# TOWN OF FALMOUTH, MAINE



### **Comprehensive Annual Financial Report**

For the Fiscal Year Ended June 30, 2019

### Town of Falmouth, Maine Comprehensive Annual Financial Report For the Fiscal Year Ended June 30, 2019

Prepared by:

Peter McHugh Finance Director

### TOWN OF FALMOUTH, MAINE COMPREHENSIVE ANNUAL FINANCIAL REPORT

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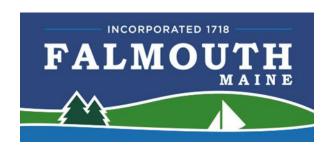
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December 31, 2019

To the Town Council and Citizens of the Town of Falmouth:

Maine state statutes and the Falmouth Town Charter require that the Town issue annually a financial report audited in accordance with generally accepted auditing standards. Pursuant to these requirements, we hereby issue the comprehensive annual financial report of the Town of Falmouth, Maine, for the fiscal year ended June 30, 2019.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

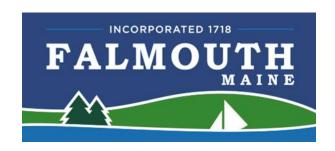
RHR Smith & Company, Certified Public Accountants, has issued an unmodified ("clean") opinion on the Town of Falmouth, Maine's, financial statements for the year ended June 30, 2019. The independent auditor's report is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview and analysis of the basic financial statements. MD&A complement this letter of transmittal and should be read in conjunction with it.

The Town is required to undergo an annual single audit in conformity with the Single Audit Act of 1984 and U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* Information related to this single audit, including a schedule of expenditures of federal awards, the independent auditors' reports on internal controls and compliance with applicable laws and regulations, and a schedule of findings and questioned costs, is included in the single audit section of this report.

### Profile of the Town of Falmouth

The Town of Falmouth, incorporated in 1718, is located in the southern part of the State of Maine, in Cumberland County, directly north of the City of Portland. The Town currently occupies a land area of 32 square miles and serves a population of approximately 12,162 persons (Census estimate for 2017). Under Maine statutes, the Town is empowered to levy a property tax on both real and personal property located within its boundaries.

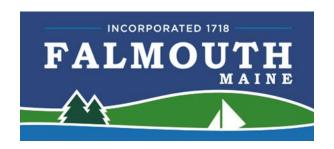


The Town has operated under the Council-Manager form of government since 1962. Policy-making and legislative authority is vested in a seven-member Town Council. The Town Council is responsible, among other things, for passing ordinances, adopting the budget, appointing committees and hiring the Town Manager. The Town Manager is responsible for carrying out the policies and ordinances of the Town Council, for overseeing the day-to-day operations of the Town, and for appointing the heads of the Town's departments. The Council is elected on a non-partisan basis to three-year staggered terms. All Council members are elected at large.

The Town of Falmouth provides a full range of services, including police, emergency medical services and fire protection; the construction and maintenance of highways, streets, and other infrastructure; recreational activities; elementary and secondary education; harbor control and emergency preparedness; municipal planning, assessing, building inspection and code enforcement; and wastewater treatment. Under the Town Charter, the Town of Falmouth's Education department is a department of the Town with an elected school board and an appointed Superintendent of Schools.

The annual budget serves as the foundation for the Town of Falmouth's financial planning and control. Each fall, all departments of the Town, including the Education department, submit requests for appropriation to the Town Manager so that a budget may be prepared. The Town Manager uses these requests as the starting point for developing a proposed budget. The Town Manager then presents this budget to the Town Council for multiple reviews in the months January through April. The Town Council is required to hold a public hearing on the proposed budget before a final budget is adopted. The appropriated budget is prepared by fund, function (e.g., public safety), and department (e.g., police). (Note that Wastewater and the Vehicle Maintenance Internal Service Fund also carry a budget)

The budget includes information on the past year, current year estimates, and requested appropriations for the next fiscal year. The Town Manager may make transfers of appropriations within a function. Transfers of appropriations between functions require the approval of the Town Council. The legal level of budgetary control is the function level. Expenditures may not legally exceed budgeted appropriations at the function level without Town Council approval. Budget-to-actual comparisons are provided in this report for the general fund. This comparison is presented on page 34 as part of the basic financial statements for the governmental funds.



#### **Local Economy**

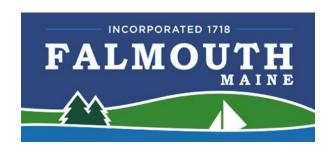
Falmouth is primarily a residential suburb of Portland, with two commercial corridors containing both retail and office developments. The Town exhibits above average wealth and housing levels with per capita growth outpacing that of the state. The Town experienced a rapid tax base growth in the late 1980's. This growth stabilized in the early 1990's and increased again during the late 1990's. The Town had another period of rapid tax base growth in the early 2000s (averaged 7.8% per year) and performed a re-valuation in 2009.

Since 2009, the Town experienced moderate growth of slightly over 1.1%, as TIF districts saw much of the growth. TIF valuations grew an average of 7.7% per year (increasing from 4% of the Town's total valuation to over 7.9% in 2019). From 2018 to 2019, the Town's taxable base grew by 1.43% while TIF district values grew by 9.6%. The Town's current-year property tax collection rate was a very healthy 99.1% collected by August 31, 2019.

Several factors continue to work in the Town's favor in the current economic climate. First, residential building activity and development in Falmouth showed continued stability. There were 81 building permits for new construction issued this year, including 79 permits for new single-family residential housing and 2 permits for new commercial buildings.

Finally, relative to many other municipalities, the Town has an extremely diversified tax base, with its largest taxpayer comprising only 2.99% of its total tax base, and its top ten taxpayers combined representing only 8.84% of the total tax base. The commercial tax base is well balanced with strong retail, office, and service sectors. Major companies with headquarters or divisions located in the Town include a large national computer software firm and a large regional bank back-office facility.

The Town's two retail corridors have a very high occupancy rate with a variety of specialty stores and restaurants, as well as several large retail and supermarket outlets. According to the latest available census figures, an approximate-total of 6,362 workers are employed in Falmouth. The Town also serves as a regional employment center, with over 63% of its total workforce residing in surrounding communities.



#### Long Range Planning

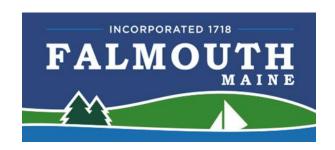
To prepare for the future, the Town identifies infrastructure and capital projects that are needed to meet the demand for services, while continuing to meet the rising fixed costs necessary to deliver services and programs to support the function of all operations. Among these capital investments and programs are road construction, planning for affordable housing, open space planning, recreational activities, equipment purchases, and building construction and renovations. These initiatives were accomplished in accordance with the Town's comprehensive planning document and its ten-year Capital Improvement Plan, which is reviewed and updated annually by the Town Council.

The 2019-20 capital plan calls for a continuation of road and sidewalk improvements, Blackstrap Road rehabilitation, drainage system repairs, replacement of the Town routers in 6 locations and security servers for all Town facilities, energy-efficient street light fixture replacements on Route 100, a tower microwave replacement at Town Hall for Fire/EMS communication, various Community Center building projects including bathroom and generator replacement, phase II of the project to replace the remainder of Town building lighting with more energy efficient LED lighting, and school/open space acquisitions.

This year's 2019-20 multi-year equipment replacement plan also calls for the purchase of a loader, a light duty plow truck, and a salt brine unit for Public Works, two new cruisers, a lieutenant's car and replacement vehicle emergency lights for the Police Department, a new bay ceiling and parking lot lights at Central Fire Station, new hydraulic cutters and spreaders and a new RAM for Engine 2 for the Fire Department, and a new tractor and maintenance facility for the Parks & Community Programs Department.

In addition to its multi-year capital improvement and equipment replacement plans, the Town continues to be engaged in significant long-range land use planning. In 2018-19, the Town made progress on a number of long-range planning initiatives including the following:

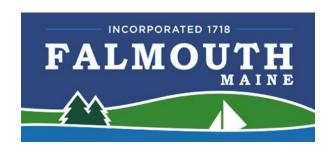
1. Continued focus on the overall needs of senior citizens and what role the Town should have with offering and/or facilitating the delivery of services and assistance to senior citizens.



- 2. Began construction for the voter approved implementation of the Route 100 Infrastructure project.
- 3. Continued review of land use ordinances to ensure growth is encouraged in areas targeted for growth and slow growth is maintained in rural areas.
- 4. Continued with implementation of a prioritized bicycle and pedestrian infrastructure plan.
- 5. Planned for the continued expansion of natural gas lines throughout the community.
- 6. Considered next steps to implement the Route One North Vision Plan with recommended improvements including intersection and roadway improvements, as well as pedestrian and bicycle amenities.
- 7. Celebrated the Town's tercentennial with events and activities throughout the year.
- 8. Continued marketing for the Route One South Corridor where the recently completed infrastructure improvement project has spurred development growth.
- 9. Considered next steps to implement the multi-modal transportation plan for the Route One corridor that was developed with the Towns of Cumberland, Yarmouth, and Freeport.

In 2019-20, the Town will continue to work on long-range planning initiatives which are included in the 2013 Comprehensive Plan. These initiatives include the following:

- 1. Prioritize capital improvements to ensure adequate supporting infrastructure is available to accommodate growth in growth areas.
- 2. Analyze the long-term staffing needs of the Fire/EMS Department as demand for those services continues to grow and the number of volunteers continues to shrink.
- 3. Continue to construct the Route 100 Infrastructure project.
- 4. Implement the Town's 2018 Open Space Plan.
- 5. Continue to work with the State of Maine on an infrastructure plan for Blackstrap Road.
- 6. Initiate a comprehensive watershed assessment of the community.
- 7. Explore a possible update of the West Falmouth Crossing Master Plan.
- 8. Continue to Investigate affordable housing opportunities.
- 9. Continue to implement the Bicycle and Pedestrian Plan.
- 10. Begin the process to review and update the 2013 Comprehensive Plan.



#### **Relevant Financial Policies**

Unassigned fund balance in the general fund exceeds the target balance of 16.7% (two months) of budgeted expenditures specified in the Town of Falmouth's fund balance policy. The Town also reserves \$1,000,000 over that amount for future capital expenditures. According to the policy, funds in excess of the targeted balance may, with the approval of the Falmouth Town Council, be used for such non-operating fiscal purposes as additional capital improvements or debt reduction.

#### **Major Initiatives**

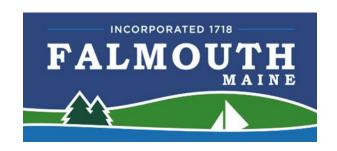
In addition to significant long range planning initiatives, there are other major projects or initiatives, which will have a significant impact on the future of the Town. Some of these initiatives include but are not limited to:

- 1. Reconstruction and expansion of the Memorial Library. The Town issued \$3,310,000 in GO Bonds approved by referendum and began construction in 2019 with scheduled completion in the first half of 2020.
- 2. The Town issued \$6,000,000 in GO Bonds in 2019 to fund a portion of the Route 100 Infrastructure project. Debt service for these Bonds will be paid out of the West Falmouth TIF.

#### **Awards and Acknowledgements**

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Falmouth, Maine, for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2018. This was the 27th consecutive year that the Town has received this prestigious award. In order to be awarded a Certificate of Achievement, the Town published an easily readable and efficiently organized comprehensive annual financial report. This report satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for one year. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.



The preparation of this report would not have been possible without the dedicated service of the Finance Department staff. Each member of the department has our sincere appreciation for the contributions made in the preparation of this report. Credit must also be given to the Falmouth Town Council for its unfailing support for maintaining the highest standards of professionalism in the management of the Town's finances.

Sincerely,

Nathan A. Poore Town Manager Peter M. McHugh Finance Director



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

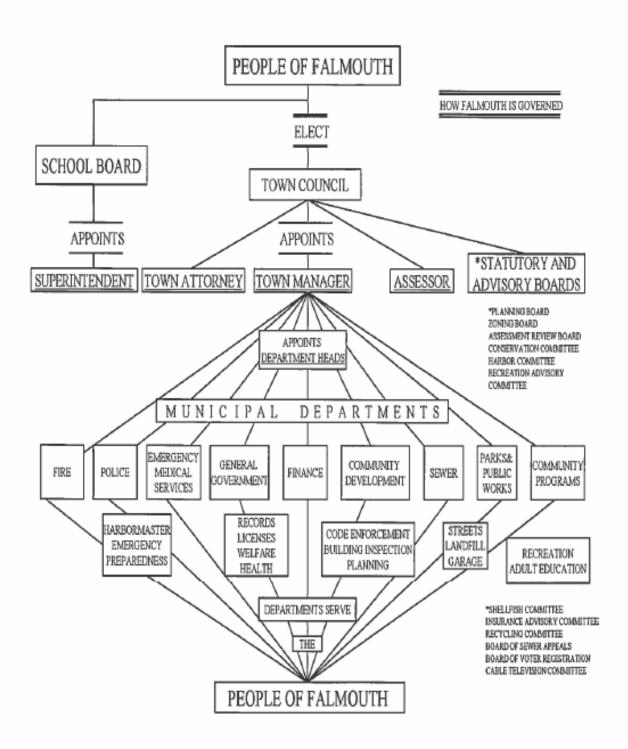
# Town of Falmouth Maine

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2018

Christopher P. Morrill

Executive Director/CEO



### TOWN OF FALMOUTH MAINE List of Principal Officers June 30, 2019

<u>Title</u> <u>Name</u>

Council member Amy Kuhn, Chair

Council member Ted Asherman, Vice Chair

Council member Tommy Johnson
Council member Janice De Lima
Council member Hope Cahan
Council member Caleb Hemphill
Council member Jay Trickett
Town Manager Nathan Poore

Assessor Benjamin Thompson

Code Enforcement OfficerJustin BrownCommunity Programs DirectorAlexis D'AscanioCommunity Development DirectorEthan CroceEconomic Development DirectorTheo HoltwijkFinance DirectorPeter McHugh

Finance Director Peter McHugh
Fire Chief Howard Rice
Information Systems Director Jennifer Phinney

Police Chief John Kilbride
Public Works Director Jay Reynolds
Town Clerk Ellen Planer

Wastewater Treatment Superintendent Robert Clark
School Board member Danielle Tracy, Chair
School Board member Whitney Bruce, Vice Chair

School Board member Krisztina Napolitano
School Board member James Cahan
School Board member Nicole Bezanson
School Board member Julie Fraser

School Board member

Julia Lucas

**FINANCIAL SECTION** 



### INDEPENDENT AUDITORS' REPORT

Board of Selectmen Town of Falmouth Falmouth, Maine

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the Town of Falmouth, Maine as of and for the year ended June 30, 2019 and the related notes to the financial statements, which collectively comprise the Town of Falmouth, Maine's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the Town of Falmouth, Maine as of June 30, 2019 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and pension and OPEB information on pages 4 through 12 and 86 through 95 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Falmouth, Maine's basic financial statements. The combining and individual nonmajor fund financial statements and capital asset schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 20-A MRSA §6051, Sub-chapter 1(K) of the Maine Revised Statutes as amended, and is also not a required part of the basic financial statements

The combining and individual nonmajor fund financial statements, capital asset schedules and the schedule of expenditures of federal awards are the responsibility of

management and were derived from and related directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, capital asset schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

RHR Smith & Company

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2019, on our consideration of the Town of Falmouth, Maine's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Falmouth, Maine's internal control over financial reporting and compliance.

Buxton, Maine December 9, 2019

## TOWN OF FALMOUTH, MAINE Management's Discussion and Analysis June 30, 2019

As management of the Town of Falmouth, we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town of Falmouth for the fiscal year ended 2019. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 1-5 of this report.

### **Financial Highlights**

- The assets and deferred outflows of resources of the Town of Falmouth exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$97,690,458 (net position). Of this amount, \$19,382,305 (unrestricted net position) may be used to meet the Town's ongoing obligations to citizens and creditors. The Town of Falmouth's total net position increased by \$6,669,270.
- The assets and deferred outflows of resources of the Town of Falmouth's governmental activities exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$76,970,028 (net position). Of this amount, \$15,746,274 (unrestricted net position) may be used to meet the Town's ongoing obligations to citizens and creditors. The Town of Falmouth's governmental activities total net position increased by \$6,501,144.
- The assets and deferred outflows of resources of the Town of Falmouth's business-type activities exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$20,720,430 (net position). Of this amount, \$3,636,031 (unrestricted net position) may be used to meet the Town's business activities ongoing obligations to citizens and creditors. The Town of Falmouth's business-type activities total net position increased by \$168,126.
- As of the close of the current fiscal year, the Town of Falmouth's governmental funds reported combined ending fund balances of \$31,649,075, an increase of \$8,841,654 in comparison with the prior year. This is detailed as follows:
  - The general fund increased \$1,122,991. This was due to favorable operations of \$6,034,885 offset by current year net transfers (\$4,911,894) to other funds.
  - The West Falmouth TIF fund increased \$5,404,326. This was due to bond net proceeds from the Route 100 GO bond of \$6,177,222 offset by net spending of \$772,896.
  - Other governmental funds including CIP, special revenue funds and the TIF districts, increased \$2,314,337. Revenues of \$6,430,975, consisting mostly of property taxes for the TIFs transferred in from the general fund (\$2,258,150), miscellaneous revenues (\$1,375,092), charges for services (\$2,096,682) and intergovernmental revenues (\$695,301). Expenditures of \$9,165,639 consisting mostly of school related expenditures (\$2,193,390), community programs and parks expenditures (\$969,767), debt service (\$773,212), and capital improvements (\$4,242,406). The balance (\$986,864) is made up of expenditures in other departments such as public safety, general government, public works, and community development. Excess expenditures over revenues of \$2,740,414 was offset by library construction bond proceeds of \$3,319,000, and \$1,744,751 net transfer from other funds (excluding property tax).
- At the end of the current fiscal year, the Town unassigned fund balance for the general fund was \$11,067,470 and the school Unassigned fund balance (listed as restricted in the CAFR) was \$1,188,261. The total unassigned fund balance for the Town general fund and school department general fund of \$12,255,731 equates to 24.3% of total general fund expenditures.
- During the fiscal year, the Town paid \$3,980,000 in principal payments on previously issued general obligation debt, and paid principle of \$324,000 on previously issued sewer revenue bond debt.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Town of Falmouth's basic financial statements. The Town's financial statements have three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the Town of Falmouth's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on the Town's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between these items reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The *statement of activities* presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both government-wide financial statements distinguish functions of the Town of Falmouth that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the Town include general government, public safety, public works (highways, streets, and solid waste disposal), education, and parks and recreation. The Town has one business-type activity, its wastewater treatment operation. The government-wide financial statements can be found on pages 29-32 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Falmouth, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All funds of the Town can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds**. Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of

revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town of Falmouth maintains nine governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund and the capital project fund (30 individual projects), both of which are considered to be major funds. Data from the other seven governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The Town of Falmouth adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 33-36 of this report.

**Proprietary funds.** The Town of Falmouth maintains two different types of proprietary funds. The enterprise fund is used to report the same functions presented as business-type activities in the government-wide financial statements. The Town of Falmouth uses the enterprise fund to account for its wastewater treatment operations. The internal service fund is an accounting device used to accumulate and allocate costs internally among the Town's various functions. The Town uses the internal service fund to account for the maintenance of its motor vehicle fleet. Because this service predominantly benefits governmental rather than business-type functions, it has been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The basic proprietary fund financial statements can be found on pages 37-39 of this report.

**Fiduciary funds**. Fiduciary funds are used to account for resources held for the benefit of parties outside the Town. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the Town of Falmouth's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statement can be found on pages 40-41 of this report.

**Notes to the financial statements**. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 42-101 of this report.

**Other information**. The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the notes to the basic financial statements. Combining and individual fund statements and schedules can be found on pages 115-138 of this report.

### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town of Falmouth, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$95,411,443 at the close of the most recent fiscal year.

Governmental

#### **Town of Falmouth's Net Position**

**Business-type** 

**Activities Activities** Total 2019 2018\* 2019 2018\* 2019 2018\* Current and other 36,911,718 \$27,598,239 \$ 3,925,524 \$ 4,059,750 \$ 40,837,242 \$ \$31,657,989 assets Capital assets 102,050,497 99,945,986 19,676,399 19,681,868 121,726,896 119,627,854 138,962,215 162,564,138 151,285,843 Total assets 127,544,225 23,601,923 23,741,618 Deferred Outflow of \$ Resources 3,585,019 \$ 3,394,856 \$ 3,585,019 \$ 3,394,856 Non-current liabilities outstanding 54,470,627 51,453,625 2,381,855 3,093,524 56,852,482 54,547,149 Other liabilities 10,112,199 8,634,399 499,638 95,790 10,611,837 8,730,189 Total liabilities 64,582,826 60,088,024 2,881,493 3,189,314 67,464,319 63,277,338 Deferred Inflows of Resources 994,380 382,173 994,380 382,173 Net position: Net investment in capital assets 54,501,477 55,669,414 17,084,399 16,765,868 71,585,876 72,435,282 Restricted 6,722,277 8,165,087 6,722,277 8,165,087 Unrestricted 10,420,819 15,746,274 6,634,383 3,636,031 3,786,436 19,382,305 Total net position 76,970,028 \$70,468,884 \$20,720,430 \$20,552,304 \$ 97.690.458 \$91.021.188

By far, the largest portion of the Town of Falmouth's net position (73.3%) reflects its net investment in capital assets (e.g., land, buildings, infrastructure, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the Town's net investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Town of Falmouth net position represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (\$19,382,305) may be used to meet the Town's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the Town of Falmouth can report positive balances in all categories of net position, including investment in capital assets, restricted net position, and unrestricted net position, both for the government as a whole, as well as for its separate business-type activities.

Further information on deferred outflows of resources and inflows of resources, can be found in the Notes to Basic Financial Statements on pages 42-101.

<sup>\*</sup> Restated for the implementation of GASB Statement No. 75

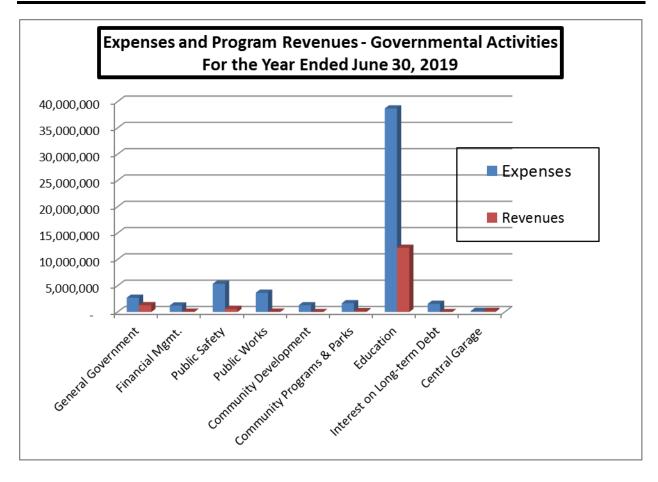
	Govern	Governmental Business-type								
	Activ	vities .	Activ	rities	Total					
	2019	2019 2018*		2018*	2019	2018*				
Revenues:										
Program revenues:										
Charges for services	3,772,388	3,801,937	\$ 2,012,107	\$ 2,004,168	\$ 5,784,495	\$ 5,806,105				
Operating grants and										
contributions	10,802,138	12,335,128	-	508,889	10,802,138	12,844,017				
Capital grants and										
contributions	594,309	442,069	522,694	729,011	1,117,003	1,171,080				
General revenues:										
Property taxes	40,481,952	37,875,513	-	-	40,481,952	37,875,513				
Excise taxes	3,560,107	3,396,845	-	-	3,560,107	3,396,845				
Cable TV franchise taxes	229,783	221,219	-	-	229,783	221,219				
Grants not restricted										
to specific programs	577,940	1,089,754	201,364	-	779,304	1,089,754				
Other	2,908,107	190,252	15,046	21,428	2,923,153	211,680				
Total revenues	62,926,724	59,352,717	2,751,211	3,263,496	65,677,935	62,616,213				
Expenses:										
General government	2,643,701	6,405,329	=	=	2,643,701	6,405,329				
Financial management	1,238,141	1,193,225	-	-	1,238,141	1,193,225				
Public safety	5,366,716	4,938,969	-	-	5,366,716	4,938,969				
Public Works	3,660,138	3,048,036	=	=	3,660,138	3,048,036				
Community programs & parks	1,674,500	682,974	-	-	1,674,500	682,974				
Community development	1,292,783	957,224	-	-	1,292,783	957,224				
Education	38,702,886	39,033,885	-	-	38,702,886	39,033,885				
Central Garage	209,438	218,249	-	-	209,438	218,249				
Interest on long-term debt	1,561,000	1,476,582	-	-	1,561,000	1,476,582				
Bond Issuance Costs	76,277	-	-	-	76,277	=				
Wastewater treatment	-	-	2,583,085	2,566,435	2,583,085	2,566,435				
Total expenses	56,425,580	57,954,473	2,583,085	2,566,435	59,008,665	60,520,908				
Increase in net position	6,501,144	1,398,244	168,126	697,061	6,669,270	2,095,305				
Net positionJuly 1, restated	70,468,884	69,070,640	20,552,304	19,855,243	91,021,188	88,925,883				
Net positionJune 30	\$76,970,028	\$70,468,884	\$20,720,430	\$20,552,304	\$97,690,458	\$91,021,188				

<sup>\*</sup> Restated for the implementation of GASB Statement No. 75

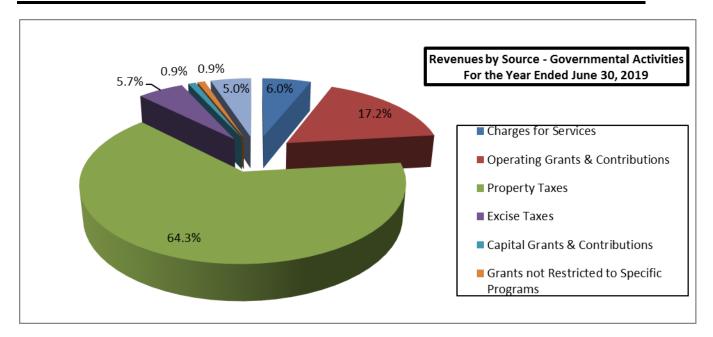
The Town of Falmouth's net position increased by \$6,669,270, or 7.3%, during the current fiscal year. Total governmental activities revenue increased by \$3,574,007 or 6.0% over the prior year primarily due to increased taxes of \$2,769,701, and an increase in other revenues of \$2,717,855 offset by operating grants and contribution reductions of \$1,532,990.

