could have only kept \$689,473 for general fund expenses of \$2,2027,862 of taxes in FY 2015 a potential loss of \$1,338,389.

Eligible Expenses

- State permits the sheltering of new values from this negative fiscal impact by having Town place new taxes in a separate fund.
- TIF funds can only be spent for designated improvements:
 - 1. Improvements made within district
 - Improvements made <u>outside</u> district, but are directly related to or are made necessary by the establishment or operation of the district
 - 3. Costs related to economic development, environmental improvements, fisheries and wildlife or marine resources projects, recreational trails, or employment training within the municipality

TIF Options

- 1. Retain all new taxes in TIF and spend on eligible projects, or
- 2. Retain 1/3 of all new taxes and spend where Council decides, or
- 3. Do a mix of both

Proposed new TIF District

Note: revised data

- 62 miles of public streets with gas lines
- 30 acres of OceanView development



= 311 acre district

Updated data

Posted material:

- Street miles: 66.39 miles
- Gas pipe line area: 64.38 acres
- Total gas/street area: 320.42 acres
- TIF District area: 355.23 acres
- Economic area threshold: 26.53%
- Indiv. area cap: 1.86%
- Overall area cap: 4.28%
- Total TIF base values: \$55,351,300
- Overall value cap: 2.34%

Current proposal:

- Street miles: 62.29 miles
- Gas pipe line area: 49.08 acres
- Total gas/street area: 275.95 area
- TIF District area: 310.76 acres
- Economic area threshold: 25.41%
- Indiv. area cap: 1.63%
- Overall area cap: 3.99%
- Total TIF base values: \$53,058,900
- Overall value cap: 2.28%

What is the Fiscal Benefit?

Estimated new assessed values in the district:

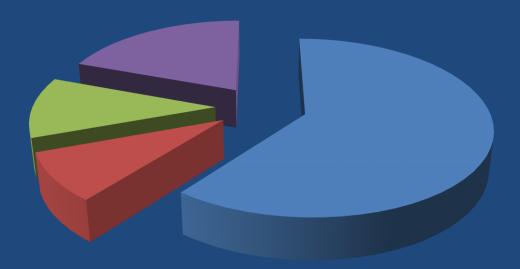
- OceanView: \$41M
- Natural Gas: \$9M

Estimated captured taxes at 100% over 30 years (2044): \$19,807,610

- If no TIF:
 - estimated net fiscal benefit: \$ 6,932,664
 - Loss \$12,874,946



How are TIF funds proposed to be expended?



Annual street project allocation: \$12,000,000 (61%)

List of specific street and capital projects: \$1,746,800 (9%)

Staff used for TIF admin and overall economic development:

\$2,223,335 (11%)

Surplus/Other projects: \$3,837,475 (19%)

Two TIF scenarios

Scenario 1: Tiered Capture

Captured values:

Year 1: 0%

Year 2-15: 100%

Year 16-25: 75%

Year 26-30: 50%

Revenues: \$16.2M

Expenses: \$16M

- Projects:
 - 13 "Base Package" projects that are either part of the Town's current Capital Improvement Plan (CIP) or operational budget
- Not captured: Net \$1.3M (to general fund or apply to mill rate)
- Total captured + not captured: \$17.3M

Scenario 2: 100% Capture

Captured values:

Year 1: 0%

Year 2-30: 100%

- Revenues: \$19.8M
- Expenses: \$19.8M
- Projects:
 - 13 "Base Package" projects\$3.8M available for other eligible projects:
 - List A: Economic Development Initiatives
 - List B: Infrastructure Improvements in Other Commercial Areas
 - List C: Bicycle and Pedestrian and Multi-Modal Improvements

Base Package (\$16.0M)

1	Lunt Road Improvements	\$ 132,000
2	Blueberry Lane Improvements	\$ 165,000
3	Middle Road Sidewalk 1	\$ 220,000
4	Falmouth Corners Intersection Improvements	\$ 605,000
5	Depot Road Repaving	\$ 19,800
6	Middle Road Sidewalk 2	\$ 132,000
7	Merrill Road Sidewalk	\$ 132,000
8	Allen Avenue Extension Repaving	\$ 159,500
9	Falmouth Road Repaving	\$ 181,500
10	Town-wide Road Improvements	\$ 12,000,000
11	TIF District Preparation	\$ 45,000
12	TIF District Ongoing Administration	\$ 145,000
13	Economic Development Programs	\$ 2,033,335

List A: Economic Development Initiatives (\$4.1M)

14 Gigabit Broadband Expansion	\$ 500,000
15 Revolving Loan Fund	\$ 250,000
16 Sewer Inflow/Infiltration Removal	\$ 250,000
17 Middle Road Wastewater	\$ 220,000
Improvements	
18 Stormwater Quality	\$ 1,000,000
19 Energy Efficiency Coordination	\$ 870,000
20 Economic Development Projects	\$ 500,000
21 Public Safety Improvements	\$ 500,000

List B: Infrastructure Improvements in Other Commercial Areas (\$ TBD)

22	Route 100
23	Route 1 S side streets
24	Route 1 N

List C: Bicycle-Pedestrian and Multi-Modal Improvements (\$3.7M)

25 Pan Am Rail Tunne	\$	753,500
26 Overall Bike-Ped Improvements	\$	2,400,000
27 Lunt Road-I-295 Pe Improvements	edestrian \$	495,000
28 Transit Infrastructu	ıre \$	100,000

What is the impact on the mil rate?

	, ,	Amount through 30yrs	
Expense	Annual street project allocation	\$	12,000,000
	List of specific street and capital project	\$	1,746,800
	Staff used for TIF admin and overall economic development	\$	2,223,335
		\$	15,970,135
Revenue	TIF	\$	19,807,610
	No TIF (with 65% reduction in revenue because there is no shelter)	\$	6,932,664
Surplus/(Deficit)	TIF	\$	3,837,475
	No TIF	\$	(9,037,472)
Mil Rate Savings	TIF (average savings/yr)		0.2286
	TIF at 80.6% (average savings/yr)		0.2478
	No TIF (average savings/yr)		0.0992

Who approves this TIF?

- March 9: Council Public Hearing and Approval of Order
- March 10: Submission to Maine Department of Economic and Community Development (DECD)
- Review and Approval required by DECD Commissioner of