Total expenses decreased \$1,512,243 or 2.6% from the prior year. The decrease was driven by decreases in general government expenses (\$3,761,628) primarily due to the GASB 75 restatement of 2018, a decrease in education expenses of \$330,999 offset by increases in public works (\$612,102), public safety (\$427,747), and community programs & parks expense (\$991,526).

**Governmental activities.** Governmental activities increased the Town of Falmouth's net position by \$6,501,144 thereby accounting for 97.5% of the total growth in the Town's net position. The following charts illustrate total expenses and revenues by program and revenues by source for all governmental activities. Key elements of this increase are as follows:



- General government line item expenses decreased by \$3,761,628 or 58.7%. This is primarily due to the implementation of GASB 75 offset by increased county taxes (\$44,040) and non-departmental expenses (\$171,763).
- Public safety overall expenses increased \$427,747 primarily due to increased depreciation and employee costs.
- Public works increased by \$612,102 due to increased vehicle maintenance, road salt purchases, and increased employee costs.
- Community development expenses increased \$335,559 primarily due to an increase in TIF expenditures.
- Financial management expenses increased \$44,916 primarily due to increased Worker's Compensation costs and assessor fees.
- Education line-item expenses decreased by \$330,999 in 2019 compared to 2018 primarily due to a Reduction in grant-related spending.



- Property tax revenues increased by \$2,606,439 or 6.9% during the year. The tax rate increased from 15.62 mils to 16.47 mils in 2019 or 5.4%. This, along with a 1.4% increase in total property valuation, and strong tax collection efforts, reflected in the Town's continued high tax collection rate of 99.1% collected by August 31, 2019 resulted in the increase.
- Excise taxes increased \$163,262 or 4.8% from the prior year as new car sales and leases continue to see strong growth.
- Operating grants and contributions decreased \$1,532,990 due to a decrease in amounts received for Education.

**Business-type activities.** The Town's one business-type activity, its wastewater treatment operation, increased the Town of Falmouth's net position by \$168,126. Key elements of this year's activity are as follows:

- Charges for services increased by \$7,939 from the prior year.
- Operating grants and contributions decreased \$508,889.
- Capital grants and contributions decreased \$206,317 due to the completion of the Mill Creek pump station replacement project.
- Expenses increased by \$16,650 or 0.6% primarily due to employee costs.

#### **Financial Analysis of the Government's Funds**

As noted earlier, the Town of Falmouth uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds**. The focus of the Town of Falmouth's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the Town's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town of Falmouth's governmental funds reported combined ending fund balances of \$31,649,075, an increase of \$8,841,654 from the prior year including the GASB 75 restatement (see page 101). This increase is primarily due to Bond proceeds from the Route 100 Infrastructure/Library Expansion GO Bond issuance. Approximately 35.0% of this total amount (\$11,066,986) constitutes *unassigned fund balance*, which is available for spending at the Town's discretion.

The general fund is the chief operating fund of the Town of Falmouth. At the end of the current fiscal year, the fund balance of the general fund was \$12,638,087, (\$1,570,617) of which has been designated by management, the Town Council, or an outside government as assigned, committed, restricted, or non-spendable). As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 22.0% of total general fund expenditures, while total fund balance represents 25.1% of that same amount.

The remainder of the fund balance is as follows: *special revenue funds* (\$6,640,216); which are restricted or assigned for a specified purpose; *capital project funds* which are restricted or committed to capital projects (\$5,003,630); *permanent Funds* (\$9,164) which are assets held by the Town that are legally restricted; *West Falmouth TIF funds* (\$7,357,978) which are restricted to use in the TIF district; and *non-spendable* (\$35,792) to indicate that it is not available for new spending. These amounts are not available for new spending because they have already been classified to account for inventory, unemployment compensation reserves, School funds, or projects which must be completed due to restrictions set by entities at the State or Federal level or other municipal governments outside of the Town.

The fund balance of the Town of Falmouth's general fund increased by \$1,122,991 during the current fiscal year. Major factors in this year's fund balance activity are as follows:

- General fund property tax revenues increased by \$2,955,659 (7.8%) during the year. This increase reflects both a 1.4% increase in total property valuation, and an increase of 5.4% in the mil rate (from 15.62 to 16.47 mils), as well as strong tax collection efforts, reflected in the Town's continued high tax collection rate of 99.1% collected by August 31, 2019.
- Intergovernmental revenue decreased by \$2,523,724 from the prior year due to a reduction in the amount of operating grants for education.
- A \$163,262 increase in excise taxes, a \$67,052 decrease in charges for services, a \$41,972 increase in license, fees and permits, a \$754,153 increase in investment earnings due to earnings and an unrealized net investment gain, and a \$22,335 increase in fines and forfeitures revenue.
- Net other financing uses of \$4,911,894.
- Total general fund expenditures decreased by \$644,543 or 1.3%.

The West Falmouth TIF fund increased by \$5,404,326 due to Bond net proceeds for the Route 100 infrastructure project of \$6,177,222 offset by expenditures of 2,422,154, property tax transfers in from the General Fund of \$908,993, Maine Department of Transportation and Portland Water District contributions to the Route 100 project of \$526,334, and other revenues of \$213,931.

The combined fund balance of the other (nonmajor) governmental funds increased by \$2,314,337 due to tax revenue transfer from the general fund of \$2,258,150, general government fund budget net transfers of \$1,744,751, bond proceeds of \$3,310,000 from the Library project GO bond issuance, intergovernmental revenue of \$695,301, charges for services of \$2,096,682 and miscellaneous revenues of \$1,375,092 offset by expenditures of \$9,165,639 including capital spending of \$4,241,906, education spending of \$2,193,390, community programs & parks spending of \$969,767, public works spending of \$504,293, and debt service payments of \$773,212.

**Proprietary funds.** The Town of Falmouth's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the Town's wastewater treatment fund amounted to \$3,636,031, and net position of the fleet maintenance internal service fund was zero. The total increase in net position for the wastewater treatment fund was \$168,126. The total operating income for the internal service fund was \$0.

#### **General Fund Budgetary Highlights**

For the current fiscal year, all revenue line-items (with the exception of other revenue) exceeded budgetary projections and all expenditure line-items were within budgetary limits. Revenues were \$1,490,203 higher than budget and expenditures were \$450,388 lower than budget.

The Town's written fund balance policy, which authorizes funds exceeding the Town's required minimum unassigned fund balance of two months (or 16.7%) of operating expenditures to be appropriated for "one-time" capital or non-operating uses. The Town also reserves \$1,000,000 in addition to that amount for future capital expenditures.

#### **Capital Asset and Debt Administration**

**Capital assets.** The Town of Falmouth's investment in capital assets for its governmental and business-type activities as of June 30, 2019 amounts to \$121,726,896 (net of accumulated depreciation), an increase of \$2,099,042. This investment in capital assets includes land, buildings and system, land improvements, machinery and equipment, and infrastructure. The total increase in the Town of Falmouth's investment in net capital assets for the current fiscal year was 1.8% (a 21.1% increase for governmental activities and a 0.03% decrease for business-type activities).

### Town of Falmouth's Capital Assets (net of depreciation)

		Gover	nme	ental	<b>Business-type</b>								
		Acti	vitie	es	Activities								
		2019		2018		2019		2018		2019		2018	
Land	\$	9,306,751	\$	8,913,871	\$	511,344	\$	350,600	\$	9,818,095	\$	9,264,471	
Construction-in-													
progress		4,090,386		789,066		237,809		115,851		4,328,195		904,917	
Buildings &													
improvements		51,107,415		52,951,613		5,882,065		6,037,769		56,989,480		58,989,382	
Improvements													
other than													
buildings		437,177		542,671		-		-		437,177		542,671	
Machinery and													
equipment		6,413,423		5,178,947		1,603,767		1,625,001		8,017,190		6,803,948	
Infrastructure		30,695,345		31,569,818		11,441,414		11,552,647		42,136,759		43,122,465	
Total	\$1	.02,050,497	\$	99,945,986	\$	19,676,399	\$	19,681,868	\$	121,726,896	\$1	.19,627,854	

Major capital asset events during the current fiscal year included the following:

- A variety of street construction projects throughout the Town were undertaken, including the Route 100 infrastructure project; repaving of Middle Road, Falmouth Road, and Middle Road; Blueberry Lane road and sidewalk improvements; and Johnson road to Mill Creek Sewer capacity upgrade. Other projects included replacement of all street lights and Town building interior lights with energy-efficient LED lights, replacement of the Town Data system and security servers, a new Community Center roof, and Open Space acquisitions. We replaced the floats and gangways at the Harbor that were destroyed in the November 2017 storm.
- Major equipment additions include a plow/maintenance truck and a street sweeper for Public Works, a new ambulance for the Fire Department, two new hybrid police cruisers, and two pick-up trucks for parks and community programs.

Additional information on the Town of Falmouth's capital assets can be found in the notes to the basic financial statements on pages 57-58 of this report.

**Long-term debt.** At the end of the current fiscal year, the Town of Falmouth had total bonded debt outstanding of \$50,097,000. Of this amount, \$47,505,000 consists of general obligation debt backed by the full faith and credit of the Town. It should be noted that the State of Maine has been funding school debt payments for the entire 2017 refunding of the outstanding \$2,535,000 2011 high school construction bond and 84.2% of the 2017 refunding of the outstanding \$23,775,000 2011 elementary school construction bond. The State contribution toward debt service totaled \$3,308,533 in 2019. The remaining \$2,592,000 of the Town's debt consists of sewer revenue bonds secured solely by sewer user fees. In May of 2019, the Town issued a \$9,310,000 GO Bond to finance \$6,000,000 of the voterapproved Route 100 infrastructure project, and \$3,310,000 of the voter-approved Falmouth Memorial Library construction project.

All Governmental activities long-term debt service requirements are paid by either the General Fund, or the Route One South TIF District fund.

Governmental

### Town of Falmouth's Outstanding Debt General Obligation and Revenue Bonds

**Business-type** 

				,,				
	activ	vities .	de	ebt	Total			
	2019	2018 2019 2		2018	2019	2018		
General obligation								
bonds	\$47,505,000	\$42,175,000	\$ -	\$ -	\$47,505,000	\$ 42,175,000		
Revenue bonds	-	-	2,592,000	2,916,000	2,592,000	2,916,000		
Total	\$47,505,000	\$42,175,000	\$2,592,000	\$2,916,000	\$50,097,000	\$ 45,091,000		

During the fiscal year, the Town paid \$3,980,000 in principal payments on previously issued general obligation debt, and paid principle of \$324,000 on previously issued sewer revenue bond debt.

During the fiscal year, The Town of Falmouth maintained its "AAA" credit rating from Standard & Poor's and had its rating from Moody's Investors Service upgraded to "Aaa".

State statutes limit the amount of total debt (for all municipal purposes) that a municipality may issue up to 15% of its total state assessed valuation. The current debt limitation for the Town of Falmouth is \$379,890,000. The Town's actual total outstanding debt of \$50,097,000 (for all municipal purposes) is significantly below the authorized state limit. Additional information on the Town of Falmouth's long-term debt can be found in the notes to the basic financial statements on pages 59-62 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

- The Town of Falmouth's property tax base continues to remain stable, paced by a stable building and real estate construction market. Falmouth's taxable valuation base grew by 1.4% in fiscal year 2018-19. A total of 81 building permits for new construction were issued in 2018-19, including 79 permits for new single-family residential housing and 2 permits for new commercial buildings.
- Certain economic areas are showing increased strength. For example, the automobile market's continued strength has led to a strong increase in automobile excise collections. This amount increased 4.8% to \$3,560,107 in fiscal year 2018-19 from \$3,396,845 in the prior year.
- The Town makes a continual effort to ensure that its property tax base is assessed at close to 100% of market value. A revaluation of commercial and residential properties was conducted in 2009. These revaluations ensure that the Town is fairly and equitably assessing its properties and is utilizing its full property tax base.
- Despite a statewide decline in elementary and secondary school enrollment, the Town's school
  enrollment figures remain stable. These enrollment figures ensure that the Town will continue to
  receive its fair share of state educational aid, which is distributed to municipalities under a formula,
  which places great weight on student enrollment.

- The major concern for future budget planning is the Fire Department's ability to continue as a
  volunteer department. Drops in the number of volunteers and increases in the number of annual
  calls has put a strain on the department. The Town has hired a consultant to analyze staffing needs
  and it is likely the Town will begin transitioning to an employee-based department in fiscal year
  2020-21.
- The town experienced a large unrealized gain of principal in its investments due to favorable interest rates in relation to the market. The Town rarely sells its investments prior to maturity but continues to closely monitor the situation.
- The Town has seen the costs of employee health insurance increase at a more moderate pace in 2020 with an increase of 5.0% on each of the plans.

Where applicable, the factors above were considered in preparing the Town of Falmouth's budget for the 2020 fiscal year. The primary budgetary objective was to provide basic and referendum approved Town services to its citizens while attempting to keep the property tax rate low. The positive trends noted above helped offset an increase of 4.8% in net School expenditures, and 4.0% County requirements from property taxes and result in a 2.4% increase in the property tax rate in fiscal year 2019-20. The tax rate increased to \$16.87 per thousand of valuation.

#### Affecting the future development for the Town:

- In May 2019, the Town issued \$9.3 million in GO Bonds to finance two large projects. \$6,000,000 of the issuance was for the voter approved bonds to finance a portion of the \$10,500,000 Route 100 commercial corridor infrastructure improvement project. The remaining \$4,500,000 will be funded through a \$4,000,000 grant from the Maine Department of Transportation and \$500,000 from existing West Falmouth Crossing TIF funds. Work on this infrastructure improvement project is underway and scheduled to be complete by the first half of 2020. The remaining \$3.3 million in GO Bonds will finance the 50% match of the Falmouth Memorial Library renovation and expansion project. Construction began in the spring of 2019 and is scheduled to be complete by spring 2020.
- The private expansion of natural gas lines throughout the Town is continuing. Installation of the
  distribution system will represent a significant investment in Falmouth. The entire project is
  expected to take between five and ten years. In addition, the Ocean View senior community
  continues to expand at a rapid pace. Both of these major developments are in the Ocean
  View/Natural Gas TIF District.
- The Town continues to implement a prioritized bicycle and pedestrian infrastructure plan.
- Private development continues to expand in the Route 1 South commercial district following the 2016 completion of the Town's \$12M infrastructure investment.
- The Town recently developed a multi-modal transportation plan for the Route One corridor with the Towns of Cumberland, Yarmouth, and Freeport. The Town is now considering next steps to implement the plan.
- The Town is considering next steps to implement master plan scenarios for a portion of the Route 1 North commercial district with recommended improvements including intersection and roadway improvements, as well as, pedestrian and bicycle amenities.
- The Town has implemented a 20-year sewer master plan to ensure the system can accommodate growth while maintaining service levels.
- The Town continues to market the Route One South corridor where the recently completed infrastructure improvement plan has spurred developmental growth.

- The Town continues to focus on the overall needs of senior citizens and what role the Town should have with offering and/or facilitating the delivery of services and assistance to senior citizens.
- The Town is investigating affordable housing opportunities with developers.

### **Requests for Information**

This financial report is designed to provide a general overview of the Town of Falmouth's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, Town of Falmouth, Maine, 271 Falmouth Road, Falmouth, Maine 04105.

**BASIC FINANCIAL STATEMENTS** 

### TOWN OF FALMOUTH, MAINE

### STATEMENT OF NET POSITION JUNE 30, 2019

	Governmental B Activities		Вι	Business-type Activities		Total
ASSETS						
Current assets:						
Cash and cash equivalents	\$	24,029,983	\$	-	\$	24,029,983
Investments		14,752,343				14,752,343
Accounts receivable (net of allowance for uncollectibles):						
Taxes		771,329		-		771,329
Liens		181,728		-		181,728
Other		362,267		354,146		716,413
Due from other governments		179,058		-		179,058
Inventory		153,760		-		153,760
Prepaid items		20,127		26,956		47,083
Tax acquired property		5,545		-		5,545
Internal balances		(3,544,422)		3,544,422		-
Total current assets		36,911,718		3,925,524		40,837,242
Noncurrent assets:						
Capital assets:						
Land and other non-depreciable assets		13,397,137		749,153		14,146,290
Infrastructure, buildings and vehicles, net of accumulated depreciation		88,653,360		18,927,246		107,580,606
Total noncurrent assets		102,050,497		19,676,399		121,726,896
TOTAL ASSETS		138,962,215		23,601,923		162,564,138
DEFERRED OUTFLOWS OF RESOURCES						
Deferred bond premium	\$	1,456,067		-		1,456,067
Deferred outflows related to pensions		1,843,740		-		1,843,740
Deferred outflows related to OPEB		285,212		-		285,212
TOTAL DEFERRED OUTFLOWS OF RESOURCES		3,585,019		-		3,585,019
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$	142,547,234	\$	23,601,923	\$	166,149,157

### TOWN OF FALMOUTH, MAINE

### STATEMENT OF NET POSITION JUNE 30, 2019

LIABILITIES	Governmental Activities	Business-type Activities	Total	
Current liabilities:				
Accounts payable	\$ 472,341	\$ 28,005	\$ 500,346	
Accrued payroll and expenses	3,308,590	37,102	3,345,692	
Accrued interest payable	403,490	34,627	438,117	
Due to other governments	821,522	=	821,522	
Current portion of long-term obligations	5,106,256	399,904	5,506,160	
Total current liabilities	10,112,199	499,638	10,611,837	
Noncurrent liabilities:				
Noncurrent portion of long-term obligations:				
Bonds payable	43,060,000	2,268,000	45,328,000	
Bond premium payable	2,480,952	-	2,480,952	
Accrued compensated absences	594,127	113,855	707,982	
Landfill postclosure costs	16,000	· -	16,000	
Net pension liability	2,563,138	-	2,563,138	
Net OPEB liability	5,756,410	-	5,756,410	
Total noncurrent liabilities	54,470,627	2,381,855	56,852,482	
TOTAL LIABILITIES	64,582,826	2,881,493	67,464,319	
DEFERRED INFLOWS OF RESOURCES				
Prepaid taxes	3,953	-	3,953	
Deferred inflows related to pensions	639,603	-	639,603	
Deferred inflows related to OPEB	350,824	-	350,824	
TOTAL DEFERRED INFLOWS OF RESOURCES	994,380	-	994,380	
NET POSITION				
Net investment in capital assets	54,501,477	17,084,399	71,585,876	
Restricted: General fund	1,274,692		1,274,692	
Special revenue funds	5,437,937	-	5,437,937	
Permanent funds	9,648	-	9,648	
Unrestricted	15,746,274	3,636,031	19,382,305	
TOTAL NET POSITION	76,970,028	20,720,430	97,690,458	
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION	\$ 142,547,234	\$ 23,601,923	\$ 166,149,157	

See accompanying independent auditors' report and notes to financial statements.

#### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

Net (Expense) Revenue and Changes in Net Positio

		Program Revenues and Changes in N					sition
			Operating	Capital	•		
		Charges for	Grants and	Grants and	Governmental	Business-Type	
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	Total
Governmental activities:							
General government (and others)	\$ 2,643,701	\$ 561,199	\$ 666,991	\$ 67,975	\$ (1,347,536)	\$ -	\$ (1,347,536)
Financial management	1,238,141	76,887	-	-	(1,161,254)	-	(1,161,254)
Public safety	5,366,716	605,979	-	-	(4,760,737)	-	(4,760,737)
Public works	3,660,138	54,898	6,971	-	(3,598,269)	-	(3,598,269)
Community development	1,292,783	-	-	-	(1,292,783)	-	(1,292,783)
Community programs and parks	1,674,500	167,305	-	-	(1,507,195)	-	(1,507,195)
Education	36,544,967	2,096,682	7,970,257	-	(26,478,028)	-	(26,478,028)
Interest on debt service	1,561,000	-	-	-	(1,561,000)	-	(1,561,000)
Capital outlay	-	-	-	526,334	526,334	-	526,334
State of Maine on-behalf payments	2,157,919	-	2,157,919	-	-	-	-
Internal service	209,438	209,438	-				
Total governmental activities	\$ 56,349,303	\$ 3,772,388	\$ 10,802,138	\$ 594,309	(41,180,468)		(41,180,468)
Business-type activities:							
Wastewater	2,583,085	2,012,107	-	522,694	-	(48,284)	(48,284)
Total business-type activities	\$ 2,583,085	\$ 2,012,107	\$ -	\$ 522,694	-	(48,284)	(48,284)

#### STATEMENT B (CONTINUED)

#### TOWN OF FALMOUTH, MAINE

#### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

	Go	overnmental Activities	Вι	ısiness-type Activities
Changes in net position:				
Net (expense) revenue		(41,180,468)		(48,284)
General revenues:				
Taxes:				
Property taxes, levied for general purposes		40,481,952		-
Excise taxes		3,560,107		-
Grants and contributions not restricted to				
specific programs		577,940		201,364
Investment income		888,714		15,046
Other income		2,249,176		-
Total general revenues		47,757,889		216,410
Bond issuance costs		(76,277)		
Change in net position		6,501,144		168,126
Net position - July 1, Restated		70,468,884		20,552,304
Net position - June 30	\$	76,970,028	\$	20,720,430

#### BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2019

		General Fund	Fa	West Falmouth TIF						Other Governmental Funds		Governmental		Total Governmental Funds	
ASSETS	•						•								
Cash and cash equivalents	\$	24,020,319	\$	-	\$	9,664	\$	24,029,983							
Investments Accounts receivable (net of allowance for uncollectibles):		14,752,343		-		-		14,752,343							
Taxes		771,329		-		-		771,329							
Liens		181,728		-		-		181,728							
Other		355,585		-		6,682		362,267							
Due from other governments		4,440		-		174,618		179,058							
Inventory		253		-		26,144		26,397							
Prepaid items		20,127		-		-		20,127							
Tax acquired property		5,545		-		-		5,545							
Due from other funds		810		7,381,996		11,667,234		19,050,040							
TOTAL ASSETS	\$	40,112,479	\$	7,381,996	\$	11,884,342	\$	59,378,817							
LIABILITIES															
Accounts payable	\$	252,895	\$	21,107	\$	183,227	\$	457,229							
Accrued payroll and expenses		3,251,167		2,911		47,295		3,301,373							
Due to other governments		821,522		-		-		821,522							
Due to other funds		22,488,618				810		22,489,428							
TOTAL LIABILITIES		26,814,202		24,018		231,332		27,069,552							
DEFERRED INFLOWS OF RESOURCES		0.050						0.050							
Prepaid taxes		3,953		-		-		3,953							
Deferred tax revenue		656,237	-					656,237							
TOTAL DEFERRED INFLOWS OF RESOURCES		660,190						660,190							
FUND BALANCES															
Nonspendable		25,925				35,792		61,717							
Restricted		86,431		7,357,978		7,966,238		15,410,647							
Committed		1,188,261		-		2,475,329		3,663,590							
Assigned		270,000		-		1,176,135		1,446,135							
Unassigned		11,067,470		-		(484)		11,066,986							
TOTAL FUND BALANCES	_	12,638,087		7,357,978		11,653,010		31,649,075							
TOTAL LIABILITIES, DEFERRED INFLOWS	Φ.	40 440 470	۴	7 204 222	φ.	44.004.040	Φ.	F0 070 047							
OF RESOURCES AND FUND BALANCES	\$	40,112,479	\$	7,381,996	\$	11,884,342	\$	59,378,817							

## RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2019

	Total
	Governmental
	<u>Funds</u>
Total Fund Balances	\$ 31,649,075
Amounts reported for governmental activities in the Statement of Net Position	Ψ 01,040,070
are different because:	
Capital assets used in governmental activities are not financial resources and	
therefore are not reported in the funds, net of accumulated depreciation	102,050,497
Other long-term assets are not available to pay for current-period expenditures	
and therefore are deferred in the funds shown above:	
Taxes and liens receivable	527,226
Ambulance and fines receivable	129,011
Deferred outflows of resources related are not financial resources and therefore	
are not reported in the funds: Bond premium	1,456,067
Pensions	1,843,740
OPEB	285,212
Long-term obligations are not due and payable in the current period and	200,212
therefore are not reported in the funds:	
Accrued interest	(403,490)
Bonds payable	(47,505,000)
Bond premium payable	(2,686,104)
Notes from direct borrowings payable	(44,020)
Accrued compensated absences	(990,211)
Landfill postclosure costs	(32,000)
Net pension liability	(2,563,138)
Net OPEB liability	(5,756,410)
Deferred inflows of resources related are not financial resources and therefore are not reported in the funds:	
Pensions	(639,603)
OPEB	(350,824)
Net position of governmental activities	\$ 76,970,028

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2019

				Other		Total		
		General	_	West	G	overnmental	G	overnmental
		Fund	Fa	almouth TIF		Funds		Funds
REVENUES								
Taxes:								
Property taxes	\$	40,741,238	\$	_	\$	_	\$	40,741,238
Excise taxes	Ψ	3,560,107	Ψ	_	Ψ	_	Ψ	3,560,107
Intergovernmental		9,222,159		526,334		695,301		10,443,794
State of Maine on-behalf payments		492,537		-		-		492,537
Licenses, permits and fees		535,151		_		_		535,151
Charges for services		862,907		_		2,096,682		2,959,589
Investment income, net of unrealized gains/(losses)		874,337		_		14,377		888,714
Fines and forfeitures		76,887		_		- 1,077		76,887
Other revenue		47,204		213,931		1,360,715		1,621,850
TOTAL REVENUES	_	56,412,527		740,265		4,167,075		61,319,867
		00,::2,02:		0,200		.,,		0.,0.0,00.
EXPENDITURES								
Current:								
General government		1,234,327		_		111,393		1,345,720
Financial management		1,238,141		_		-		1,238,141
Public safety		4,637,934		_		46,331		4,684,265
Public works		1,956,305		-		504,293		2,460,598
Community development		579,368		388,568		324,847		1,292,783
Community programs and parks		483,371		, <u>-</u>		969,767		1,453,138
Non-departmental		942,762		-		, -		942,762
County tax		1,668,790		-		-		1,668,790
Education		32,586,882		-		2,193,390		34,780,272
Debt service:								
Principal		3,390,000		-		590,000		3,980,000
Interest		1,167,225		-		183,212		1,350,437
Capital outlay		-		2,033,586		4,241,906		6,275,492
State of Maine on-behalf		492,537		_		-		492,537
Other/program expenses		-		-		500		500
TOTAL EXPENDITURES		50,377,642		2,422,154		9,165,639		61,965,435
EXCESS OF REVENUES OVER (UNDER)								
EXPENDITURES		6,034,885		(1,681,889)		(4,998,564)		(645,568)
OTHER FINANCING SOURCES (USES)								
Bond proceeds		-		6,000,000		3,310,000		9,310,000
Bond premium proceeds		-		253,499		-		253,499
Bond issuance costs		-		(76,277)		-		(76,277)
Transfers in		300,000		908,993		4,414,113		5,623,106
Transfers (out)		(5,211,894)				(411,212)		(5,623,106)
TOTAL OTHER FINANCING SOURCES (USES)		(4,911,894)		7,086,215		7,312,901		9,487,222
NET CHANGE IN FUND BALANCES		1,122,991		5,404,326		2,314,337		8,841,654
FUND BALANCES - JULY 1		11,515,096		1,953,652		9,338,673		22,807,421
FUND BALANCES - JUNE 30	\$	12,638,087	\$	7,357,978	\$	11,653,010	\$	31,649,075
		, -,		. ,	_	,- 2	_	, ,,-

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

Net change in fund balances - total governmental funds (Statement E)	\$ 8,841,654
Amounts reported for governmental activities in the Statement of Activities (Statement B) are different because:	
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense allocated to those expenditures over the life of the assets: Capital asset acquisitions Capital asset disposals Depreciation expense	6,871,792 (188,479) (4,578,802) 2,104,511
Revenues in the Statement of Activities that do not provide current financial resources as revenues in the funds:  Taxes and liens receivable  Ambulance and fines receivable	(259,286) (8,677) (267,963)
Deferred outflows of resources are a consumption of net position by the government that are applicable to a future reporting period and therefore are not reported in the funds:	
Pensions OPEB	88,110 41,031 129,141
Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term obligations in the Statement of Net Position	(9,310,000)
Bond premium proceeds provide current financial resources to governmental funds, but issuing debt increases long-term obligations in the Statement of Net Position	(253,499)
Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term obligations in the Statement of Net Position	4,024,020
Deferred inflows of resources are an acquisition of net position by the government that are applicable to a future reporting period and therefore are not reported in the funds:	
Pensions OPEB	(359,493) (248,761) (608,254)
Some expenses reported in the Statement of Activities do not require the use of current resources and therefore are not reported as expenditures in governmental funds: Accrued compensated absences Accrued interest payable Landfill postclosure costs Net pension liability Net OPEB liability Debt issuance costs	453,948 (210,563) 16,000 1,220,738 107,912 253,499 1,841,534
Change in net position of governmental activities (Statement B)	\$ 6,501,144

### STATEMENT OF NET POSITION - PROPRIETARY FUNDS JUNE 30, 2019

	Ent V	erprise Funds Wastewater Fund	Governmental Activities Internal Servic Fund		
ASSETS Current assets: Accounts receivable (net of allowance		T dild		T unu	
for uncollectibles) Inventory	\$	354,146 -	\$	- 127,363	
Prepaid items		26,956		-	
Due from other funds		3,544,422			
Total current assets		3,925,524		127,363	
Noncurrent assets: Capital assets:					
Land and construction in progress		749,153		-	
Buildings and improvements Equipment		11,623,380 4,516,467		-	
Infrastructure		17,863,605		-	
Less: accumulated depreciation		(15,076,206)			
Total noncurrent assets		19,676,399		-	
TOTAL ASSETS	\$	23,601,923	\$	127,363	
LIABILITIES					
Current liabilities:	Φ	00.005	Φ.	45 440	
Accounts payable Accrued expenses	\$	28,005 37,102	\$	15,112 7,217	
Accrued interest payable		34,627		7,217	
Due to other funds		-		105,034	
Current portion of long-term obligations		399,904		<u> </u>	
Total current liabilities		499,638		127,363	
Noncurrent liabilities:  Noncurrent portion of long-term obligations:					
Bonds payable		2,268,000		-	
Accrued compensated absences		113,855			
Total noncurrent liabilities		2,381,855			
TOTAL LIABILITIES		2,881,493		127,363	
NET POSITION					
Net investment in capital assets		17,084,399		-	
Unrestricted TOTAL NET POSITION		3,636,031 20,720,430			
TOTAL LIABILITIES AND NET POSITION	\$	23,601,923	\$	127,363	

### STATEMENT OF CHANGES IN NET POSITION - PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	Ente	erprise Funds	Governmental    Activities			
		/astewater Fund	Inte	rnal Service Fund		
		1 dild		T dild		
OPERATING REVENUES						
Intergovernmental	\$	150,989	\$	-		
Charges for services	·	2,012,107	·	209,438		
Other		50,375		· -		
TOTAL OPERATING REVENUES		2,213,471		209,438		
OPERATING EXPENSES		700.000				
Wages and benefits		792,668		-		
Professional services		439,947		-		
Supplies Maintenance and repairs		86,712 87,097		-		
Maintenance and repairs Utilities		146,590		-		
Depreciation		881,371		_		
Other		78,136		209,438		
TOTAL OPERATING EXPENSES		2,512,521		209,438		
TOTAL OF ENVITING EXITENDED		2,012,021		200,400		
OPERATING INCOME (LOSS)		(299,050)				
NONOPERATING REVENUES (EXPENSES)						
Capital contributions		522,694		-		
Interest income		15,046		-		
Interest expense		(70,564)		-		
Transfers in		620,000		-		
Transfers (out)		(620,000)				
TOTAL NONOPERATING REVENUES (EXPENSES)		467,176				
CHANGE IN NET POSITION		168,126		-		
NET POSITION - JULY 1		20,552,304				
NET POSITION - JUNE 30	\$	20,720,430	\$			

### STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2019

		erprise Funds /astewater Fund		ernmental Activities rnal Service Fund
CASH FLOWS FROM OPERATING ACTIVITIES:				
Receipts from customers	\$	2,005,864	\$	209,438
Other receipts Internal activity - receipts (payments) from/to other funds		208,158 134,793		_
Payments to employees		(792,668)		_
Payments to suppliers		(823,421)		(209,438)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		732,726		-
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: Transfers in		620,000		_
Transfers (out)		(620,000)		_
NET CASH PROVIDED (USED) FROM NONCAPITAL FINANCING		(020,000)		
ACTIVITIES		-		
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:				
Interest paid on long-term debt		(70,564)		-
Capital contributions		522,694		-
Capital asset additions		(884,057)		-
Capital asset disposals		8,155		-
Principal payments on long-term debt		(324,000)		<u> </u>
NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES		(747,772)		<u>-</u>
CASH FLOWS FROM INVESTING ACTIVITIES:				
Interest income		15,046		
NET CASH PROVIDED (USED) BY INVESTING ACTIVITIES		15,046		
NET CHANGE IN CASH AND CASH EQUIVALENTS		-		-
CASH AND CASH EQUIVALENTS - JULY 1				
CASH AND CASH EQUIVALENTS - JUNE 30	\$	-	\$	-
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET				
CASH PROVIDED BY OPERATING ACTIVITIES:				
Operating income (loss)	\$	(299,050)	\$	-
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:				
Depreciation expense		881,371		_
Changes in operating assets and liabilities:		00.,01.		
(Increase) decrease in accounts receivable		(6,243)		-
(Increase) decrease in due from other governments		6,794		-
(Increase) decrease in prepaid items		(1,118)		-
(Increase) decrease in due from other funds		134,793		-
Increase (decrease) in accounts payable		2,411		-
Increase (decrease) in accrued expenses		6,567		-
Increase (decrease) in accrued interest		(5,034)		-
Increase (decrease) in accrued compensated absences	_	12,235	Ф.	
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	\$	732,726	\$	
SUPPLEMENTAL DISCLOSURE OF CASH FLOW INFORMATION:				
Cash paid during the year for:	¢	70 564	Φ.	
Interest	\$	70,564	\$	

#### STATEMENT OF NET POSITION - FIDUCIARY FUNDS JUNE 30, 2019

	Agency Funds	Private-Purpose Trust Funds
	Total	Total
ASSETS Cash and cash equivalents	\$ 222,790	\$ 78,058
Investments	- 818,995	34,416 2,527
Due from other governments TOTAL ASSETS	\$ 1,041,785	\$ 115,001
LIABILITIES Accounts payable Deposits held for others	\$ 940 1,040,845	\$ - 1,074
Due to other governments TOTAL LIABILITIES	\$ 1,041,785	\$ 1,574
NET POSITION Restricted Unrestricted (deficit) TOTAL NET POSITION		114,501 (1,074) 113,427
TOTAL LIABILITIES AND NET POSITION		\$ 115,001

### STATEMENT OF CHANGES IN NET POSITION - FIDUCIARY FUNDS JUNE 30, 2019

	te-Purpose ust Funds
	 Total
ADDITIONS	
Interest income	\$ 326
Other contributions	 21,564
TOTAL ADDITIONS	 21,890
DEDUCTIONS Scholarship awards Miscellaneous expense TOTAL DEDUCTIONS	 16,040 319 16,359
CHANGE IN NET POSITION	5,531
NET POSITION - JULY 1	 107,896
NET POSITION - JUNE 30	\$ 113,427

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Reporting Entity**

The Town of Falmouth was incorporated under the laws of the State of Maine. The Town operates under the selectmen form of government and provides the following services: general government, financial management, public safety, public works, community development, community programs and parks, non-departmental, education and other/program expenses.

The Town's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations).

The Town's combined financial statements include all accounts and all operations of the Town. We have determined that the Town has no component units as described in GASB Statement No. 14 and amended by GASB Statements No. 39 and No. 61.

#### Implementation of New Accounting Standards

During the year ended June 30, 2019, the following statements of financial accounting standards issued by the Governmental Accounting Standards Board became effective:

Statement No. 83 "Certain Asset Retirement Obligations." This Statement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for AROs. This Statement requires that recognition occur when the liability is both incurred and reasonably estimable. The determination of when the liability is incurred should be based on the occurrence of external laws, regulations, contracts, or court judgments, together with the occurrence of an internal event that obligates a government to perform asset retirement activities. Laws and regulations may require governments to take specific actions to retire certain tangible capital assets at the end of the useful lives of those capital assets, such as decommissioning nuclear reactors and dismantling and removing sewage treatment plants. Other obligations to retire tangible capital assets may arise from contracts or court judgments. Internal obligating events include the occurrence of contamination, placing into operation a tangible capital asset that is required to be retired, abandoning a tangible capital asset before it is placed into operation, or acquiring a tangible capital asset that has an existing ARO. This Statement also requires disclosure of information about the nature of a government's AROs, the methods and assumptions used for the estimates of the liabilities and the estimated remaining useful life of the associated

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

tangible capital assets. If an ARO (or portions thereof) has been incurred by a government but is not yet recognized because it is not reasonably estimable, the government is required to disclose that fact and the reasons therefor. This Statement requires similar disclosures for a government's minority shares of AROs. Management has determined the impact of this Statement is not material to the financial statements.

Statement No. 88 "Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements." This Statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences and significant subjective acceleration clauses. Management has determined the impact of this Statement is not material to the financial statements.

#### **Government-Wide and Fund Financial Statements**

The Town's basic financial statements include both government-wide (reporting the Town as a whole) and fund financial statements (reporting the Town's major funds).

Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The Town's Wastewater fund is categorized as a business-type activity. All other activities of the Town are categorized as governmental.

In the government-wide Statement of Net Position, the governmental and business-type activities columns are (a) presented on a consolidated basis by column and (b) is reported on a full accrual, economic resources basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The Town's net position is reported in three parts - net investment in capital assets; restricted net position and unrestricted net position. The Town first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the Town's functions (general government, public safety, etc.) excluding fiduciary activities. The functions are also supported by general government revenues (property taxes, certain intergovernmental revenues, miscellaneous revenues, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

program revenues, operating and capital grants. Program revenues must be directly associated with the function or business-type activity. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants. For the most part, the interfund activity has been eliminated from these government-wide financial statements.

The net costs (by function) are normally covered by general revenue (taxes, certain intergovernmental revenues and charges for services, etc.).

The Town does not allocate indirect costs. All costs are charged directly to the corresponding department.

The government-wide focus is more on the sustainability of the Town as an entity and the change in the Town's net position resulting from the current year's activities.

#### Measurement Focus - Basic Financial Statements and Fund Financial Statements

The financial transactions of the Town are reported in the individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements. The following fund types are used by the Town:

#### 1. Governmental Funds:

The focus of the governmental fund's measurement (in the fund statements) is upon determination of financial position (sources, uses and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Town:

#### Major Funds

- a. The General Fund is the general operating fund of the Town. It is used to account for all financial resources except those required to be accounted for in another fund.
- b. The West Falmouth TIF Fund is used to account for financial resources to be used for the West Falmouth TIF and that are legally restricted for that purpose.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Nonmajor Funds

- c. Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.
- Capital Project Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities or equipment.
- e. Permanent Funds are used to account for assets held by the Town that are legally restricted pursuant to Title 30-A, §5653 of the Maine State Statutes, as amended, and unless otherwise specified, only earnings, and not principal, may be used for purposes that benefit the Town or its citizenry. The Town's policy for authorizing and spending investment income follows State statutes.

#### 2. Proprietary Funds:

The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. Operating revenues include charges for services, intergovernmental reimbursements and other miscellaneous fees which are a direct result of the proprietary activity. Nonoperating revenues are any revenues which are generated outside of the general proprietary activity, i.e. interest income. The following is a description of the proprietary funds of the Town:

- a. Enterprise Funds are required to be used to account for operations for which a fee is charged to external users for goods or services and the activity (a) is financed with debt that is solely secured by a pledge of net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges or (c) established fees and charges based on a pricing policy designed to recover similar costs.
- b. Internal Service Funds are used to account for the financing of goods or services provided by an activity to other departments, funds or component units of the Town on a cost-reimbursement basis. Because the principal users of the internal services are the Town's governmental activities, the financial statement of the internal service fund is consolidated into the

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

governmental column when presented in the government-wide financial statements.

#### 3. Fiduciary Funds:

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support Town programs. The reporting focus is on net position and changes in net position and is reported using accounting principles similar to proprietary funds.

The Town's fiduciary funds are presented in the fiduciary fund financial statements by type (agency and private-purpose). Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, etc.) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide financial statements. The Town has no component units that are fiduciary in nature.

The emphasis in fund financial statements is on the major funds in the governmental activity category. Nonmajor funds by category are summarized into a single column, GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues or expenses of either the fund category or the governmental and enterprise combined) for the determination of major funds. The nonmajor funds are combined in a column in the fund financial statements.

#### **Basis of Accounting**

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

#### 1. Accrual

Governmental activities in the government-wide financial statements and fiduciary fund financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Modified Accrual

The governmental fund financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

#### <u>Budget</u>

The Town's policy is to adopt an annual budget for operations. The budget is presented on the modified accrual basis of accounting which is consistent with generally accepted accounting principles.

In accordance with Governmental Accounting Standards Board Statement No. 24, Accounting and Reporting for Certain Grants and Other Financial Assistance, payments made by the State of Maine to the Maine State Public Employees Retirement System for teachers and certain other school employees are reported as offsetting revenues and expenditures of the general fund.

Revenues per budgetary basis	\$ 56,219,990
Add: On-behalf payments	 492,537
Total GAAP basis	\$ 56,712,527
Expenditures per budgetary basis	\$ 55,096,999
Add: On-behalf basis	492,537
Total GAAP basis	\$ 55,589,536

The following procedures are followed in establishing budgetary data reflected in the financial statements:

- 1. Early in the first half of the year the Town prepares a budget for the fiscal year beginning July 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. A meeting of the inhabitants of the Town was called for the purpose of adopting the proposed budget after public notice of the meeting was given.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

3. The budget was adopted subsequent to passage by the inhabitants of the Town.

#### **Deposits and Investments**

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

It is the Town's policy to value investments at fair value. None of the Town's investments are reported at amortized cost. The Town Finance Director is authorized by State Statutes to invest all excess funds in the following:

- Obligations of the U.S. Government, its agencies and instrumentalities
- Certificates of deposits and other evidences of deposits at banks, savings and loan associations and credit unions
- Repurchase agreements
- Money market mutual funds

The Town of Falmouth has a formal investment policy and also follows the State of Maine Statutes.

#### Receivables

Receivables include amounts due from governmental agencies and ambulance receivables. All receivables are current and therefore due within one year. Receivables are reported net of an allowance for uncollectible accounts and revenues net of uncollectibles. Allowances are reported when accounts are proven to be uncollectible. Allowances for uncollectible accounts netted with accounts receivable were \$895,471 for the year ended June 30, 2019. The allowance for uncollectible amounts is estimated to be \$0 as of June 30, 2019.

#### Inventories and Prepaid Items

Inventories consist of expendable supplies held for consumption and are valued at cost which approximate market, using the first-in, first-out (FIFO) method. The costs of inventories are recorded as expenditures when used (consumption method). The general fund inventory consists of postage funds, the school lunch fund inventory consists of school lunch supplies and food on hand at the end of the year and the internal service fund inventory consists of vehicle repair parts.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Interfund Receivables and Payables**

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds". While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Any residual balances outstanding between governmental activities and business-type activities are reported in the governmental-wide financial statements as "internal balances".

#### **Transactions Between Funds**

Legally authorized transfers are treated as interfund transfers and are included in the results of operations of Governmental Funds.

#### Capital Assets

Capital assets purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Infrastructure such as streets, traffic signals and signs are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the estimated useful lives.

The assets are valued at historical cost when available and estimated historical cost where actual invoices or budgetary data was unavailable. Donated fixed assets are valued at their estimated fair market value on the date received. All retirements have been recorded by eliminating the net carrying values.

Infrastructure assets include roads, bridges, underground pipe (other than related to independently owned utilities), traffic signals, etc. These infrastructure assets are likely to be the largest asset class of the Town. The Town has not retroactively recorded infrastructure.

#### Estimated useful lives are as follows:

Improvements other than buildings	20 - 50 years
Buildings and improvements	20 - 50 years
Machinery and equipment	3 - 50 years
Infrastructure	50 - 100 years

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Long-term Obligations**

The accounting treatment of long-term obligations depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in government-wide statements. The long-term obligations consist primarily of bonds payable, bond premium payable, a note from direct borrowings payable, accrued compensated absences, landfill postclosure costs, net pension liability and net OPEB liability.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest reported as expenditures. The accounting for proprietary funds is the same in the fund statements as it is in the government-wide statements.

#### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Maine Public Employees Retirement System Participating Local District (PLD) Consolidated Plan and State Employee and Teacher (SET) Plan and additions to/deductions from the PLD Consolidated and SET Plans' fiduciary net position have been determined on the same basis as they are reported by the PLD Consolidated and SET Plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### <u>OPEB</u>

For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, management received and relied on an actuarial reports provided to them by the Maine Education Association Benefits Trust (MEABT) and the Maine Municipal Employees Health Trust (MMEHT), which determined the Town's fiduciary net position as single employer defined benefit plans based on information provided solely by MEABT and MMEHT to complete the actuarial reports. Additions to/deductions from the MEABT and MMEHT OPEB Plans' fiduciary net position have been determined on the same basis as they are reported by MEABT and MMEHT. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information about the fiduciary net position of the State Employee and Teacher (SET) Plan and the Participating Local Districts (PLD) Plan, and additions to/deductions from the SET and PLD Plans' fiduciary net position have been determined on the same basis as they are reported by the SET and PLD Plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Net Position**

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for those assets and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on its use either through enabling legislations adopted by the Town or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or restricted net position.

#### **Fund Balances**

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components - nonspendable, restricted, committed, assigned and unassigned.

Nonspendable - This includes amounts that cannot be spent either because they are not in spendable form or because they are legally or contractually required to be maintained intact.

Restricted - This includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Committed - This includes amounts that can be used only for specific purposes determined by a formal action of the inhabitants of the Town. The inhabitants of the Town through Town meetings are the highest level of decision-making authority of the Town. Commitments may be established, modified or rescinded only through a Town meeting vote.

Assigned - This includes amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. The authority for assigning fund balance is expressed by the Board of Selectmen.

Unassigned - This includes all other spendable amounts. The general fund is the only fund that reports a positive unassigned fund balance amount. Other governmental funds besides the general fund can only report a negative unassigned fund balance amount.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, the Town considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Town considers amounts to have been spent first out of committed funds, then assigned funds and finally unassigned funds, as needed, unless the Town meeting vote has provided otherwise in its commitment or assignment actions.

#### Deferred Outflows and Inflows of Resources

In addition to assets, the statement of financial position and/or balance sheet will at times report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town currently has deferred bond premium, deferred outflows related to pensions and deferred outflows related to OPEB. These items are reported in the statement of net position.

In addition to liabilities, the statement of financial position and or balance sheet will at times report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Deferred tax revenue, which arises only under a modified accrual basis of accounting qualifies for reporting in this category. Accordingly, this item is reported in the governmental funds balance sheet. Prepaid taxes also qualify for reporting in this category. This item is reported in both the

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

statements of net position and the governmental funds balance sheet. Deferred inflows related to pensions and deferred inflows related to OPEB qualify for reporting in this category as well. These items are reported only in the statement of net position. All items in this category are deferred and recognized as inflows of resources in the period that the amounts become available.

#### Revenue Recognition - Property Taxes - Modified Accrual Basis

The Town's property tax for the current year was levied September 11, 2018 on the assessed value listed as of April 1, 2018, for all real and personal property located in the Town. Real estate taxes were due on in two installments on November 1, 2018 and May 2, 2019 while personal property taxes were due in one installment on December 1, 2018. Interest on unpaid taxes commenced on November 2, 2018 and May 3, 2019 for real estate taxes and on December 2, 2018 for personal property taxes, at 8% per annum.

Property tax revenues are recognized when they become available. Available includes those property tax receivables expected to be collected within sixty days after year end. The remaining receivables have been recorded as deferred revenues.

The Town is permitted by the laws of the State of Maine to levy taxes up to 105% of its net budgeted expenditures for the related fiscal period. The amount raised in excess of 100% is referred to as overlay and amounted to \$331,638 for the year ended June 30, 2019.

Tax liens are placed on real property within twelve months following the tax commitment date if taxes are delinquent. The Town has the authority to foreclose on property eighteen months after the filing of the lien if tax liens and associated costs remain unpaid.

#### **Program Revenues**

Program revenues include all directly related income items applicable to a particular program (charges to customers or applicants for goods, services or privileges provided; operating or capital grants and contributions, including special assessments).

#### **Operating/Nonoperating Revenues**

Operating revenues consist mainly of direct revenue sources and/or charges for services applicable to that fund's ongoing operations. All revenue and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Encumbrance Accounting**

Encumbrances are not liabilities and, therefore, are not recorded as expenditures until receipt of material or service. For budgetary purposes, appropriations lapse at fiscal year-end. The Town does not utilize encumbrance accounting for its general fund.

#### **Use of Estimates**

During the preparation of the Town's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent items as of the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results may differ from these estimates.

#### NOTE 2 - DEPOSITS AND INVESTMENTS

The Town's investment policies, which follow state statutes, require that all investments be made considering the safe and sound investment of principal and preservation of capital in the overall portfolio, maintenance of sufficient liquidity to meet day-to-day operations and other cash requirements and maximization of income, within established investment risk guidelines, with consistent cash flows throughout the budgetary cycle. These investment policies apply to all Town funds.

#### **Deposits:**

Custodial credit risk for deposits is the risk that, in the event of a failure of a depository financial institution, the Town will not be able to recover its deposits. The Town does not have a policy covering custodial credit risk for deposits. However, the Town maintains deposits in qualifying financial institutions that are a member of the FDIC or NCUSIF as defined in Title 30-A, Section 5706 of the Maine Revised Statutes. At June 30, 2019, the Town's cash balance amounting to \$24,330,831 was comprised of bank deposits of \$25,825,437. Of these bank deposits, \$1,397,551 were fully insured by federal depository insurance and consequently were not exposed to custodial credit risk, \$25,054 were covered by the Securities Investor Protection Corporation (SIPC) and consequently were not exposed to custodial credit risk. The remaining deposits of \$24,402,832 were collateralized with securities held by the financial institution's agent in the Town's name.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

Account Type	Bank Balance
Account Type	 Salance
Checking accounts Savings accounts Repurchase agreements ICS accounts Cash equivalents	 297,065 45,854 24,402,832 1,054,632 25,054 25,825,437

#### Investments:

Custodial credit risk for investments is that, in the event of failure of the counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. Currently, the Town does not have a policy for custodial credit risk for investments. Of the Town's investments in certificates of deposit of \$6,518,602, \$6,472,147 was fully insured by federal depository insurance and consequently was not exposed to custodial credit risk and the remaining amount of \$46,455 was covered by the Securities Investor Protection Corporation (SIPC) and consequently was not exposed to custodial credit risk. Of the Town's investments in debt securities of \$8,268,157, \$428,491 was covered by the Securities Investor Protection Corporation (SIPC) and consequently was not exposed to custodial credit risk and the remaining amount of \$7,839,666 was collateralized by insurance coverage purchased by the clearing broker associated with the investment institution.

At June 30, 2019, the Town had the following investments and maturities:

Investment Type	Fair Value	N/A	s than Year	1	- 5 Years
Debt securities: US Government bonds Certificates of deposit	\$ 8,268,157 6,518,602 14,786,759	\$ 8,268,157 - 8,268,157	\$ - - -	\$	6,518,602 6,518,602

#### Fair Value Hierarchy

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Town has the following recurring fair value measurements as June 30, 2019:

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

		Fair Value Measurements Using				
		Quoted Prices in Active Markets	Significant Other	Significant		
	l 20 0040	for Identical	Observable	Unobservable		
	June 30, 2019 Total	Assets (Level I)	Inputs (Level II)	Inputs (Level III)		
Investments by fair value level Debt securities:						
U.S. Agency Securities	\$ 8,268,157		\$ 8,268,157			
Total debt securities	8,268,157		8,268,157			
Total investments by fair value level	\$ 8,268,157	\$ -	\$ 8,268,157	\$ -		

Debt securities classified in Level 2 of the fair value hierarchy are valued from publicly reliable sources or using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. The Town has no Level 1 or Level 3 investments. Certificates of deposit held with financial institutions for \$6,518,602 are excluded from the hierarchy as these investments are considered held to maturity and are therefore not measured at fair value.

Credit risk - Statutes for the State of Maine authorize the Town to invest in obligations of the U.S. Treasury, agencies and instrumentalities, other states and Canada, provided such securities are rated within the three highest grades by an approved rating service of the State of Maine, corporate stocks and bonds within statutory limits, financial institutions, mutual funds and repurchase agreements. The Town has an investment policy on credit risk. Generally, the Town invests excess funds in savings accounts, repurchase agreements, obligations of the U.S. Treasury and various insured certificates of deposit.

Interest rate risk - is the risk that changes in interest rates will adversely affect the fair value of an investment. The Town has an investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from fluctuations in interest rates.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 3 - INTERFUND RECEIVABLES AND PAYABLES

Interfund balances at June 30, 2019 consisted of the following individual fund receivables and payables:

	Receivables (Due From)	Payables (Due To)
General fund West Falmouth TIF Enterprise fund	\$ 810 7,381,996 3,544,422	\$ 22,488,618 - -
Internal service fund	-	105,034
Nonmajor special revenue funds	6,648,229	310
Nonmajor capital project funds	5,019,005	-
Permanent funds		500
	\$ 22,594,462	\$ 22,594,462

The purpose of interfund loans is to charge revenues and expenditures to the appropriate fund when that activity is accounted for through the centralized checking account. The balances represent each fund's portion of the centralized checking account.

The primary purpose of the transfers is to move unrestricted revenues from various funds to finance various programs and capital projects that the Town must account for in other funds in accordance with budgetary authorizations.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 4 - CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended June 30, 2019:

		Balance, 7/1/18		Additions		Disposals		Balance, 6/30/19
Governmental activities Non-depreciated assets:								
Land Construction in progress	\$	8,913,871 789,066	\$	392,880 3,449,688	\$	- (148,368)	\$	9,306,751 4,090,386
	\$	9,702,937	\$	3,842,568	\$	(148,368)	\$	13,397,137
Depreciated assets:		4 000 050						4 000 050
Improvements other than buildings Buildings and building improvements		1,906,850 78,590,000		370,655		_		1,906,850 78,960,655
Machinery and equipment		13,201,629		2,600,670		(816,365)		14,985,934
Infrastructure		44,742,783		57,899		-		44,800,682
		138,441,262		3,029,224		(816,365)		140,654,121
Less: accumulated depreciation		(48,198,213)		(4,578,802)		776,254		(52,000,761)
		90,243,049		(1,549,578)		(40,111)		88,653,360
Net governmental capital assets	\$	99,945,986	\$	2,292,990	\$	(188,479)	\$	102,050,497
		Balance, 7/1/18		Additions		Disposals		Balance, 6/30/19
Business-type activities		_						_
Non-depreciated assets:	_		_		_		_	
Land	\$	350,600	\$	160,744	\$	(0.455)	\$	511,344
Construction in progress	\$	115,851 466,451	\$	130,113 290,857	\$	(8,155) (8,155)	\$	237,809 749,153
	Ψ_	400,451	φ	290,037	Ψ	(6,155)	Ψ_	749,100
Depreciated assets:								
Buildings and improvements	\$	11,534,804	\$	88,576	\$	-	\$	11,623,380
Machinery and equipment		4,260,050		256,417		-		4,516,467
Infrastructure		17,615,398		248,207				17,863,605
		33,410,252		593,200		-		34,003,452
Less: accumulated depreciation		(14,194,835)		(881,371)				(15,076,206)
		19,215,417		(288,171)				18,927,246
Net business-type capital assets	\$	19,681,868	\$	2,686	\$	(8,155)	\$	19,676,399
Current year depreciation:								
Governmental activities							•	0.40.040
General government Public safety							\$	242,913
Public safety Public works								682,451 1,215,540
Community programs and parks								221,362
Education								2,216,536
Total governmental activities depreciation e	xper	nse					\$	4,578,802
Business-type activities							_	_
Wastewater fund							<u>\$</u>	881,371
Total business-type activities depreciation e	xper	nse					\$	881,371

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 5 - LONG-TERM DEBT

All governmental activities long-term debt service requirements are paid by either the general fund or the Route One South TIF District special revenue fund. A summary of long-term debt is as follows:

	Balance, 7/1/18	Additions	Reductions	Balance, 6/30/19	Current Portion
Governmental activities:	Ф 40.4 <b>7</b> 5.000	Ф. О. 24.0. 000	<b>(0.000.000)</b>	Ф 47 F0F 000	<b>1</b> 4 445 000
Bonds payable Bond premium payable	\$ 42,175,000 2,625,082	\$ 9,310,000 253,499	\$ (3,980,000) (192,477)	\$ 47,505,000 2,686,104	\$ 4,445,000 205,152
Notes from direct borrowings payable Totals	\$8,040 \$44,888,122	\$ 9,563,499	(44,020) \$ (4,216,497)	44,020 \$ 50,235,124	\$ 4,694,172
	Ψ 11,000,122	Ψ 0,000,100	Ψ (1,210,101)	Ψ 00,200,121	<u> </u>
Business-type activities: Bond payable	\$ 2,916,000	\$ -	\$ (324,000)	\$ 2,592,000	\$ 324,000

The following is a summary of the bonds payable:

#### Governmental activities:

\$3,700,000, 2007 General Obligation Bond refunded in 2015, due in annual principal and interest installments ranging from \$246,475 to \$167,475, through November of 2026. Interest is charged at a fixed rate of 3.00%-4.00% per annum.	\$ 200,000
\$2,000,000, 2009 General Obligation Bond, due in annual principal installments of \$200,000 and semi-annual interest payments through November of 2019. Interest is charged at a fixed rate of 2.00%-3.00% per annum.	1,485,000
\$25,665,000, 2011 General Obligation Bond refunded in 2017, due in annual principal and interest installments ranging from \$2,714,925 to \$1,837,150, through November of 2031. Interest is charged at a fixed rate of 2.00%-5.00% per annum.	23,775,000
\$9,315,000, 2011 General Obligation Bond refunded in 2017, due in annual principal and interest installments ranging from \$916,825 to \$861,900, through November of 2021. Interest is charged at a fixed rate of 2.00%-4.00% per annum.	2,535,000
\$4,750,000, 2013 General Obligation Bond, due in annual principal and interest installments ranging from \$369,375 to \$255,313, through November of 2033. Interest is charged at a fixed rate of 2.00%-4.25% per annum.	3,750,000

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 5 - LONG-TERM DEBT (CONTINUED)

\$9,400,000, 2014 General Obligation Bond, due in annual principal and interest installments ranging from \$761,413 to \$605,475, through October of 2029. Interest is charged at a fixed rate of 2.00%-3.50% per annum.	6,450,000
\$9,310,000, 2019 General Obligation Bond, due in annual principal and interest installments ranging from \$701,250 to \$471,975, through November of 2038. Interest is charged at a fixed rate of 2.00%-3.00% per annum.	9,310,000
Total governmental bonds payable	\$ 47,505,000
Business-type activities:	
\$6,480,000, 2007 Revenue Bond, due in annual principal and interest installments ranging from \$369,684 to \$327,046, through August of 2026. Interest is charged at a fixed rate of 1.88% per annum.	\$ 2,592,000
Total business-type bond payable	\$ 2,592,000
Total bonds payable	\$ 50,097,000
The following is a summary of the bond premium payable:	
Governmental activities:	
Bond premium proceeds from bond refundings and bond issuances are amortized by a straight-line method over the life of the corresponding debt.	\$ 2,686,104
Total governmental bond premium payable	\$ 2,686,104
The following is a summary of the outstanding note from dire payable:	ect borrowings
Governmental activities:	
\$108,190, 2015 Lease Purchase Agreement for school buses, due in annual principal and interest installments of \$23,132, through July of 2019. Interest is charged at a fixed rate of 3.38% per annum.	\$ 44,020
Total note from direct borrowings payable	\$ 44,020

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 5 - LONG-TERM DEBT (CONTINUED)

The following is a summary of outstanding bonds, bond premium and the note from direct borrowings principal and interest requirements for the following fiscal years ending June 30:

	BONDS PAYABLE											
		Go	verr	nmental Activi	ties			Bu	sines	s-type Activi	ties	
		Principal		Interest		Total		Principal		Interest		Total
2020	\$	4,445,000	\$	1,468,263	\$	5,913,263	\$	324,000	\$	45,684	\$	369,684
2021		4,240,000		1,354,638		5,594,638		324,000		39,593		363,593
2022		4,235,000		1,233,863		5,468,863		324,000		33,502		357,502
2023		3,320,000		1,126,788		4,446,788		324,000		27,410		351,410
2024		3,290,000		1,035,213		4,325,213		324,000		21,319		345,319
2025-2029		16,060,000		4,647,613		20,707,613		972,000		27,410		999,410
2030-2034		9,590,000		1,781,150		11,371,150		-		-		-
2035-2039		2,325,000		174,375		2,499,375		-		-		-
	\$	47,505,000	\$	12,821,903	\$	60,326,903	\$	2,592,000	\$	194,918	\$	2,786,918

#### **BONDS PREMIUM PAYABLE**

Governmental Activities

	Principal	 Interest		<u>l otal</u>		
2020	\$ 205,152	\$	-	\$	205,152	
2021	205,152		-		205,152	
2022	205,152		-		205,152	
2023	205,152		-		205,152	
2024	205,152		-		205,152	
2025-2029	1,005,598		-		1,005,598	
2030-2034	591,373		-		591,373	
2035-2039	 63,373		-		63,373	
	\$ 2,686,104	\$	-	\$	2,686,104	

### NOTE FROM DIRECT BORROWINGS PAYABLE

**Governmental Activities** 

	P	rincipal	I	nterest	Total			
2020	\$	44,020	\$	2,244	\$	46,264		
	\$	44,020	\$	2,244	\$	46,264		

All bonds and the note from direct borrowings payable are direct obligations of the Town, for which its full faith and credit are pledged. The Town is not obligated for any special assessment debt. All debt is payable from either taxes levied on all taxable property within the Town or dedicated sewer use fees.

The State of Maine restricts the Town's debt by statute to 15% of the assessed value of Town property. For the year ended June 30, 2019, the Town's assessed value was \$2,532,600,000 which provided a 15% limit of \$379,890,000. The Town's total debt of \$52,827,124 is 13.91% of the total limit.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 6 - OTHER LONG-TERM OBLIGATIONS

A summary of other long-term obligations for the year ended June 30, 2019 is as follows:

Balance, 7/1/18			Balance,	Current
(Restated)	Additions	Reductions	6/30/19	Portion
\$ 1,444,159	\$ -	\$ (453,948)	\$ 990,211	\$ 396,084
48,000	-	(16,000)	32,000	16,000
3,783,876	756,171	(1,976,909)	2,563,138	-
5,864,322	363,524	(471,436)	5,756,410	
\$ 11,140,357	\$ 1,119,695	\$ (2,918,293)	\$ 9,341,759	\$ 412,084
Balance, 7/1/18	Additions	Reductions	Balance, 6/30/19	Current Portion
\$ 177,524	\$ 12,235	\$ -	\$ 189,759	\$ 75,904
	7/1/18 (Restated)  \$ 1,444,159	7/1/18 (Restated) Additions  \$ 1,444,159	7/1/18 (Restated) Additions Reductions  \$ 1,444,159 \$ - \$ (453,948)	7/1/18 (Restated)         Additions         Reductions         Balance, 6/30/19           \$ 1,444,159 48,000         - \$ (453,948) - (16,000)         \$ 990,211 32,000           3,783,876 5,864,322         756,171 363,524         (1,976,909) 471,436)         2,563,138 5,756,410           \$ 11,140,357         \$ 1,119,695         \$ (2,918,293)         \$ 9,341,759           Balance, 7/1/18         Additions         Reductions         Balance, 6/30/19

Please see Notes 7, 13, 15 and 16 for detailed information on each of the other long-term obligations.

#### NOTE 7 - ACCRUED COMPENSATED ABSENCES

The Town's policies regarding vacation and sick time permits employees to accumulate earned but unused vacation and sick leave. The liability for these compensated absences is recorded as long-term obligations in the government-wide financial statements. In the fund financial statements, governmental funds report only the compensated absence liability payable from expendable available financial resources, while the proprietary funds report the liability as it is incurred. As of June 30, 2019, the Town's liability for compensated absences is \$1,179,970.

#### NOTE 8 - NONSPENDABLE FUND BALANCE

The Town had the following nonspendable fund balance at June 30, 2019:

General fund:	
Inventory	\$ 253
Prepaid items	20,127
Tax acquired property	5,545
Nonmajor special revenue funds (Schedule D)	26,144
Nonmajor permanent funds (Schedule H)	9,648
	\$ 61,717

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 9 - RESTRICTED FUND BALANCES

The Town had the following restricted fund balances at June 30, 2019:

Genera	l fui	nd:
<b>-</b> 011014		ıu.

Unemployment compensation fund	\$ 86,431
West Falmouth TIF	7,357,978
Nonmajor special revenue funds (Schedule D)	5,437,937
Nonmajor capital project funds (Schedule F)	2,528,301
	\$ 15,410,647

#### NOTE 10 - COMMITTED FUND BALANCES

The Town had the following committed fund balances at June 30, 2019:

General fund:

Education	\$ 1,188,261
Nonmajor capital project funds (Schedule F)	 2,475,329
	\$ 3,663,590

#### NOTE 11 - ASSIGNED FUND BALANCES

The Town had the following assigned fund balances at June 30, 2019:

General fund:

FY 2020 budget	\$ 270,000
Nonmajor special revenue funds (Schedule D)	1,176,135
	\$ 1,446,135

#### NOTE 12 - DEFINED BENEFIT PENSION PLANS

#### MAINE PUBLIC EMPLOYEES RETIREMENT SYSTEM

#### PARTICIPATING LOCAL DISTRICT CONSOLIDATED PLAN

#### **Plan Description**

Town employees contribute to the Maine Public Employees Retirement System (MainePERS), a cost-sharing multiple-employer defined benefit pension plan established by the Maine State Legislature. Title 5 of the Maine Revised Statutes Annotated assigns the authority to establish and amend benefit provisions to the Participating Local District (PLD) Consolidated Plan's advisory group, which reviews the

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 12 - DEFINED BENEFIT PENSION PLANS (CONTINUED)

terms of the plan and periodically makes recommendations to the Legislature to amend the terms. The Maine Public Employees Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the Consolidated Plan. That report may be obtained online at <a href="https://www.mainepers.org">www.mainepers.org</a> or by contacting the System at (207) 512-3100.

#### **Benefits Provided**

The Maine Public Employees Retirement System provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. The System's retirement programs provide defined retirement benefits based on members' average final compensation and service credit earned as of retirement. Vesting (i.e., eligibility for benefits upon reaching qualification) occurs upon the earning of five years of service credit (effective October 1, 1999, the prior ten-year requirement was reduced by legislative action to five years for employees of PLDs). In some cases, vesting occurs on the earning of one year of service credit immediately preceding retirement at or after normal retirement age. For PLD members, normal retirement age is 60. The monthly benefit of members who retire before normal retirement age by virtue of having at least 25 years of service credit is reduced by a statutorily prescribed factor for each year of age that a member is below her/his normal retirement age at retirement. The System also provides disability and death benefits which are established by contract with PLD employers under applicable statutory provisions. As of June 30, 2018, there were 304 employers in the plan.

Upon termination of membership, members' accumulated employee contributions are refundable with interest, credited in accordance with statute. Withdrawal of accumulated contributions results in forfeiture of all benefits and membership rights. The annual rate of interest credited to members' accounts is set by the System's Board of Trustees and is currently 2.4%.

#### **Contributions**

Retirement benefits are funded by contributions from members and employers and by earnings on investments. Disability and death benefits are funded by employer normal cost contributions and by investment earnings. The Town's plan members are required to contribute 8.0% of their annual covered salary and the Town is required to contribute at an actuarially determined rate. The current rate is 9.5% of covered payroll. The contribution rates of plan members and the Town are established and may be amended by the Maine Public Employee Retirement Systems advisory group. The Town's contribution to the MainePERS PLD Consolidated Plan for the year ended June 30, 2019 was \$532,000.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 12 - DEFINED BENEFIT PENSION PLANS (CONTINUED)

#### STATE EMPLOYEE AND TEACHER PLAN

#### **Plan Description**

All school teachers, plus other qualified educators, participate in the Maine Public Employees Retirement System's (MainePERS) State Employee and Teacher (SET) Plan. The teacher's program is a multi-employer cost-sharing plan with a special funding situation, established by the Maine State Legislature. The State of Maine is also a non-employer contributing entity in that the State pays the initial unfunded actuarial liability on behalf of teachers, while school districts contribute the normal cost, calculated actuarially, for their teacher members. Title 5 of the Maine Revised Statutes Annotated assigns the authority to establish and amend benefit provisions to the State Legislature. The Maine Public Employees Retirement System issues a publicly available financial report that includes financial and actuarial information for the SET Plan. That report may be obtained online at <a href="https://www.mainepers.org">www.mainepers.org</a> or by contacting the System at (207) 512-3100.

#### **Benefits Provided**

The Maine Public Employees Retirement System provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. The authority to establish and amend benefit provisions rests with the State Legislature. The System's retirement programs provide defined retirement benefits based on members' average final compensation and service credit earned as of retirement. Vesting (i.e., eligibility for benefits upon reaching qualification) occurs upon the earning of five years of service credit (effective October 1, 1999, the prior ten year requirement was reduced by legislative action to five years for State employees and teachers). In some cases, vesting occurs on the earning of one year of service credit immediately preceding retirement at or after normal retirement age. Normal retirement age for State employees and teachers is age 60, 62 or 65. The normal retirement age is determined by whether a member had met certain creditable service requirements on specific dates, as established by statute. The monthly benefit of members who retire before normal retirement age by virtue of having at least 25 years of service credit is reduced by a statutorily prescribed factor for each year of age that a member is below her/his normal retirement age at retirement. The System also provides disability and death benefits which are established by statute for State employee and teacher members. As of June 30, 2018, there were 236 employers, including the State of Maine, participating in the plan.

Upon termination of membership, members' accumulated employee contributions are refundable with interest, credited in accordance with statute. Withdrawal of

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 12 - DEFINED BENEFIT PENSION PLANS (CONTINUED)

accumulated contributions results in forfeiture of all benefits and membership rights. The annual rate of interest credited to members' accounts is set by the System's Board of Trustees and is currently 2.4%.

#### Contributions

Retirement benefits are funded by contributions from members and employers and by earnings on investments. The Town's teachers are required to contribute 7.65% of their compensation to the retirement system. The Town's payroll for teachers covered by this program was approximately \$4,669,272 for the year ended June 30, 2019. Title 5 of the Maine Revised Statutes Annotated requires the State to contribute 11.08% of the Town's contractually required contributions, which are actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability (UAL). Contributions paid by the State were approximately \$492,537 for the year ended June 30, 2019. Title 5 of the Maine Revised Statutes Annotated also requires the Town to contribute at an actuarially determined normal cost rate of 3.97%, which totaled \$184,566 for 2019. In addition, the Town is required to contribute toward the UAL of the plan and pay a small percentage of payroll towards the administrative costs for federally funded teachers, which amounts to 11.68% of compensation and totaled \$26,264 the year ended June 30, 2019.

#### **Pension Liabilities**

#### PLD Consolidated Plan

At June 30, 2019, the Town reported a liability of \$2,437,964 for its proportionate share of the net pension liabilities for the plan. The net pension liabilities were measured as of June 30, 2018 and the total pension liabilities used to calculate the net pension liabilities was determined by an actuarial valuation as of that date. The Town's proportion of the net pension liabilities were based on a projection of the Town's long-term share of contributions to each pension plan relative to the projected contributions of all PLDs, actuarially determined. At June 30, 2018, the Town's proportion was 0.890818%, which was a decrease of 0.00241% from its proportion measured as of June 30, 2017.

#### SET Plan

At June 30, 2019, the Town reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 12 - DEFINED BENEFIT PENSION PLANS (CONTINUED)

Town. The amount recognized by the Town as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the Town were as follows:

liability	\$ 125,174
State's proportionate share of the net pension liability associated with the Town	20,396,885
Total	\$ 20,522,059

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating school units and the State actuarially determined. At June 30, 2018, the Town's proportion was 0.009276%, which was an increase of 0.00056% from its proportion measured as of June 30, 2017.

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2019, the Town recognized total pension revenue of \$913,218 for the PLD plan and pension expense of \$2,010,208 and net revenue of \$2,046,345 for support provided by the State of Maine for the SET plan. At June 30, 2019, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	PLD Plan			SET Plan				
			Deferred Inflows of Resources		red Outflows Resources		red Inflows Resources	
Differences between expected and actual experience	\$	7,633	\$	26,777	\$	3,823	\$	-
Changes of assumptions  Net difference between projected and actual		389,115		-		7,874		-
earnings on pension plan investments Changes in proportion and differences between contributions and proportionate share of		-		588,672		-		16,272
contributions Contributions subsequent to the measurement		96,094		7,883		22,690		(1)
date		532,000				784,511		
Total	\$	1,024,842	\$	623,332	\$	818,898	\$	16,271

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 12 - DEFINED BENEFIT PENSION PLANS (CONTINUED)

\$532,000 for the PLD plan and \$784,511 for the SET plan were reported as deferred outflows of resources related to pensions resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	PLD Plan		
Plan year ended June 30:		•	
2019	\$ 411,350	\$	30,053
2020	10,777		4,018
2021	(400,470)		(11,584)
2022	(152,145)		(4,372)
2023	=		-
Thereafter	-		=

## **Actuarial Methods and Assumptions**

The respective collective total pension liability for the plans was determined by an actuarial valuation as of June 30, 2018, using the following methods and assumptions applied to all periods included in the measurement:

#### Actuarial Cost Method

The Entry Age Normal actuarial funding method is used to determine costs. Under this funding method, the total employer contribution rate consists of two elements: the normal cost rate and the unfunded actuarial liability (UAL) rate.

The individual entry age normal method is used to determine liabilities. Under the individual entry age normal method, a normal cost rate is calculated for each employee. This rate is determined by taking the value, as of age at entry into the plan, of the member's projected future benefits, and dividing it by the value, also as of the member's entry age, of his or her expected future salary. The normal cost for each employee is the product of his or her pay and his or her normal cost rate. The normal cost for the group is the sum of the normal costs for all members.

Experience gains and losses, i.e., decreases or increases in liabilities and/or in assets when actual experience differs from the actuarial assumptions, affect the unfunded actuarial accrued liability.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

# NOTE 12 - DEFINED BENEFIT PENSION PLANS (CONTINUED)

#### Asset Valuation Method

The actuarial valuation employs a technique for determining the actuarial value of assets which dampens the swing in the market value. The specific technique adopted in this valuation recognizes in a given year one-third of the investment return that is different from the actuarial assumption for investment return.

#### **Amortization**

The net pension liability of the PLD Consolidated Plan is amortized on a level percentage of payroll using a method where a separate twenty-year closed period is established annually for the gain or loss for that year.

The net pension liability of the State Employee and Teacher Retirement Plan is amortized on a level percentage of payroll over the amortization period then in effect under statutory and constitutional requirements. All other gains, losses and changes are amortized over ten-year periods beginning on the date as of which they occur.

Significant actuarial assumptions employed by the actuary for funding purposes as of June 30, 2018 are as follows:

*Investment Rate of Return* - For the PLD and State Employee and Teacher Plans, 6.75% per annum for the year ended June 30, 2018, in 2017, the rate was 6.875% for both plans, compounded annually.

Salary Increases, Merit and Inflation - Members of the consolidated plan for PLDs, 2.75% to 9.00% per year; state employees, 2.75% to 8.75% per year; teachers, 2.75% to 14.50% per year.

Mortality Rates - For active members and non-disabled retirees of the PLD Consolidated and State Employee and Teacher Plans, the RP2014 Total Dataset Healthy Annuitant Mortality Table, for males and females, is used. For all recipients of disability benefits, the RP2014 Total Dataset Disabled Annuitant Mortality Table, for males and females, is used.

Cost of Living Benefit Increases - for PLD Consolidated 1.91% and Teacher Plans, 2.20% per annum for the year ended June 30, 2018. In 2017, the rate was 2.20% for the PLD Plan.

The long-term expected rate of return on pension plan assets was determined using a building-block method in which best-estimate ranges of expected future real

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

# NOTE 12 - DEFINED BENEFIT PENSION PLANS (CONTINUED)

rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major class of assets. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as June 30, 2018 are summarized in the following table. Assets for each of the defined benefit plans are commingles for investment purposes.

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Public equities	30.0%	6.0%
US Government	7.5%	2.3%
Private equity	15.0%	7.6%
Real assets:		
Real estate	10.0%	5.2%
Infrastructure	10.0%	5.3%
Natural resources	5.0%	5.0%
Traditional Credit	7.5%	3.0%
Alternative Credit	5.0%	4.2%
Diversifiers	10.0%	5.9%

#### Discount Rate

The discount rate used to measure the collective total pension liability was 6.75% for 2018 for each of the Plans. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and non-employer entity contributions will be made at contractually required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following table shows how the collective net pension liability as of June 30, 2018 would change if the discount rate used was one percentage point lower or one percentage point higher than the current rate. The current rate is 6.75% for each of the Plans.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 12 - DEFINED BENEFIT PENSION PLANS (CONTINUED)

	1% Discount Rate 5.75% 6.75%					1% Increase
PLD Plan: Discount rate			7.75%			
Town's proportionate share of the net pension liability	\$	(654,102)	\$	2,437,964	\$	5,745,959
SET Plan: Discount rate		5.75%		6.75%		7.75%
Town's proportionate share of the net pension liability	\$	231,322	\$	125,174	\$	36,770

## **Changes in Net Pension Liability**

Each employer's share of the collective net pension liability is equal to the collective net pension liability multiplied by the employer's proportionate share as of June 30, 2018 as shown in the schedules of employer and non-employer contributing entity allocations. Changes in net pension liability are recognized in pension expense for the year ended June 30, 2018 with the following exceptions.

### Differences between Expected and Actual Experience

The difference between expected and actual experience with regard to economic or demographic factors were recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resource. For 2018, this was three years for the SET Plan and PLD Consolidated Plan; prior to 2017, this was four years for the PLD Consolidated Plan.

#### Differences between Expected and Actual Investment Earnings

Differences between projected and actual investment earnings were recognized in pension expense using a straight-line amortization method over a closed five-year period. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

#### Changes in Assumptions

Differences due to changes in assumptions about future economic or demographic factors or other inputs were recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The actuarial assumptions used for the year ended June 30, 2018 valuation were based on the

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

# NOTE 12 - DEFINED BENEFIT PENSION PLANS (CONTINUED)

results of an actuarial experience study for the period of June 30, 2012 through June 30, 2015. Please refer to the *Actuarial Methods and Assumptions* section for information relating to changes of assumptions. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

Changes in Proportion and Differences between Employer Contributions and Proportionate Share of Contributions

Differences resulting from a change in proportionate share of contributions and differences between total employer contributions and the employer's proportionate share of contributions were recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. Differences between total employer contributions and the employer's proportionate share of contributions may arise when an employer has a contribution requirement for an employer specific liability.

# **Pension Plan Fiduciary Net Position**

Additional financial and actuarial information with respect to the Plan can be found in the MainePERS' 2018 Comprehensive Annual Financial Report available online at <a href="https://www.mainepers.org">www.mainepers.org</a> or by contacting the System at (207) 512-3100

## NOTE 13 - DEFERRED COMPENSATION PLANS

International City Management Association Retirement Corporation - 401 (a) and 457(b)

#### A. Plans Description

The Town offers its employees deferred compensation plans created in accordance with Internal Revenue Code Section 401 and 457 and maintained by International City Management Association Retirement Corporation (ICMA-RC). The plan permits employees to defer a portion of their salary, in addition to Town contributions, until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

All amounts of compensation deferred under the plan, all property and rights purchased with those amount and all income attributable to those amounts, property, or rights are solely the property and rights of the participants. All assets are protected by a

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 13 - DEFERRED COMPENSATION PLANS (CONTINUED)

trust arrangement from any claims on the Town and from any use by the Town other than paying benefits to employees and their beneficiaries in accordance with the plan.

It is the opinion of the Town's management that the Town has no liability for losses under these plans but does have the duty of due care that would be required of an ordinary prudent investor.

## B. Funding Policy

The contribution requirements of plan members and the Town are established and may be amended by the Town's Board of Selectmen. Generally, the Town will contribute 8% of annual salary for full-time employees that participate in the Town's deferred compensation plan that do not participate in either the PLD or SET plans. For the both plans, the employee's and the Town's matching contribution vests 100% with the employee when contributed.

The Town's contributions to the 401 plan including employee contributions for 2019 and 2018 were \$193,858 and \$141,341, respectively. The Town's contributions to the 457 plan including employee contributions for 2019 and 2018 were \$128,830 and \$49,142, respectively.

NOTE 14 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLANS

#### MAINE PUBLIC EMPLOYEES RETIREMENT SYSTEM

#### STATE EMPLOYEE AND TEACHER PLAN

#### Plan Description

All School teachers, plus other qualified educators, participate in the Maine Public Employees Retirement System's (MainePERS) State Employee and Teacher (SET) Plan. The teacher's program is a multi-employer cost-sharing plan with a special funding situation, established by the Maine State Legislature. The State of Maine is also a non-employer contributing entity in that the State pays the initial unfunded actuarial liability on behalf of teachers, while school districts contribute the normal cost, calculated actuarially, for their teacher members. Title 5 of the Maine Revised Statutes Annotated assigns the authority to establish and amend benefit provisions to the State Legislature. As of June 30, 2018, there were 220 employers, including the State of Maine, participating in the plan. The Maine Public Employees Retirement System

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

NOTE 14 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLANS (CONTINUED)

issues a publicly available financial report that includes financial and actuarial information for the SET Plan. That report may be obtained online at <a href="https://www.mainepers.org">www.mainepers.org</a> or by contacting the System at (207) 512-3100.

#### **Benefits Provided**

The Group Life Insurance Plan (the Plan) provides basic group life insurance benefits, during retirement, to retirees who participated in the Plan prior to retirement for a minimum of 10 years (the 10-year participation requirement does not apply to recipients of disability retirement benefits). The level of coverage in retirement is initially set to an amount equal to the retiree's average final compensation. The initial amount of basic life is then subsequently reduced at the rate of 15% per year to the greater of 40% of the initial amount, or \$2,500.

### **Contributions**

Life insurance benefits are funded by contributions from members and employers. Premium rates are those determined by the MainePERS's Board of Trustees to be actuarially sufficient to pay anticipated claims. For Department's teachers, the premiums for retiree life insurance coverage are factored into the premiums paid for basic coverage while participants are active members. Premiums for basic life insurance coverage for retired teachers are paid by the State as the total dollar amount of each year's annual required contribution. The State participates in the SET Plan as a non-employer contributing entity in that the State pays the actuarially determined premium contributions associated with retired teachers. The State's contribution to the Plan for the year ended June 30, 2019 was approximately \$71,785.

### **OPEB Liabilities and OPEB Expense**

At June 30, 2019, the Town reported a liability for its proportionate share of the net OPEB liability that reflected a reduction for State OPEB support provided to the Town. The total portion of the net OPEB liability that was associated with the District were as follows:

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

NOTE 14 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLANS (CONTINUED)

lown's proportionate share of the net OPEB liability	\$ -
State's proportionate share of the net OPEB liability associated with the Town	 786,690
Total	\$ 786,690

For the year ended June 30, 2019, the Town recognized net OPEB expense of \$147,711 and revenue of \$147,711 for support provided by the State of Maine.

## MAINE PUBLIC EMPLOYEES RETIREMENT SYSTEM

## PARTICIPATING LOCAL DISTRICT PLAN

# **Plan Description**

Town employees contribute to the Group Life Insurance Plan for Retired Participating Local District (PLD) (the PLD Consolidated Plan of the Maine Public Employees Retirement System (MainePERS), a cost-sharing multiple-employer defined benefit plan established by the Maine State Legislature. Title 5 of the Maine Revised Statutes Annotated assigns the authority to establish and amend benefit provisions to the Participating Local District Consolidated Plan's advisory group, which reviews the terms of the plan and periodically makes recommendations to the Legislature to amend the terms. As of June 30, 2018, there were 138 employers participating in the plan. The Maine Public Employees Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the Consolidated Plan. That report may be obtained online at <a href="https://www.mainepers.org">www.mainepers.org</a> or by contacting the System at (207) 512-3100.

#### **Benefits Provided**

The Group Life Insurance Plan (the Plan) provides basic group life insurance benefits, during retirement, to retirees who participated in the Plan prior to retirement for a minimum of 10 years (the 10-year participation requirement does not apply to recipients of disability retirement benefits). The level of coverage in retirement is initially set to an amount equal to the retiree's average final compensation. The initial amount of basic life is then subsequently reduced at the rate of 15% per year to the greater of 40% of the initial amount, or \$2.500.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

NOTE 14 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLANS (CONTINUED)

### **Contributions**

Life insurance benefits are funded by contributions from members and employers. Premium rates are those determined by the MainePERS's Board of Trustees to be actuarially sufficient to pay anticipated claims. For state employees, the premiums for retiree life insurance coverage are factored into the premiums paid for basic coverage while participants are active members. Premiums for basic life insurance coverage for retired teachers are paid by the State as the total dollar amount of each year's annual required contribution. PLD employers are required to remit a premium of \$0.46 per \$1,000 of coverage for covered active employees, a portion of which is to provide a level of coverage in retirement. PLD employers with retired PLD employees continue to remit a premium of \$0.46 per \$1,000 of coverage per month during the post-employment retired period. The Town's contribution to the Plan for the year ended June 30, 2019 was \$1,431.

# Proportionate Net OPEB Liability, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the Town reported a liability of \$262,474 for its proportionate share of the net OPEB liabilities for the Plan. The net OPEB liabilities were measured as of June 30, 2018, and the total OPEB liabilities used to calculate the net OPEB liabilities was determined by an actuarial valuation as of that date. The Town's proportion of the net OPEB liabilities were based on a projection of the Town's long-term share of contributions to the Plan relative to the projected contributions of all PLDs, actuarially determined. At June 30, 2018, the Town's proportion was 1.299313%, which was a decrease of 0.08329% from its proportion measured as of June 30, 2017.

For the year ended June 30, 2019, the Town recognized net OPEB revenue of \$860. At June 30, 2019, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

NOTE 14 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLANS (CONTINUED)

	PLD Life Insurance				
	Deferr	ed Outflows	Deferred Inflows		
	of R	of Resources of Res		Resources	
Differences between expected and actual experience	\$	22,150	\$	_	
Changes of assumptions	*	16,827	*	48,432	
Net difference between projected and actual earnings on pension plan investments Changes in proportion and differences between		-		13,774	
contributions and proportionate share of contributions		10,205		5,414	
Contributions subsequent to the measurement date		1,431			
Total	\$	50,613	\$	67,620	

\$1,431 reported as deferred outflows of resources related to OPEB resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	PLD Lif	e Insurance
Plan year ended June 30:		
2019	\$	(6,938)
2020		(6,938)
2021		(6,938)
2022		(4,338)
2023		6,712
Thereafter		_

# **Actuarial Methods and Assumptions**

The collective total OPEB liability for the Plan was determined by an actuarial valuation as of June 30, 2018, using the following methods and assumptions applied to all periods included in the measurement:

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

NOTE 14 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLANS (CONTINUED)

Actuarial Cost Method

The Entry Age Normal actuarial funding method is used to determine costs. Under this funding method, the total employer contribution rate consists of two elements: the normal cost rate and the unfunded actuarial liability (UAL) rate.

The individual entry age normal method is used to determine liabilities. Under the individual entry age normal method, a normal cost rate is calculated for each employee. This rate is determined by taking the value, as of age at entry into the plan, of the member's projected future benefits, and dividing it by the value, also as of the member's entry age, of his or her expected future salary. The normal cost for each employee is the product of his or her pay and his or her normal cost rate. The normal cost for the group is the sum of the normal costs for all members.

Experience gains and losses, i.e., decreases or increases in liabilities and/or in assets when actual experience differs from the actuarial assumptions, affect the unfunded actuarial accrued liability.

Asset Valuation Method

Investments are reported at fair value.

Amortization

The net OPEB liability of the Plan is amortized on a level percentage of payroll over a thirty-year period on a closed basis. As of June 30, 2018, there were 12 years remaining for the Plan.

The actuarial assumptions used in the June 30, 2018 and June 30, 2017 actuarial valuations were based on the results of an actuarial experience study conducted for the period of June 30, 2012 to June 30, 2015.

Significant actuarial assumptions employed by the actuary for funding purposes as of June 30, 2018 are as follows:

*Investment Rate of Return* - For the PLD Plan, 6.75% per annum, compounded annually; the rate for 2017 was 6.875%, compounded annually.

Inflation Rate - 2.75%

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

# NOTE 14 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLANS (CONTINUED)

Annual Salary Increases including Inflation - For the PLD Plan, 2.75% to 9.00% per year.

Mortality Rates - For active members and non-disabled retirees of the Plan, the RP2014 Total Dataset Healthy Annuitant Mortality Table, for males and females, is used. For all recipients of disability benefits, the RP2014 Total Dataset Disabled Annuitant Mortality Table, for males and females, is used. These tables are adjusted by percentages ranging from 104% to 120% based on actuarially determined demographic differences.

Participation Rate for Future Retirees - 100% of those currently enrolled.

Conversion Charges - Apply to the cost of active group life insurance, not retiree group life insurance.

Form of Benefit Payment - Lump sum

The long-term expected rate of return on the Plan's investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major class of assets. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of long-term real rates of return for each major asset class included in the target asset allocation as of June 30, 2018 are summarized in the following table. Assets for the defined benefit plan are comingled for investment purposes.

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Public equities	70.00%	6.00%
Real estate	5.00%	5.20%
Traditional credit	15.00%	3.00%
US Government securities	10.00%	2.30%
Total	100.00%	

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

# NOTE 14 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLANS (CONTINUED)

### Discount Rate

The discount rate used to measure the collective total OPEB liability was 5.13% for 2018. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at contractually required rates, actuarially determined.

The following table shows how the collective net OPEB liability/(asset) as of June 30, 2018 would change if the discount rate used was one percentage point lower or one percentage point higher than the current rate. The current rate is 5.13% for the PLD Plan.

		1% Decrease		Discount Rate	ı	1% ncrease
PLD Life Insurance: Discount rate	4.13%		5.13%		6.13%	
Town's proportionate share of the net OPEB benefits liability	\$	346,767	\$	262,474	\$	196,014

# **Changes in Net OPEB Liability**

Each employer's share of the collective net OPEB liability is equal to the collective net OPEB liability multiplied by the employer's proportionate share as of June 30, 2018 as shown in the schedules of employer and non-employer contributing entity allocations. Changes in net OPEB liability are recognized in OPEB expense for the year ended June 30, 2018 with the following exceptions:

#### Differences between Expected and Actual Experience

The difference between expected and actual experience with regard to economic or demographic factors are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. There were no differences between expected and actual experience as of June 30, 2018.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

NOTE 14 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLANS (CONTINUED)

Differences between Projected and Actual Investment Earnings on OPEB Plan Investments

Differences between projected and actual investment earnings are recognized in OPEB expense using a straight-line amortization method over a closed five-year period. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

# Changes in Assumptions

Differences due to changes in assumptions about future economic or demographic factors or other inputs are recognized in OPEB expense using a straightline amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The actuarial assumptions used in the June 30, 2018 and June 30, 2017 actuarial valuations were based on the results of an actuarial experience study conducted for the period of June 30, 2012 to June 30, 2015. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. The amortization period for the PLD Plan was six years for 2018. For the fiscal year ended June 30, 2018, there were no changes in assumptions with the exception of the use of a blended discount rate for the PLD Plan. Governmental Accounting Standards Board (GASB) Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other than Pensions Plans, requires the use of a blended discount rate for determining the total OPEB liability when it is projected that plan assets are not sufficient to meet benefit obligations in the future. In years where assets are projected to be sufficient to pay benefits, the Plan's assumed rate of return is used; in years where assets are not projected to be sufficient to pay benefits, the use of a municipal bond rate is required. The result is a single blended discount rate.

Changes in Proportion and Differences between Employer Contributions and Proportionate Share of Contributions

Differences resulting from a change in proportionate share of contributions and differences between total employer contributions and the employer's proportionate share of contributions are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. Differences between total employer contributions and the employer's proportionate share of contributions may arise when

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

NOTE 14 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLANS (CONTINUED)

an employer has a contribution requirement for an employer specific liability. There were no differences between employer contributions and proportionate share of contributions as of June 30, 2018.

## **OPEB Plan Fiduciary Net Position**

Additional financial and actuarial information with respect to the Plan can be found in the MainePERS' 2018 Comprehensive Annual Financial Report available online at <a href="https://www.mainepers.org">www.mainepers.org</a> or by contacting the System at (207) 512-3100.

NOTE 15 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLANS

### MAINE EDUCATION ASSOCIATION BENEFITS TRUST

### **Plan Description**

The State of Maine and School retirees contribute to the School's OPEB Plan with the Maine Education Association Benefits Trust (MEABT), a single employer defined benefit plan. Contributions and membership in this Plan are voluntary and may be terminated at any time by the State, the School and/or the School retirees. MEABT is a fully funded, self-insured trust which provides benefits to education organizations and acts as the agent to the School concerning administration of this Plan. Title 24-A Chapter 81 of the Maine Revised Statutes Annotated authorizes the regulation of MEABT as a Multiple Employer Welfare Arrangement by the State of Maine Bureau of Insurance. Benefits and plans are designed and governed by MEABT participants and are administered by a number of third-party administrators contracted by MEABT. No assets are accumulated in a trust that meets the criterial of paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. MEABT issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by contacting MEABT at (888) 622-4418.

#### **Benefits Provided**

This Plan provides medical/prescription drug benefits during retirement to Medicare and non-Medicare retirees and their spouses with varying levels of benefits determined by voluntary plan selection by the retiree as well as applicable Medicare statutes and regulations. The employee must have participated in a plan for the 12 months prior to retirement and have 10 years (under age 50) or 5 years (age 50 or above) of continuous active service and enrollment in the health plan to be eligible for

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

# NOTE 15 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLANS (CONTINUED)

this Plan. The retiree who terminates coverage may elect to re-enroll in coverage if they participated in the health plan for 12 months prior to terminating coverage, as long as re-enrollment occurs within 5 years from coverage termination and as long as the retiree is not past age 62. The retiree must have maintained continuous health insurance coverage during the break in coverage with MEABT to be eligible for re-enrollment and is only eligible for re-enrollment once.

# **Employees Covered by Benefit Terms**

At June 30, 2019, the following employees were covered by the benefit terms:

Active members	314
Retirees and spouses	116
Total	430

## **Cost Sharing Provisions/Contributions**

Retirees are eligible for a State subsidy of 45% of the blended single premium for the retiree. The blended premium is determined by blending rates for active members and retired members, as determined by State law. The retiree contributes the remaining 55% of blended single premium and spouse must contribute 100% of the blended premium amount coverage elected.

# **Employee/Retiree Premium Amounts:**

The following monthly premium amounts were reported on the individual data file. Actual plan election was reflected in expected retiree premium amounts.

<u>Pre-Medicare</u>	<b>Employee</b>	Employee/	Employee/	<u>Family</u>
		<u>Spouse</u>	Child(ren)	
Choice Plus	\$689	\$1,554	\$1,220	\$1,891
Standard \$200 Ded	\$745	\$1,678	\$1,318	\$2,043
Standard \$500 Ded	\$655	\$1,476	\$1,159	\$1,797
<u>Medicare</u>				
Medicare-Eligible	\$450	\$944	N/A	N/A
Retirees				

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

NOTE 15 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLANS (CONTINUED)

# Total OPEB Liability, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the Town reported a liability of \$4,408,222 for its total OPEB liability for this Plan. The total OPEB liability was measured as of June 30, 2018 and was determined by an actuarial valuation as of that date. The School's total OPEB liability was based on the Entry Age Normal Actuarial Cost Method which does not reflect future changes in benefits, subsidies, penalties, taxes or administrative costs that may be required as a result of the Patient Protection and Affordable Care Act of 2010 (ACA) related legislation and regulations.

For the year ended June 30, 2019, the Town recognized OPEB expense of \$64,207. At June 30, 2019, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	MEABT				
	Defer	red Outflows	Deferred Inflows		
	of F	Resources	of Resources		
Differences between expected and actual					
experience	\$	-	\$	-	
Changes of assumptions		-		171,751	
Net difference between projected and actual earnings on OPEB plan investments		-		-	
Contributions subsequent to the					
measurement date		125,511			
Total	\$	125,511	\$	171,751	

\$125,511 were reported as deferred outflows of resources related to OPEB resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

NOTE 15 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLANS (CONTINUED)

		MEABT			
Plan year ended June 30:	'				
2019	\$	(34,350)			
2020		(34,350)			
2021		(34,350)			
2022		(34,350)			
2023		(34,351)			
Thereafter		_			

#### **Discount Rate**

The discount rate is the assumed interest rate used for converting projected dollar related values to a present value as of June 30, 2018. The discount rate determination is based on the high-quality AA/Aa or higher bond yields in effect for 20-year, tax-exempt general obligation municipal bonds using the Bond Buyer 20-Bond GO Index. The rate of 3.87% per annum for June 30, 2018 was based upon a measurement date of June 28, 2018. The sensitivity of total OPEB liability to changes in discount rate are as follows:

	1% Decrease		Discount Rate		1% Increase		
	2.87%			3.87%		4.87%	
Total OPEB liability Plan fiduciary net position	\$	5,180,896	\$	4,408,222	\$	3,791,594	
Net OPEB liability	\$	5,180,896	\$	4,408,222	\$	3,791,594	
Plan fiduciary net position as a percentage of the total OPEB liability		0.00%		0.00%		0.00%	

#### **Healthcare Trend**

The healthcare trend is the assumed dollar increase in dollar-related values in the future due to the increase in the cost of health care. The healthcare cost trend rate is the rate of change in per capita health claim costs over time as a result of factors such as medical inflation, utilization of healthcare services, plan design and technological developments. The sensitivity of total OPEB liability to changes in healthcare cost trend rates are as follows:

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

# NOTE 15 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLANS (CONTINUED)

	1% Decrease		Healthcare Trend Rates		1% Increase	
Total OPEB liability Plan fiduciary net position	\$	3,751,232	\$	4,408,222	\$	5,235,020
Net OPEB liability	\$	3,751,232	\$	4,408,222	\$	5,235,020
Plan fiduciary net position as a percentage of the total OPEB liability		0.00%		0.00%		0.00%

## **Actuarial Methods and Assumptions**

The total OPEB liability for the Plan was determined by an actuarial valuation as of June 30, 2018, using the following methods and assumptions applied to all periods included in the measurement:

#### Actuarial Cost Method

The Entry Age Normal Actuarial Cost Method is used to determine costs. Under this funding method, a normal cost rate is determined as a level percent of pay for each active Plan member and then summed to produce the total normal cost for this Plan. The unfunded actuarial liability is the difference between the actuarial liability and the actuarial value of assets.

### **Assumptions**

Significant actuarial assumptions employed by the actuary for economic purposes are based on GASB 75 paragraph 36. Assumptions other than the discount rate are based on historical and future projections of long-term health care rates:

Discount Rate - 3.87% per annum.

#### Trend Assumptions:

Pre-Medicare - Initial trend of 5.55% applied in FYE 2018 grading over 15 years to 3.73% per annum.

Medicare - Initial trend of 3.72% applied in FYE 2018 grading over 15 years to 2.81% per annum.

Future plan changes - Assumes that the current Plan and cost-sharing structure remain in place for all future years.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

NOTE 15 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLANS (CONTINUED)

Significant actuarial assumptions employed by the actuary for demographic purposes are the assumptions that were adopted by Maine Public Employees Retirement System State Employee and Teacher Retirement Program at June 30, 2018 and based on the experience study covering the period from June 30, 2012 through June 30, 2015. As of June 30, 2018, they are as follows:

Retirement Rates - Rates vary for plans based on age and service

Rates of Turnover - Rates vary for plans based on service

Disability Incidence - Rates vary for plans based on age

Retirement Contribution Increases - Assumed to increase at the same rate as incurred claims

Family Enrollment Composition - It is assumed that 80% is married with an eligible spouse.

Age Difference of Spouses - Husbands are assumed to be 3 years older than wives.

Administrative expenses - Included in the per capita claims cost

Salary Increase Rate - 2.75% per year assumed using the level percentage of pay entry age method

Salaries - Were not available from the client and were assumed using the Teachers/Age Service Salary scatter from the State Retirement Agency. Based on the dates of hire assumed above and the participant's actual age, pay was assigned using the salary age service scatter.

Dates of Hire - Were not available from the client and were available from the State Retirement Agency. Dates of hire were assumed to be the midpoint of each service group. Those under 1 year of service, the date was assumed to be January 1, 2018 and all other groups were assumed to be hired on July 1 of each service midpoint.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

# NOTE 15 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLANS (CONTINUED)

## Rate of Mortality:

Healthy Annuitants - Based on 99% of the RP2014 Total Dataset Healthy Annuitant Mortality Table, respectively for males and females, using the RP2014 Total Dataset Employee Mortality Table for ages prior to the start of the Healthy Annuitant Mortality Table, both projected using the RPEC \_2015 model, with an ultimate rate of 0.85% for ages 20-85 grading down to an ultimate rate of 0.00% for ages 111-120, and convergence to the ultimate rate in the year 2020.

Healthy Employees - Based on 99% of the RP2014 Total Dataset Healthy Annuitant Mortality Table, respectively for males and females, using the RP2014 Total Dataset Healthy Annuitant Mortality Tables after the end of the Total Employee Mortality Table, both projected using the RPEC \_2015 model, with an ultimate rate of 0.85% for ages 20-85 grading down to an ultimate rate of 0.00% for ages 111-120, and convergence to the ultimate rate in the year 2020.

Disabled Annuitants - Based on 108% and 105% of the RP2014 Total Dataset Disabled Annuitant Mortality Table, respectively for males and females, projected from the 2006 base rates using the RPEC\_2015 model with an ultimate rate of 0.00% for ages 111-120, and convergence to the ultimate rate in the year 2020.

## Retiree Continuation Percentage:

Retirees currently in the Group Companion Plan (Medicare participants) are assumed to remain in the Group Companion Plan.

Retirees who are currently age 64 or over age 65 and enrolled in a Pre-Medicare plan are assumed to never be eligible for Medicare and are assumed to remain enrolled in the Pre-Medicare plan.

Retirees who are currently under age 64 and enrolled in a Pre-Medicare plan are assumed to be eligible for Medicare and are assumed to remain in the Pre-Medicare plan until age 64 and enroll in the Group Companion plan at age 65.

Spouses who are currently in the Pre-Medicare plan will follow the same assumptions as the retired member; if the member is never eligible for Medicare the spouse is not either.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

# NOTE 15 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLANS (CONTINUED)

Significant actuarial assumptions employed by the actuary for claims and expense purposes are the based on the actual community rated premiums of the entire group. As of June 30, 2018, they are as follows:

Monthly Per Capital Claims and Expense Cost - Claims are based on community rated premiums through June 30, 2018 and projects through 2019 and associate enrollment in the various options offered. Annual administrative and claims adjudication expenses are assumed to be included in the annual premiums.

Medical Plan Election - Employees are assumed to continue in their current medical plan for their entire career. 50% of retirees are assumed to switch from the Choice Plan to the Standard plan.

Medicare Eligibility - Assumed to be age 65, with the exception of retirees over age 65 who are not in the Group Companion Plan, all retirees under age 64 and current actives with a date of hire before 3/31/1986.

## **Changes in Total OPEB Liability**

Changes in total OPEB liability are recognized in OPEB expense for the year ended June 30, 2019 with the following exceptions:

#### Differences between Expected and Actual Experience

The difference between expected and actual experience are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. As of July 1, 2017, this average was 8 years. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. For the fiscal year ended June 30, 2019, there were no differences between expected and actual experience.

## Changes in Assumptions

Differences due to changes in assumptions about future economic, demographic or claim and expense factors or other inputs are recognized in OPEB expense over the average expected remaining service life of all active and inactive Plan members. As of July 1, 2017, this average was 8 years. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. The amortization period was six years for year ending June 30, 2018. For the fiscal year ended June 30, 2019, there were no changes in assumptions.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

NOTE 15 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLANS (CONTINUED)

Differences between Projected and Actual Earnings on OPEB Plan Investments

Differences between projected and actual investment earnings are recognized in OPEB expense using a straight-line amortization method over a closed five-year period. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

# **OPEB Plan Fiduciary Net Position**

Additional financial and actuarial information with respect to this Plan can be found at the Town Finance Director's Office at 271 Falmouth Road, Falmouth, Maine 04105.

### MAINE MUNICIPAL EMPLOYEES HEALTH TRUST

### **Plan Description**

The Town and Town retirees contribute to the Town's OPEB Plan with the Maine Municipal Employees Health Trust (MMEHT), a single employer defined benefit plan. Contributions and membership in this Plan are voluntary and may be terminated at any time by the Town and/or the Town retirees. MMEHT is a fully funded, self-insured trust which provides benefits to municipal and quasi-municipal organizations and county governments and acts as the agent to the Town concerning administration of this Plan. Title 24-A Chapter 81 of the Maine Revised Statutes Annotated authorizes the regulation of MMEHT as a Multiple Employer Welfare Arrangement by the State of Maine Bureau of Insurance. Benefits and plans are designed and governed by MMEHT participants and are administered by a number of third-party administrators contracted by MMEHT. No assets are accumulated in a trust that meets the criterial of paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. MMEHT issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by MMEHT at (800) 852-8300.

#### **Benefits Provided**

This Plan provides medical/prescription drug benefits during retirement to Medicare and non-Medicare retirees and their surviving spouses with varying levels of benefits determined by voluntary plan selection by the retiree as well as applicable Medicare statutes and regulations. The Plan also provides an automatic life insurance benefit of \$2,000 to participants which includes a surviving spouse benefit for the same.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

NOTE 15 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLANS (CONTINUED)

The employee must meet the minimum requirement of age 55 with at least 5 years of service at retirement to be eligible for the Plan. The retiree must enroll when first eligible and continue coverage without interruption.

## **Employees Covered by Benefit Terms**

At January 1, 2019, the following employees were covered by the benefit terms:

Active members	87
Retirees and spouses	11
Total	98

### **Contributions**

Retiree and spouse premium amounts are funded by the retiree at the rate for the coverage elected by the retiree. Premium rates are those determined by the MMEHT's Board of Trustees to be actuarially sufficient to pay anticipated claims. Premiums for retiree life insurance coverage are factored into the premiums paid for basic coverage. Retirees and spouses must contribute 100% of the premium amounts. The sponsoring employer pays the remainder of the premium. Medical benefits are provided for the life of the retiree and surviving spouses.

### **Retiree Premium Amounts:**

The following monthly premium amounts were reported on the individual data file. Actual plan election was reflected in expected retiree premium amounts.

<u> Pre-Medicare</u>	<u>Single Coverage</u>	<u>Family Coverage</u>
POS 200	\$755	\$1,694
POS C	\$1,044	\$2,342
PPO 500	\$728	\$1,633
PPO 2500	\$582	\$1,306
<u>Medicare</u>		
Medicare-Eligible Retirees	\$518	\$1,036

# Total OPEB Liability, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the Town reported a liability of \$1,085,714 for its total OPEB liability for this Plan. The total OPEB liability was measured as of January 1, 2019 and

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

# NOTE 15 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLANS (CONTINUED)

was determined by an actuarial valuation as of that date. The Town's total OPEB liability was based on the Entry Age Normal Actuarial Cost Method which does not reflect future changes in benefits, subsidies, penalties, taxes or administrative costs that may be required as a result of the Patient Protection and Affordable Care Act of 2010 (ACA) related legislation and regulations.

For the year ended June 30, 2019, the Town recognized OPEB expense of \$36,471. At June 30, 2019, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		MMEHT					
	Deferi	red Outflows	Deferred Inflows				
	of F	Resources	of Resources				
Differences between expected and actual experience Changes of assumptions Net difference between projected and actual earnings on OPEB plan investments Contributions subsequent to the measurement date	\$	93,124 - - - 15,964	\$	- 111,453 - -			
Total	\$	109,088	\$	111,453			

\$15,964 were reported as deferred outflows of resources related to OPEB resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	N	IMEHT
Plan year ended December 31:		_
2020	\$	(1,004)
2021		(1,004)
2022		(1,004)
2023		(1,004)
2024		(1,004)
Thereafter		(13,309)

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

NOTE 15 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLANS (CONTINUED)

#### **Discount Rate**

The discount rate is the assumed interest rate used for converting projected dollar related values to a present value as of the valuation date of January 1, 2018. The discount rate determination is based on the high-quality AA/Aa or higher bond yields in effect for 20-year, tax-exempt general obligation municipal bonds using the Bond Buyer 20-Bond GO Index. The rate of 4.10% per annum for June 30, 2019 was based upon a measurement date of December 27, 2018. The sensitivity of net OPEB liability to changes in discount rate are as follows:

	1% Decrease 3.10%		Discount Rate 4.10%		1% Increase 5.10%	
Total OPEB liability Plan fiduciary net position	\$	1,240,245	\$	1,085,714	\$	958,892
Net OPEB liability	\$	1,240,245	\$	1,085,714	\$	958,892
Plan fiduciary net position as a percentage of the total OPEB liability		0.00%		0.00%		0.00%

#### **Healthcare Trend**

The healthcare trend is the assumed dollar increase in dollar-related values in the future due to the increase in the cost of health care. The healthcare cost trend rate is the rate of change in per capita health claim costs over time as a result of factors such as medical inflation, utilization of healthcare services, plan design and technological developments. The sensitivity of net OPEB liability to changes in healthcare cost trend rates are as follows:

1% Decrease			Healthcare Trend Rates		1% Increase	
Total OPEB liability Plan fiduciary net position Net OPEB liability	\$	942,234 - 942,234	\$	1,085,714 - 1,085,714	\$	1,264,105 - 1,264,105
Plan fiduciary net position as a percentage of the total OPEB liability		0.00%		0.00%		0.00%

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

NOTE 15 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLANS (CONTINUED)

### **Actuarial Methods and Assumptions**

The total OPEB liability for the Plan was determined by an actuarial valuation as of January 1, 2018, using the following methods and assumptions applied to all periods included in the measurement:

#### Actuarial Cost Method

The Entry Age Normal Actuarial Cost Method is used to determine costs. Under this funding method, a normal cost rate is determined as a level percent of pay for each active Plan member and then summed to produce the total normal cost for this Plan. The unfunded actuarial liability is the difference between the actuarial liability and the actuarial value of assets.

For medical and pharmacy, historical claims and census records were assembled and provided through June 30, 2017. Medicare and non-Medicare eligible medical and prescription experience were analyzed. It was assumed that current enrollment distribution of benefit options would remain constant in the future for retirees. The cost was distributed based on the current covered population and the actuary's standard age curves which vary by age, gender and Medicare status. Children costs are converted to a load on the non-Medicare retirees which implicitly assumes that future retirees will have the same child distribution as current retirees.

#### **Amortization**

The total OPEB liability of this Plan is amortized on an open 30-year period. The amortization method is a level dollar amortization method.

## **Assumptions**

The actuarial assumptions used in the January 1, 2018 actuarial valuation was based on economic, demographic and claim and expense assumptions that resulted from actuarial studies conducted for the period of December 31, 2017 and December 31, 2018.

Significant actuarial assumptions employed by the actuary for economic purposes are the assumptions that were adopted by Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2016 and based on the experience study covering the period from June 30, 2012 through June 30, 2015. As of January 1, 2018, they are as follows:

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

# NOTE 15 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLANS (CONTINUED)

Discount Rate - 4.10% per annum.

# Trend Assumptions:

Pre-Medicare Medical - Initial trend of 8.20% applied in 2018 grading over 14 years to 4.00% per annum.

Pre-Medicare Drug - Initial trend of 9.60% applied in 2018 grading over 14 years to 4.00% per annum.

Medicare Medical - Initial trend of 4.93% applied in 2018 grading over 14 years to 4.00% per annum.

Medicare Drug - Initial trend of 9.60% applied in 2017 grading over 14 years

to 4.00% per annum.

Administrative and claims expense - 3% per annum.

Future plan changes - Assumes that the current Plan and cost-sharing structure remain in place for all future years.

Significant actuarial assumptions employed by the actuary for demographic purposes are the assumptions that were adopted by Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2016 and based on the experience study covering the period from June 30, 2012 through June 30, 2015. As of January 1, 2018, they are as follows:

Retirement Rates - Rates vary for plans with no explicit employer subsidy (or payment) versus those plans defining an explicit employer subsidy (or payment). The rates are based on assumptions from the Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2016.

Retirement Contribution Increases - Assumed to increase at the same rate as incurred claims.

Family Enrollment Composition - For males, 50% of future retirees under the age of 65 and 50% of current retirees are married and elect spousal coverage while females are at 30% for both. 25% of male and female future retirees over the age of 65 are married and elect spousal coverage.

Age Difference of Spouses - Husbands are assumed to be 3 years older than wives.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

# NOTE 15 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLANS (CONTINUED)

Administrative expenses - Included in the per capita claims cost.

Disability Incidence - Disabled lives will be considered active employees and will not be valued separately.

Salary Increase Rate - 2.75% per year assumed using the level percentage of pay entry age method.

Dates of Hire - Needed to be assumed for some employees and will be based on the average age at hire for similar employees.

Rate of Mortality - Based on 104% and 120% of the RP2014 Total Dataset Healthy Annuitant Mortality Table, respectively for males and females, using the RP2014 Total Dataset Employee Mortality Table for ages prior to the start of the Healthy Annuitant Mortality Table, both projected from the 2006 base rates using the RPEC \_2015 model, with an ultimate rate of 0.85% for ages 20-85 grading down to an ultimate rate of 0.00% for ages 111-120, and convergence to the ultimate rate in the year 2020. These rates were taken from the assumptions for the Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2016.

# Retiree Continuation Percentage:

Medicare participant retirees - 100% assumed to continue in the plan elected.

Pre-Medicare plan retirees and active participants - 75% assumed to continue coverage once Medicare-eligible

Pre-Medicare plan spouses and spouses of active participants - 50% assumed to continue coverage once Medicare-eligible

### Changes in Net OPEB Liability

Changes in net OPEB liability are recognized in OPEB expense for the year ended June 30, 2019 with the following exceptions:

Differences between Expected and Actual Experience

The difference between expected and actual experience are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

# NOTE 15 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLANS (CONTINUED)

The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. The difference between expected and actual experience as of January 1, 2019 was \$93,124.

## Changes in Assumptions

Differences due to changes in assumptions about future economic, demographic or claim and expense factors or other inputs are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The actuarial assumptions used in the June 30, 2017 and June 30, 2016 actuarial valuations were based primarily on those used by Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2016 which were based on the experience study covering the period from June 30, 2012 through June 30, 2015. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. The amortization period was six years for 2018. For the fiscal year ended June 30, 2018, there were no changes in assumptions with the exception of the claim costs and retiree contributions being updated to reflect current healthcare costs.

Differences between Projected and Actual Earnings on OPEB Plan Investments

Differences between projected and actual investment earnings are recognized in OPEB expense using a straight-line amortization method over a closed five-year period. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

### **OPEB Plan Fiduciary Net Position**

Additional financial and actuarial information with respect to this Plan can be found at the Town Finance Director's Office at 271 Falmouth Road, Falmouth, Maine 04105.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 16 - LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

The Town of Falmouth's landfill is at 100% capacity to date. Therefore, the estimated remaining landfill life is zero years. Federal and state laws require that certain post closure care be met. The Town estimates that on an annual basis, some immaterial costs will be incurred for post closure care. As of June 30, 2019, \$32,000 is reported as landfill postclosure care as a long-term obligation and represents the estimated remaining cost of the monitoring tests at the site for thirty years after closure. The annual amount will be paid for within the Town's annual operating budget.

#### NOTE 17 - OVERLAPPING DEBT

The Town is responsible for its proportionate share of County and Portland Water District debt. As of June 30, 2019, the Town's share was as follows:

	Outstanding Debt		Town's Percentage	Total Share
County of Cumberland Portland Water District-Wastewater Portland Water District-Water	\$	37,893,997 53,286,036 39,114,203	5.40% 8.04% 10.95%	\$ 2,046,610 4,284,197 4,284,000 10,614,807

#### **NOTE 18 - JOINT VENTURES**

#### ECOMAINE

The Town is a member of a joint venture with 45 other municipalities throughout Cumberland, Oxford and York counties. ecomaine is a solid waste management corporation that creates electricity through its processing of waste and also operates as an extensive recycling program. A joint committee, made up of the Town of Falmouth and 20 other member communities owns and controls the corporation. Interlocal (waste handling) agreements between ecomaine and participating communities obligate the members to deliver certain solid waste produced with the community to ecomaine for processing, and to make service payments and pay tipping fees for such processing. The Town has no explicit, measurable equity interest and therefore has not reported an asset in the financial statements in connection with its participation in ecomaine. The Town of Falmouth has an owner membership of 3.79% in ecomaine as of June 30, 2019 (the most current period available).

ecomaine has issued bonds to fund the design, construction and start-up of a resource recovery system. The bonds are special revenue obligations of ecomaine, payable from and secured by a pledge of ecomaine revenues. The bonds do not

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

# NOTE 18 - JOINT VENTURES (CONTINUED)

constitute a debt or liability within the meaning of any constitutional or statutory provision of the State of Maine, or a pledge of the full faith and credit of a political subdivision of the State of Maine. ecomaine has no taxing power. The obligations of the participating municipalities under the Waste Handling Agreements are secured by the full faith and credit of the participating municipalities subject to certain limitations. On June 30, 2019 (the most current period available), ecomaine had no outstanding debt. Additionally, the Town's share of the projected landfill closure and post closure cost relating to ecomaine is estimated to be \$571,575.

## PORTLAND WATER DISTRICT

The Town is a member of a joint venture with 9 other municipalities throughout the Portland area. The Portland Water District (PWD) supplies pure water for domestic, sanitary and municipal services to its members and sells the same to 2 other local water districts. The PWD also wastewater and sewerage treatment services and related environmental and billing services for member and participating municipalities. The PWD is managed by an 11-member Board of Trustees made up of elected officials from the Town of Falmouth and the other 9 member municipalities for 5-year terms. The Town has no explicit, measurable equity interest and therefore has not reported an asset in the financial statements in connection with its participation in PWD. A Comprehensive Annual Financial Report as of December 31, 2018 (the most recent period available) may be obtained from the Portland Water District, PO Box 3553, Portland, Maine 04104.

In March of 1981 (and amended in September of 2002 and February of 2015), the Town and PWD entered into a sewerage service contract to allow for the flow of sewerage into the Town's wastewater treatment facilities from the Town of Cumberland. This agreement includes the modification and upgrade of the Town's wastewater system and treatment facilities to accommodate the requirements of this agreement, for which PWD will reimburse the Town for a share of the costs associated and the Town will allocate various shares of capacity at their facilities. For this purpose, PWD has agreed to finance the Mill Creek Project through sewer bonds and for which it will be the sole owner, while the Town will remain responsible for routine operations and maintenance. When the sewer bonds have been paid by the Town, ownership of the Mill Creek Project will revert back to the Town.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 19 - RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance or participates in a public entity and self-insured risk pool sponsored by the Maine Municipal and the Maine School Management Associations.

Based on the coverage provided by the insurance purchased, the Town is not aware of any material actual or potential claim liabilities which should be recorded as of June 30, 2019. There were no significant reductions in insurance coverage from that of the prior year and amounts of settlements have not exceeded insurance coverage in the past three years.

### **NOTE 20 - CONTINGENCIES**

With regard to pending legal claims or any unasserted claims, it is not feasible at this time to predict or determine their outcome. Management believes, however, that settlement amounts, if any, will not have a material adverse effect on the Town's financial position.

The Town participates in various intergovernmental grant programs which may be subject to future program compliance audits by the grantors or their representatives. Accordingly, the Town's compliance with applicable grant requirement may be established at some future date. The amount, if any, of any liabilities arising from the disallowance of expenditures or ineligibility of grant revenues cannot be determined at this time.

The Town's School Department receives education subsidy funding payments through the State of Maine. The State subsidy payment amount is adjusted quarterly for the Town's School Department share of MaineCare Seed, which is the required local share of MaineCare revenue that the State pays on behalf of the Town's School Department and then recovers through the ED 279. Adjustments made by the State in the fiscal year of 2020 could include expenditures from the fiscal year of 2019 that would normally be accrued. The actual amount cannot be determined at this time however, it is the position of the Town's School Department that this practice is consistent with the formal recommendation of the Maine Department of Education to all Maine units concerning this matter.

The Town's School Department has a contingent liability related to the elementary school construction project. This project was funded with State funds and a certain percentage of unspent funds need to be returned to the State after the project costs have been audited by the State. The total amount of the unspent proceeds

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 20 - CONTINGENCIES (CONTINUED)

including interest earned, as of June 30, 2019 is \$625,827. As of June 30, 2019, the State has not completed the project's final audit and cannot provide a reasonable estimate of the amount to be returned to the State, therefore no liability has been recorded for June 30, 2019.

#### NOTE 21 - COMPARATIVE DATA/RECLASSIFICATIONS

Comparative total data for the prior year have been presented in selected sections of the accompanying financial statements in order to provide an understanding of the changes in the Town's financial position and operations. Also, certain amounts presented in the prior year's data have been reclassified to be consistent with the current year's presentation.

#### NOTE 22 - RESTATEMENT

The net position of the governmental activities has been restated at July 1, 2018 to account for the implementation of GASB Statement No. 75 Accounting and Financial Reporting for Postemployment Benefits Other than Pensions - an amendment of GASB Statement No. 45, as amended (issued 06/04), and GASB Statement No. 57 (issued 12/09). The beginning net position was restated by \$4,390,255. The resulting restatement decreased governmental activities net position from \$74,859,139 to \$70,468,884.

# BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2019

	Rudgeted	I Amounts	Actual	Variance Positive
	Original	Final	Amounts	(Negative)
Budgetary Fund Balance, July 1 Resources (Inflows):	\$ 11,515,096	\$ 11,515,096	\$ 11,515,096	\$ -
Property taxes	40,461,541	40,461,541	40,741,238	279,697
Excise taxes	3,447,186	3,447,186	3,560,107	112,921
Intergovernmental	9,079,298	9,079,298	9,222,159	142,861
Licenses, permits and fees	497,599	497,599	535,151	37,552
Charges for services	837,263	837,263	862,907	25,644
Investment income, net of unrealized gains/(losses)	305,000	305,000	874,337	569,337
Fines and forfeitures	54,500	54,500	76,887	22,387
Other revenue	47,400	47,400	47,204	(196)
Transfers from other funds			300,000	300,000
Amounts Available for Appropriation	66,244,883	66,244,883	67,735,086	1,490,203
Charges to Appropriations (Outflows):				
General government	1,188,112	1,277,914	1,234,327	43,587
Financial management	1,251,183	1,240,532	1,238,141	2,391
Public safety	4,695,069	4,683,491	4,637,934	45,557
Public works	2,054,232	2,048,482	1,956,305	92,177
Community development	611,517	615,242	579,368	35,874
Community programs and parks	510,114	504,364	483,371	20,993
Non-departmental	1,157,462	1,138,664	942,762	195,902
County tax	1,668,790	1,668,790	1,668,790	-
Education	32,600,789	32,600,789	32,586,882	13,907
Debt service:				
Principal	3,390,000	3,390,000	3,390,000	-
Interest	1,167,225	1,167,225	1,167,225	-
Transfers to other funds	4,606,894	5,211,894	5,211,894	
Total Charges to Appropriations	54,901,387	55,547,387	55,096,999	450,388
Budgetary Fund Balance, June 30	\$ 11,343,496	\$ 10,697,496	\$ 12,638,087	\$ 1,940,591
Utilization of unassigned fund balance	\$ 171,600	\$ 817,600	\$ -	\$ (817,600)

## SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY LAST 10 FISCAL YEARS\*

PLD Plan:	2019	2018	2017	2016	2015
Proportion of the net pension liability Proportionate share of the net pension	0.89%	0.89%	0.83%	0.81%	0.83%
liability Covered-employee payroll Proportionate share of the net pension liability as a percentage of its covered-	\$ 2,437,964 \$ 4,907,936	\$ 3,657,215 \$ 4,645,209	\$ 4,408,796 \$ 4,252,672	\$ 2,594,797 \$ 4,150,350	\$ 1,274,581 \$ 3,881,506
employee payroll  Plan fiduciary net position as a percentage of the	49.67%	78.73%	103.67%	62.52%	32.84%
total pension liability	91.14%	86.43%	86.40%	81.61%	88.30%
SET Plan:					
Town's proportion of the net pension liability Town's proportionate share of the net pension	0.009%	0.009%	0.005%	0.007%	0.004%
liability	\$ 125,174	\$ 126,661	\$ 90,488	\$ 98,829	\$ 43,537
State's proportionate share of the net pension liability associated with the Town	20,396,885	21,731,558	\$ 25,678,122	\$ 19,059,269	\$ 14,865,081
Total	\$ 20,522,059	\$ 21,858,219	\$ 25,768,610	\$ 19,158,098	\$ 14,908,618
Town's covered-employee payroll  Town's proportionate share of the net pension liability as a percentage of its covered-	\$ 18,667,414	\$ 18,192,280	\$ 17,118,347	\$ 16,284,832	\$ 15,456,627
employee payroll  Plan fiduciary net position as a percentage of the	0.67%	0.70%	0.53%	0.61%	0.28%
total pension liability	85.17%	80.78%	80.80%	81.20%	83.91%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of June 30 and are for those years for which information is available.

## SCHEDULE OF CONTRIBUTIONS - PENSIONS LAST 10 FISCAL YEARS\*

	 2019	2018	2017		2016		 2015
PLD Plan:							
Contractually required contribution	\$ 532,000	\$ 494,307	\$	457,951	\$	388,217	\$ 328,128
Contributions in relation to the contractually required contribution	 (532,000)	 (494,307)		(457,951)		(388,217)	 (328,128)
Contribution deficiency (excess)	\$ _	\$ 	\$		\$	-	\$ -
Covered-employee payroll Contributions as a percentage of covered-	\$ 5,053,399	\$ 4,907,936	\$	4,645,209	\$	4,252,672	\$ 4,150,350
employee payroll	10.53%	10.07%		9.86%		9.13%	7.91%
SET Plan:							
Contractually required contribution	\$ 784,511	\$ 741,891	\$	611,261	\$	575,212	\$ 431,548
Contributions in relation to the contractually required contribution	(784,511)	(741,891)		(611,261)		(575,212)	(431,548)
Contribution deficiency (excess)	\$ 	\$ 	\$		\$		\$ 
Town's covered-employee payroll Contributions as a percentage of covered-	\$ 19,762,114	\$ 18,667,414	\$	18,192,280	\$	17,118,347	\$ 16,284,832
employee payroll	3.97%	3.97%		3.36%		3.36%	2.65%

<sup>\*</sup> The amounts presented for each fiscal year are for those years for which information is available.

## SCHEDULE OF CHANGES IN NET OPEB LIABILITY - MEABT AND MMEHT PLANS FOR THE YEAR ENDED JUNE 30, 2019

## Increase (Decrease)

MEABT:	Net OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)	
Balances at 7/1/17 (Reporting July 1, 2018)	\$ 4,511,428	\$ -	\$ 4,511,428	
Changes for the year:				
Service cost	62,472	-	62,472	
Interest	161,596	-	161,596	
Changes of benefits	-	-	-	
Differences between expected and actual experience	-	-	-	
Changes of assumptions	(206,101)	-	(206,101)	
Contributions - employer	-	121,173	(121,173)	
Contributions - member	-	-	-	
Net investment income	-	-	-	
Benefit payments	(121,173)	(121,173)	-	
Administrative expense				
Net changes	(103,206)		(103,206)	
Balances at 6/30/18 (Reporting June 30, 2019)	\$ 4,408,222	\$ -	\$ 4,408,222	

## SCHEDULE OF CHANGES IN NET OPEB LIABILITY - MEABT AND MMEHT PLANS FOR THE YEAR ENDED JUNE 30, 2019

#### Increase (Decrease)

MMEHT:	Net OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balances at 1/1/18 (Reporting June 30, 2018)	\$ 1,130,731	\$ -	\$ 1,130,731
Changes for the year:			
Service cost	45,450	-	45,450
Interest	39,916	-	39,916
Changes of benefits	-	-	-
Differences between expected and actual experience	-	-	-
Changes of assumptions	(98,456)	-	(98,456)
Contributions - employer	-	31,927	(31,927)
Contributions - member	-	-	-
Net investment income	-	-	-
Benefit payments	(31,927)	(31,927)	-
Administrative expense	<u>-</u>		-
Net changes	(45,017)		(45,017)
Balances at 1/1/19 (Reporting June 30, 2019)	\$ 1,085,714	<u>\$</u> -	\$ 1,085,714

# SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS MEABT AND MMEHT PLANS LAST 10 FISCAL YEARS\*

MEABT:		2019
Total OPEB liability Service cost (BOY) Interest (includes interest on service cost) Changes of benefit terms Differences between expected and actual experience Changes of assumptions Benefit payments, including refunds of member contributions Net change in total OPEB liability	\$	62,472 161,596 - (206,101) (121,173) (103,206)
Total OPEB liability - beginning Total OPEB liability - ending	\$ \$	4,511,428 4,408,222
Plan fiduciary net position Contributions - employer Contributions - member Net investment income Benefit payments, including refunds of member contributions Administrative expense Net change in fiduciary net position		121,173 - - (121,173) - -
Plan fiduciary net position - beginning Plan fiduciary net position - ending	\$ \$	<u>-</u>
Net OPEB liability - ending	\$	4,408,222
Plan fiduciary net position as a percentage of the total OPEB liability		-
Covered payroll  Net OPEB liability as a percentage of covered payroll	\$	14,840,081 29.7%

# SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS MEABT AND MMEHT PLANS LAST 10 FISCAL YEARS\*

MMEHT:		2019		2018
Total OPEB liability Service cost (BOY) Interest (includes interest on service cost) Changes of benefit terms Differences between expected and actual experience Changes of assumptions Benefit payments, including refunds of member contributions Net change in total OPEB liability	\$	45,450 39,916 - (98,456) (31,927) (45,017)	\$	42,665 38,339 - 124,166 (33,740) (24,369) 147,061
Total OPEB liability - beginning Total OPEB liability - ending	\$ \$	1,130,731 1,085,714	\$ \$	983,670 1,130,731
Plan fiduciary net position Contributions - employer Contributions - member Net investment income Benefit payments, including refunds of member contributions Administrative expense Net change in fiduciary net position		31,927 - - (31,927) - -		24,369 - - (24,369) - -
Plan fiduciary net position - beginning Plan fiduciary net position - ending	\$ \$	- -	\$ \$	<u>-</u>
Net OPEB liability - ending	\$	1,085,714	\$	1,130,731
Plan fiduciary net position as a percentage of the total OPEB liability		-		-
Covered payroll  Net OPEB liability as a percentage of covered payroll	\$	5,044,751 21.5%	\$	5,044,751 22.4%

<sup>\*</sup> The amounts presented for each fiscal year are for those years for which information is available.

# SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY SET AND PLD PLANS LAST 10 FISCAL YEARS\*

	2019	 2018
SET Life Insurance:	_	_
Proportion of the net OPEB liability Town's proportionate share of the net OPEB	0.00%	0.00%
liability	\$ -	\$ -
State's proportionate share of the net OPEB liability associated with the Town	786,690	750 176
Total	\$ 786,690	\$ 752,176 752,176
Covered-employee payroll Proportionate share of the net OPEB liability as a percentage of its covered-employee	\$ 18,667,414	\$ 18,192,280
payroll	0.00%	0.00%
Plan fiduciary net position as a percentage of the total OPEB liability	48.04%	47.29%
DID Life Incurance	2019	2018
PLD Life Insurance:		
Proportion of the net OPEB liability Town's proportionate share of the net OPEB	1.30%	1.38%
liability	\$ 262,474	\$ 222,163
Covered-employee payroll Proportionate share of the net OPEB liability as a percentage of its covered-employee	\$ 5,053,399	\$ 4,907,936
payroll	5.19%	4.53%
Plan fiduciary net position as a percentage of the total OPEB liability	43.92%	47.42%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of June 30 and are for those years for which information is available.

## SCHEDULE OF CONTRIBUTIONS - OPEB LAST 10 FISCAL YEARS\*

	2019		2018		
MEABT:					
Employer contributions Benefit payments Contribution deficiency (excess)	\$	121,173 (121,173)	\$	- -	
Contribution denoiency (excess)	Ψ		Ψ		
Covered payroll	\$	14,840,081	\$	-	
Contributions as a percentage of covered payroll		0.00%		0.00%	
MMEHT:					
Employer contributions Benefit payments Contribution deficiency (excess)	\$	31,927 (31,927)	\$	24,369 (24,369)	
Covered payroll	\$	5,044,751	\$	5,044,751	
Contributions as a percentage of covered payroll		0.00%		0.00%	
SET Life Insurance:					
Contractually required contribution Contributions in relation to the contractually required contribution	\$	- -	\$	- -	
Contribution deficiency (excess)	\$		\$	_	
Covered-employee payroll Contributions as a percentage of covered- employee payroll	\$	19,762,114	\$	18,667,414	
PLD Life Insurance:					
Contractually required contribution Contributions in relation to the contractually required contribution	\$	1,431	\$	- -	
Contribution deficiency (excess)	\$	1,431	\$	-	
Covered-employee payroll Contributions as a percentage of covered- employee payroll	\$	4,907,936 0.00%	\$	4,645,209 0.00%	

<sup>\*</sup> The amounts presented for each fiscal year are for those years for which information is available.

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2019

#### **Changes of Assumptions**

For both the SET Pension Plan and the PLD Consolidated Pension Plan, the discount rate was reduced from 6.875% to 6.75%. In addition, the cost of living benefit increases for the PLD Plan, decreased from 2.20% to 1.91%.

The discount rates for the OPEB SET & PLD Plan were reduced from 6.875% to 6.75%.

The funding method for the OPEB MEABT Plan was changed from Projected Unit Credit funding to Entry Age Normal funding method.

The discount rate for the OPEB MMEHT Plan changed from 3.44% to 4.10% per GASB 75 discount rate selection.

**SCHEDULES** 

**OTHER GOVERNMENTAL FUNDS** 

### BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS BUDGET AND ACTUAL - EDUCATION FOR THE YEAR ENDED JUNE 30, 2019

	Dodosto	LAmazanata	A = ( - = 1	Variance
		l Amounts	Actual	Positive
	Original	Final	Amounts	(Negative)
Budgetary Fund Balance, July 1 Resources (Inflows):	\$ 1,116,345	\$ 1,116,345	\$ 1,116,345	\$ -
Taxes	28,993,143	28,993,143	28,993,143	-
Intergovernmental	7,771,746	7,771,746	7,824,148	52,402
Charges for Services	140,500	140,500	131,760	(8,740)
Interest Income	-	-	400	400
Other	_	_	13,947	13,947
Amounts Available for Appropriation	38,021,734	38,021,734	38,079,743	58,009
Charges to Appropriations (Outflows):	40.000.000	40.000.000	40 -00 404	(0.40.0.45)
Regular Instruction	16,272,939	16,272,939	16,522,184	(249,245)
Special Education	5,330,653	5,330,653	4,714,768	615,885
Career and Technical Education	8,178	8,178	-	8,178
Other Instruction	1,044,418	1,044,418	1,387,425	(343,007)
Student and Staff Support	3,480,724	3,480,724	3,410,804	69,920
System Administration	894,288	894,288	898,231	(3,943)
School Administration	1,431,718	1,431,718	1,385,066	46,652
Transportation	1,506,476	1,506,476	1,593,623	(87,147)
Facilities Maintenance	2,631,395	2,631,395	2,674,781	(43,386)
Debt service:				
Principal	3,185,000	3,185,000	3,185,000	-
Interest	1,119,600	1,119,600	1,119,600	-
Total Charges to Appropriations	36,905,389	36,905,389	36,891,482	13,907
Budgetary Fund Balance, June 30	\$ 1,116,345	\$ 1,116,345	\$ 1,188,261	\$ (71,916)

## COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2019

	Special Revenue Funds	Capital Projects Funds		Permanent Funds		Total Nonmajo Governme Funds	
ASSETS Cash and cash equivalents Accounts receivable (net of allowance	\$ -	\$	-	\$	9,664	\$	9,664
for uncollectibles)  Due from other governments  Inventory	6,682 174,618 26,144				- - -		6,682 174,618 26,144
Due from other funds TOTAL ASSETS	\$ 6,648,229 6,855,673	\$	5,019,005 5,019,005	\$	9,664	\$	11,667,234 11,884,342
LIABILITIES Accounts payable Accrued payroll and expenses Due to other funds TOTAL LIABILITIES	\$ 167,852 47,295 310 215,457	\$	15,375 - - 15,375	\$	500 500	\$	183,227 47,295 810 231,332
FUND BALANCES Nonspendable - inventory and principal Restricted Committed Assigned Unassigned TOTAL FUND BALANCES	26,144 5,437,937 - 1,176,135 - 6,640,216		2,528,301 2,475,329 - - 5,003,630		9,648 - - - (484) 9,164		35,792 7,966,238 2,475,329 1,176,135 (484) 11,653,010
TOTAL LIABILITIES AND FUND BALANCES	\$ 6,855,673	\$	5,019,005	\$	9,664	\$	11,884,342

	Special Revenue Funds	 Capital Projects Funds	anent nds	Total Nonmajor vernmental Funds
REVENUES Intergovernmental revenue	\$ 627,326	\$ 67,975	\$ -	\$ 695,301
Charges for services Investment income, net of unrealized	2,096,682	-	-	2,096,682
gains/(losses)	-	14,368	9	14,377
Other	 966,337	 394,378	 9	 1,360,715
TOTAL REVENUES	 3,690,345	 476,721	 9	 4,167,075
EXPENDITURES				
General government	111,393			111,393
Public safety	46,331			46,331
Public works	504,293			504,293
Community development	324,847	-	-	324,847
Community programs and parks	969,767	-	-	969,767
Education	2,193,390	- 2 470 007	-	2,193,390
Capital outlay Debt Service:	771,819	3,470,087	-	4,241,906
Principal	590,000	_	_	590,000
Interest	183,212	-	_	183,212
Other	-	_	500	500
TOTAL EXPENDITURES	5,695,052	 3,470,087	500	 9,165,639
EXCESS OF REVENUES OVER			(401)	
(UNDER) EXPENDITURES	 (2,004,707)	 (2,993,366)	 (491)	 (4,998,564)
OTHER FINANCING SOURCES (USES)				
Bond proceeds	-	3,310,000	-	3,310,000
Transfers in	2,448,462	1,965,651	-	4,414,113
Transfers (out)	(59,212)	 (352,000)	 	(411,212)
TOTAL OTHER FINANCING SOURCES (USES)	2,389,250	 4,923,651		 7,312,901
NET CHANGE IN FUND BALANCES (DEFICITS)	384,543	1,930,285	(491)	2,314,337
FUND BALANCES (DEFICITS) - JULY 1	 6,255,673	 3,073,345	9,655	 9,338,673
FUND BALANCES (DEFICITS) - JUNE 30	\$ 6,640,216	\$ 5,003,630	\$ 9,164	\$ 11,653,010

CDCIMI	REVENUE	
	REVENUE	FI 11/11 1 ×

Special revenue funds are established to account for the proceeds of specific revenue sources (other than fiduciary trusts or for major capital projects) that are legally restricted to expenditures for specific purposes.

	nployee e Money	Wellness		Veteran's Memorial		General Assistance		Co	omp Plan Maps	Property valuations
ASSETS Accounts receivable (net of allowance for uncollectibles) Due from other governments Inventory Due from other funds TOTAL ASSETS	\$ 3,190 3,190	\$	- - - 1,168 1,168	\$	- - - 10,057 10,057	\$	- - - 44,451 44,451	\$	39,569 39,569	\$ - - 100,000 100,000
LIABILITIES Accounts payable Accrued payroll and expenses Due to other funds TOTAL LIABILITIES	\$ - - -	\$	615 - - 615	\$	- - - -	\$	- - -	\$	4,000 - - 4,000	\$ - - - -
FUND BALANCES Nonspendable - inventory Restricted Committed Assigned Unassigned TOTAL FUND BALANCES	3,190 - 3,190		- - - 553 - 553		- - 10,057 - 10,057		- - - 44,451 - 44,451		35,569 - 35,569	 - - 100,000 - 100,000
TOTAL LIABILITIES AND FUND BALANCES	\$ 3,190	\$	1,168	\$	10,057	\$	44,451	\$	39,569	\$ 100,000

	nd Use nances	Invasive		Development Notices				Town Very  Merry Weekend		Police Detail
ASSETS Accounts receivable (net of allowance for uncollectibles) Due from other governments	\$ - -	\$	-	\$	- -	\$	-	\$	-	\$ - 850
Inventory	-		-		-		-		-	-
Due from other funds TOTAL ASSETS	\$ 808 808	\$	5,146 5,146	\$	411	\$	-	\$	5,065 5,065	\$ 5,312 6,162
LIABILITIES										
Accounts payable Accrued payroll and expenses	\$ -	\$	-	\$	-	\$	-	\$	350 -	\$ - 2,397
Due to other funds TOTAL LIABILITIES	<u>-</u>		<u>-</u>		<u>-</u>		<u>-</u> -		350	2,397
FUND BALANCES  Nonspendable - inventory  Restricted	- -		- -		- -		-		- -	<u>-</u>
Committed Assigned Unassigned	- 808		- 5,146		- 411		- -		- 4,715	- 3,765
TOTAL FUND BALANCES	808		5,146		411		-		4,715	3,765
TOTAL LIABILITIES AND FUND BALANCES	\$ 808	\$	5,146	\$	411	\$	_	\$	5,065	\$ 6,162

	Police nunication	EMS Scholarships		F	Fire EMS Detail		Street Permits		Disposal Bags		servation Corp
ASSETS Accounts receivable (net of allowance for uncollectibles) Due from other governments Inventory Due from other funds TOTAL ASSETS	\$ - - - 2,190 2,190	\$	- - - 28,316 28,316	\$	- - - 21,227 21,227	\$	- - - 34,813 34,813	\$	- - 536,679 536,679	\$ 	- - - 4,644 4,644
LIABILITIES Accounts payable Accrued payroll and expenses Due to other funds TOTAL LIABILITIES	\$ - - - -	\$	- - - -	\$	- - - -	\$	- - - -	\$	46,242 - - 46,242	\$	- - - -
FUND BALANCES Nonspendable - inventory Restricted Committed Assigned Unassigned TOTAL FUND BALANCES	 2,190 2,190		28,316 - 28,316		21,227 21,227		34,813 - 34,813		- - 490,437 - 490,437		- - 4,644 - 4,644
TOTAL LIABILITIES AND FUND BALANCES	\$ 2,190	\$	28,316	\$	21,227	\$	34,813	\$	536,679	\$	4,644

	Re	ecreation	Susta	Sustainability		Parks intenance		ıral Gas ansion				Route 1 North TIF
ASSETS Accounts receivable (net of allowance for uncollectibles) Due from other governments Inventory	\$	- - -	\$	- - -	\$	- - -	\$	- 310 -	\$	- - -	\$	- - -
Due from other funds TOTAL ASSETS	Φ.	124,535 124,535	\$	490 490	\$	59,598 59,598	\$	310	\$	400,534 400,534	•	3,716,568 3,716,568
TOTAL ASSETS	Ψ	124,000	Ψ	490	Ψ	39,390	Ψ	310	Ψ	400,534	Ψ	3,7 10,300
LIABILITIES Accounts payable Accrued payroll and expenses Due to other funds TOTAL LIABILITIES	\$	21,764 37,443 - 59,207	\$	- - - -	\$	- - - -	\$	310 310	\$	78,626 3,283 - 81,909	\$	1,238 2,086 - 3,324
FUND BALANCES Nonspendable - inventory Restricted Committed Assigned Unassigned TOTAL FUND BALANCES		65,328 65,328		- - - 490 - 490		59,598 59,598		- - - - -		318,625 - - - 318,625		3,713,244 - - - 3,713,244
TOTAL LIABILITIES AND FUND BALANCES	\$	124,535	\$	490	\$	59,598	\$	310	\$	400,534	\$	3,716,568

	Route 1 South TIF	Trail Maintenance	School Special Revenue Funds Total	School Lunch Fund	Total
ASSETS Accounts receivable (net of allowance					
for uncollectibles)  Due from other governments	\$ - -	\$ -	\$ - 173,458	\$ 6,682	\$ 6,682 174,618
Inventory Due from other funds	- 1,204,971	20,330	93,917	26,144 184,240	26,144 6,648,229
TOTAL ASSETS	\$ 1,204,971	\$ 20,330	\$ 267,375	\$ 217,066	\$ 6,855,673
LIABILITIES Accounts payable Accrued payroll and expenses Due to other funds TOTAL LIABILITIES	\$ 7,907 2,086 	\$ - - -	\$ 6,948 - - - - 6,948	\$ 162 - - 162	\$ 167,852 47,295 310 215,457
FUND BALANCES Nonspendable - inventory Restricted Committed Assigned Unassigned TOTAL FUND BALANCES	1,194,978 - - - - 1,194,978	20,330	260,427 - 260,427	26,144 190,760 - - 216,904	26,144 5,437,937 - 1,176,135 - 6,640,216
TOTAL FUND BALANCES	1,194,976	20,330	260,427	216,904	0,040,210
TOTAL LIABILITIES AND FUND BALANCES	\$ 1,204,971	\$ 20,330	\$ 267,375	\$ 217,066	\$ 6,855,673

	Employee Bottle Money				Veteran's Memorial		General Assistance	omp Plan Maps	roperty valuations
REVENUES Intergovernmental revenues Charges for services Other	\$	- - -	\$	3,056	\$	- - -	\$ - - -	\$ - - -	\$ - - -
TOTAL REVENUES				3,056				 	 
EXPENDITURES General government Public safety Public works				13,197 - -		318 - -	- - -	5,214 - -	- - -
Community development		-		-		-	-	-	-
Community programs and parks Education		-		-		-	-	-	-
Capital outlay		-		-		-	-	-	-
Debt Service: Principal Interest		-		-		-	-	-	-
TOTAL EXPENDITURES				13,197		318		 5,214	
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES				(10,141)		(318)		 (5,214)	
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out)		- -		9,100 <u>-</u>		<u>-</u>	-	9,000	20,000
TOTAL OTHER FINANCING SOURCES (USES)		-		9,100			-	 9,000	20,000
NET CHANGE IN FUND BALANCES		-		(1,041)		(318)	-	3,786	20,000
FUND BALANCES - JULY 1		3,190		1,594		10,375	44,451	 31,783	80,000
FUND BALANCES - JUNE 30	\$	3,190	\$	553	\$	10,057	\$ 44,451	\$ 35,569	\$ 100,000

	Land Use Ordinances		Invasive		Development Notices				Town Very Merry Weekend		Police Detail
REVENUES Intergovernmental revenues Charges for services	\$	-	\$	- -	\$	<del>-</del> -	\$ -	\$	- -	\$	8,684 -
Other						2,025	31,341		<u> </u>		31,587
TOTAL REVENUES					•	2,025	31,341		<del>-</del>		40,271
EXPENDITURES General government Public safety		- -		2,500 -		2,964 -	84,551 -		497 -		- 36,567
Public works Community development		-		-		<del>-</del>	_		-		- -
Community programs and parks		-		-		-	-		-		-
Education		-		-		-	-		-		-
Capital outlay Debt Service: Principal Interest		-		- -		- - -	- - -		- - -		- -
TOTAL EXPENDITURES		-		2,500		2,964	84,551		497		36,567
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES				(2,500)		(939)	(53,210	)	(497)		3,704
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out)		- -		- -		-	20,000 (5,212		5,212 -		- -
TOTAL OTHER FINANCING SOURCES (USES)		-				-	14,788		5,212		-
NET CHANGE IN FUND BALANCES		-		(2,500)		(939)	(38,422	)	4,715		3,704
FUND BALANCES - JULY 1		808		7,646		1,350	38,422		<u> </u>		61
FUND BALANCES - JUNE 30	\$	808	\$	5,146	\$	411	\$ -	\$	4,715	\$	3,765

	Police Communication		EMS Scholarships		Fire EMS Detail		Street Permits		Disposal Bags		servation Corp
REVENUES Intergovernmental revenues Charges for services Other	\$	3,075	\$	4,857	\$	15,145	\$	13,534	\$	476,622	\$ 500
EXPENDITURES General government Public safety Public works Community development Community programs and parks Education Capital outlay Debt Service: Principal		3,075 - 6,218 - - - - -		4,857 - - - - - -		15,145 - 3,546 - - - -		13,534 - - 14,415 - - -		476,622 - - 444,277 - - -	500 - - - - - -
Interest TOTAL EXPENDITURES		6,218		<u>-</u>		3,546		14,415		444,277	 
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		(3,143)		4,857		11,599	,	(881)		32,345	 500
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)		- - -		2,000		(22,000) (22,000)		- - -		- - -	 - - -
NET CHANGE IN FUND BALANCES		(3,143)		6,857		(10,401)		(881)		32,345	500
FUND BALANCES - JULY 1		5,333		21,459		31,628		35,694		458,092	 4,144
FUND BALANCES - JUNE 30	\$	2,190	\$	28,316	\$	21,227	\$	34,813	\$	490,437	\$ 4,644

	Recreation		Sustainability		Parks y Maintenance		Natural Gas Expansion		Oceanview Natural Gas TIF		Route 1 North TIF
REVENUES Intergovernmental revenues Charges for services	\$	- 782,358	\$	-	\$	-	\$	- -	\$	-	\$ -
Other TOTAL REVENUES		782,358		900		7,757 7,757		35,248 35,248		2,699 2,699	<u> </u>
EXPENDITURES General government Public safety		-		2,152 -		-		- -		-	- -
Public works Community development Community programs and parks		936,303		- - -		- 3,464		45,601 - -		104,445 -	27,655 -
Education Capital outlay Debt Service: Principal		-		-		-		-		625,343	91,058
Interest TOTAL EXPENDITURES		936,303		2,152		3,464		- 45,601		729,788	118,713
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		(153,945)		(1,252)		4,293		(10,353)		(727,089)	(118,713)
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out)		125,000 (12,000)		- -		- -		- -		593,109 (20,000)	508,706 -
TOTAL OTHER FINANCING SOURCES (USES)		113,000						-		573,109	508,706
NET CHANGE IN FUND BALANCES		(40,945)		(1,252)		4,293		(10,353)		(153,980)	389,993
FUND BALANCES - JULY 1		106,273		1,742		55,305		10,353		472,605	3,323,251
FUND BALANCES - JUNE 30	\$	65,328	\$	490	\$	59,598	\$	-	\$	318,625	\$ 3,713,244

	Route 1 South TIF	Trail Maintenance	School Special Revenue Funds Total	School Lunch Fund	Total
REVENUES Intergovernmental revenues Charges for services Other TOTAL REVENUES	\$ - - - -	\$ - 50,330 50,330	\$ 529,777 - - - - - - - - - - - - - - - - - -	\$ 88,865 809,023 4,780 902,668	\$ 627,326 2,096,682 966,337 3,690,345
EXPENDITURES General government Public safety Public works Community development Community programs and parks Education Capital outlay Debt Service: Principal Interest TOTAL EXPENDITURES	192,747 - 192,747 - 55,418 590,000 183,212 1,021,377	30,000	1,319,495	873,895 - 873,895	111,393 46,331 504,293 324,847 969,767 2,193,390 771,819 590,000 183,212 5,695,052
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(1,021,377)	20,330	(1,536)	28,773	(2,004,707)
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)	1,156,335 - 1,156,335	- - -		- - -	2,448,462 (59,212) 2,389,250
NET CHANGE IN FUND BALANCES	134,958	20,330	(1,536)	28,773	384,543
FUND BALANCES - JULY 1	1,060,020		261,963	188,131	6,255,673
FUND BALANCES - JUNE 30	\$ 1,194,978	\$ 20,330	\$ 260,427	\$ 216,904	\$ 6,640,216

	CAPITAL PROJECT FUNDS	
Capital Project Funds a	and would be approved for financial resources.	
acquisition or construction of r	are used to account for financial resources major capital facilities or equipment.	to be used for the
acquisition or construction of r	major capital facilities or equipment.	to be used for the
acquisition or construction of r	major capital facilities or equipment.	to be used for the
acquisition or construction of r	major capital facilities or equipment.	to be used for the
acquisition or construction of r	major capital facilities or equipment.	to be used for the

		nergy ficiency		Food Pantry		own Hall Office		Sen Gov enovation		en Gov ehicles	road ssing
ASSETS Due from other funds TOTAL ASSETS	\$ \$	4,342 4,342	\$ \$	1,189 1,189	\$	50,339 50,339	\$ \$	113,224 113,224	\$ \$	41,858 41,858	\$ <u>-</u>
LIABILITIES Accounts payable TOTAL LIABILITIES	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$ <u>-</u>
FUND BALANCES Nonspendable Restricted Committed Assigned Unassigned TOTAL FUND BALANCES	<u></u>	4,342 - - 4,342		1,189 - - - 1,189		50,339 - 50,339		113,224 - - 113,224		41,858 - - 41,858	- - - - -
TOTAL LIABILITIES AND FUND BALANCES	\$	4,342	\$	1,189	\$	50,339	\$	113,224	\$	41,858	\$ 

## SCHEDULE F (CONTINUED)

## TOWN OF FALMOUTH, MAINE

	Co	mputers	ers Cable TV		Police Small Equip		Police Vehicles			Police Dept Communications		Harbor Juipment
ASSETS Due from other funds TOTAL ASSETS	\$	7,209 7,209	\$	143,667 143,667	\$	20,619 20,619	\$ \$	5,672 5,672	\$	28,147 28,147	\$	43,404 43,404
LIABILITIES Accounts payable TOTAL LIABILITIES	\$	<u>-</u>	\$	<u>-</u>	\$	5,542 5,542	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>
FUND BALANCES Nonspendable Restricted Committed Assigned Unassigned TOTAL FUND BALANCES		7,209 - - 7,209		- 143,667 - - 143,667		- 15,077 - - 15,077		5,672 5,672		28,147 - - - 28,147		- 43,404 - - 43,404
TOTAL LIABILITIES AND FUND BALANCES	\$	7,209	\$	143,667	\$	20,619	\$	5,672	<u>\$</u>	28,147	\$	43,404

		ire Dept Building		ire Dept Juipment		V Building nd Equip	blic Works avy Equip	Public Works Streets		ransfer tion Equip
ASSETS Due from other funds TOTAL ASSETS	\$ \$	34,941 34,941	\$ \$	36,042 36,042	\$ \$	25,876 25,876	\$ 108,391 108,391	\$ 405,573 405,573	\$	52,285 52,285
LIABILITIES Accounts payable TOTAL LIABILITIES	\$	-	\$	4,685 4,685	\$	<u>-</u>	\$ <u>-</u>	\$ 455 455	\$	<u>-</u>
FUND BALANCES Nonspendable Restricted Committed Assigned Unassigned TOTAL FUND BALANCES	_	34,941 - 34,941		31,357 - 31,357		25,876 - 25,876	 - 108,391 - - 108,391	 - 405,118 - - 405,118		52,285 - 52,285
TOTAL LIABILITIES AND FUND BALANCES	\$	34,941	\$	36,042	\$	25,876	\$ 108,391	\$ 405,573	\$	52,285

	R	Parks enovation		Parks uipment	ommunity Center		mmunity Vehicles	Open Spaces	Capital eet Lights	
ASSETS Due from other funds TOTAL ASSETS	\$ \$	215,360 215,360	\$ \$	15,396 15,396	\$ 83,280 83,280	\$ \$	7,262 7,262	\$ 662,686 662,686	\$ 82,322 82,322	
LIABILITIES Accounts payable TOTAL LIABILITIES	\$	<u>-</u>	\$	<u>-</u>	\$ <u>-</u>	\$	<u>-</u>	\$ 243 243	\$ 4,450 4,450	
FUND BALANCES Nonspendable Restricted Committed Assigned Unassigned TOTAL FUND BALANCES		215,360 - 215,360		15,396 - - 15,396	 83,280 - - 83,280		7,262 - - - 7,262	662,443 - - 662,443	77,872 - - - 77,872	
TOTAL LIABILITIES AND FUND BALANCES	\$	215,360	\$	15,396	\$ 83,280	\$	7,262	\$ 662,686	\$ 82,322	

	Library Bond	School Capital Projects Funds Total	Total
ASSETS Due from other funds TOTAL ASSETS	\$ 2,528,301 \$ 2,528,301	\$ 301,620 \$ 301,620	\$ 5,019,005 \$ 5,019,005
LIABILITIES Accounts payable TOTAL LIABILITIES	\$ - -	\$ -	\$ 15,375 15,375
FUND BALANCES Nonspendable Restricted Committed Assigned Unassigned TOTAL FUND BALANCES	2,528,301 - - - 2,528,301	301,620 - 301,620	2,528,301 2,475,329 - - 5,003,630
TOTAL LIABILITIES AND FUND BALANCES	\$ 2,528,301	\$ 301,620	\$ 5,019,005

	Energy Efficiency		Food Pantry		Town Hall Office		Gen Gov Renovation		Gen Gov Vehicles		ailroad ossing
REVENUES Intergovernmental revenues Investment income, net of unrealized gains/(losses) Other TOTAL REVENUES	\$	- - - -	\$	- - - -	\$	- - - -	\$	- - - -	\$	- - - -	\$ - - - -
EXPENDITURES Capital outlay Other		9,302		- -		18,921 -		- <u>-</u>		3,575 -	- -
TOTAL EXPENDITURES	17	9,302				18,921				3,575	
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(17	9,302)				(18,921)				(3,575)	 
OTHER FINANCING SOURCES (USES) Bond proceeds Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)		- 0,265 - 0,265		- - -		- - - -		- - -		- - -	- (52,000) (52,000)
NET CHANGE IN FUND BALANCES (DEFICITS)	(4	9,037)		-		(18,921)		-		(3,575)	(52,000)
FUND BALANCES (DEFICITS) - JULY 1	5	3,379		1,189		69,260	113,	224		45,433	 52,000
FUND BALANCES (DEFICITS) - JUNE 30	\$	4,342	\$	1,189	\$	50,339	\$ 113,	224	\$	41,858	\$ 

	Computers	Cable TV	Police Small Equip	Police Vehicles	Police Dept Communications	Harbor Equipment
REVENUES Intergovernmental revenues Investment income, net of unrealized gains/(losses) Other TOTAL REVENUES	\$ - - -	\$ - - 10,000 10,000	\$ 9,975 - - - - 9,975	\$ - - -	\$ - - -	\$ 56,000 - - - 56,000
EXPENDITURES Capital outlay Other	336,627	32,752	39,718	59,611		156,802
TOTAL EXPENDITURES	336,627	32,752	39,718	59,611		156,802
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(336,627)	(22,752)	(29,743)	(59,611)		(100,802)
OTHER FINANCING SOURCES (USES) Bond proceeds Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)	163,000 - 163,000	- - - -	5,000 - 5,000	48,300 - 48,300	15,000 - 15,000	- - - -
NET CHANGE IN FUND BALANCES (DEFICITS)	(173,627)	(22,752)	(24,743)	(11,311)	15,000	(100,802)
FUND BALANCES (DEFICITS) - JULY 1	180,836	166,419	39,820	16,983	13,147	144,206
FUND BALANCES (DEFICITS) - JUNE 30	\$ 7,209	\$ 143,667	\$ 15,077	\$ 5,672	\$ 28,147	\$ 43,404

	Fire Dept Building		Fire Dept Equipment		PW Building and Equip		Public Works Heavy Equip		Public Works Streets		Transfer Station Equi	
REVENUES Intergovernmental revenues Investment income, net of unrealized gains/(losses) Other TOTAL REVENUES	\$	- - -	\$	- - -	\$	- - -	\$	- - -	\$	- 143,968 143,968	\$	- - -
EXPENDITURES Capital outlay Other TOTAL EXPENDITURES		170,022 - 170,022		337,625 - 337,625		30,999 - 30,999		231,519 - 231,519		177,359 - 177,359		9,235 - 9,235
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		(170,022)		(337,625)		(30,999)		(231,519)		(33,391)		(9,235)
OTHER FINANCING SOURCES (USES) Bond proceeds Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)		150,000 - 150,000		90,000		16,586 - 16,586		270,000 - 270,000		132,000 - 132,000		- - -
NET CHANGE IN FUND BALANCES (DEFICITS)		(20,022)		(247,625)		(14,413)		38,481		98,609		(9,235)
FUND BALANCES (DEFICITS) - JULY 1		54,963		278,982		40,289		69,910		306,509		61,520
FUND BALANCES (DEFICITS) - JUNE 30	\$	34,941	\$	31,357	\$	25,876	\$	108,391	\$	405,118	\$	52,285

	Parks Renovation		Parks Equipment		Community Center		Community Prog Vehicles		Open Spaces		Capital Street Lights	
REVENUES Intergovernmental revenues Investment income, net of unrealized gains/(losses) Other TOTAL REVENUES	\$	- - - -	\$	- 13,465 13,465	\$	- - - -	\$	- - 6,445 6,445	\$	2,000 - - 2,000	\$	- - -
EXPENDITURES Capital outlay Other TOTAL EXPENDITURES		4,350 - 4,350		41,799		122,767 - 122,767		40,269		409,051 - 409,051		365,585 - 365,585
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		(4,350)		(28,334)		(122,767)		(33,824)		(407,051)		(365,585)
OTHER FINANCING SOURCES (USES) Bond proceeds Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)		- - - -		17,000 - 17,000		140,000 - 140,000		12,000 - 12,000		775,000 - 775,000		1,500 - 1,500
NET CHANGE IN FUND BALANCES (DEFICITS)		(4,350)		(11,334)		17,233		(21,824)		367,949		(364,085)
FUND BALANCES (DEFICITS) - JULY 1		219,710		26,730		66,047		29,086		294,494		441,957
FUND BALANCES (DEFICITS) - JUNE 30	\$	215,360	\$	15,396	\$	83,280	\$	7,262	\$	662,443	\$	77,872

	Library Bond	School Capital Projects Funds Total	Total
REVENUES Intergovernmental revenues Investment income, net of unrealized gains/(losses) Other TOTAL REVENUES	\$ - 220,500 220,500	\$ - 14,368 - 14,368	\$ 67,975 14,368 394,378 476,721
EXPENDITURES Capital outlay TOTAL EXPENDITURES	702,199 702,199	·	3,470,087 3,470,087
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(481,699)	14,368	(2,993,366)
OTHER FINANCING SOURCES (USES) Bond proceeds Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)	3,310,000 - (300,000) 3,010,000	- - - -	3,310,000 1,965,651 (352,000) 4,923,651
NET CHANGE IN FUND BALANCES (DEFICITS)	2,528,301	14,368	1,930,285
FUND BALANCES (DEFICITS) - JULY 1		287,252	3,073,345
FUND BALANCES (DEFICITS) - JUNE 30	\$ 2,528,301	\$ 301,620	\$ 5,003,630

#### PERMANENT FUNDS

Permanent funds are used to account for assets held by the Town of Falmouth, Maine that are legally restricted pursuant to Title 30-A, §5653 of the Maine State Statutes, as amended, and unless otherwise specified, only earnings, and not principal, may be used for purposes that benefit the Town or its citizenry. These funds have been established for various purposes including the provision and/or maintenance of the cemeteries.

# COMBINING BALANCE SHEET - NONMAJOR PERMANENT FUNDS JUNE 30, 2019

		erpetual Care	Total		
ASSETS Cash and cash equivalents TOTAL ASSETS	\$ \$	9,664 9,664	\$ \$	9,664 9,664	
LIABILITIES  Due to other funds  TOTAL LIABILITIES	\$	500 500	\$	500 500	
FUND BALANCES Nonspendable - principal Restricted Committed Assigned Unassigned TOTAL FUND BALANCES		9,648 - - - (484) 9,164		9,648 - - - (484) 9,164	
TOTAL LIABILITIES AND FUND BALANCES	\$	9,664	\$	9,664	

# COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR PERMANENT FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	P	erpetual Care	 Total
REVENUES Investment income, net of unrealized gains/(losses) TOTAL REVENUES	\$	9	\$ 9
EXPENDITURES Other TOTAL EXPENDITURES		500 500	 500 500
NET CHANGE IN FUND BALANCES		(491)	(491)
FUND BALANCES - JULY 1		9,655	 9,655
FUND BALANCES - JUNE 30	\$	9,164	\$ 9,164

### FIDUCIARY FUNDS

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support Town programs. The reporting focus is on net position and changes in net position and is reported using accounting principles similar to proprietary funds

# COMBINING SCHEDULE OF NET POSITION - FIDUCIARY FUNDS - PRIVATE-PURPOSE TRUST FUNDS JUNE 30, 2019

	Karen Boffa Camp Scholarship		Stetson Memorial Fund		Class of 1995 Scholarship		Clayton Thomas Scholarship		ola West holarship
ASSETS Cash and cash equivalents Investments Due from other governments TOTAL ASSETS	\$	- - 75 75	\$	- 596 596	\$	- 500 500	\$	- - - -	\$ 165 34,416 - 34,581
LIABILITIES Deposits held for others Due to other governments TOTAL LIABILITIES	\$	- - -	\$	- - -	\$	- - -	\$	1,074 - 1,074	\$ 500 500
NET POSITION Restricted Unrestricted (deficit) TOTAL NET POSITION		75 - 75		596 - 596		500 - 500		(1,074) (1,074)	34,081 - 34,081
TOTAL LIABILITIES AND NET POSITION	\$	75	\$	596	\$	500	\$		\$ 34,581

# COMBINING SCHEDULE OF NET POSITION - FIDUCIARY FUNDS - PRIVATE-PURPOSE TRUST FUNDS JUNE 30, 2019

	Elmer Holding Trust Fund		Jim Caldwell Scholarship		Blaze Scholarship		Other Scholarships		Total
ASSETS Cash and cash equivalents Investments	\$ - -	\$	-	\$	-	\$	77,893	\$	78,058 34,416
Due from other governments TOTAL ASSETS	\$ -	\$	856 856	\$	500 500	\$	77,893	\$	2,527 115,001
LIABILITIES Deposits held for others Due to other governments TOTAL LIABILITIES	\$ - - \$ -	\$	- - -	\$	- - -	\$	- - -	\$	1,074 500 1,574
NET POSITION Restricted Unrestricted (deficit) TOTAL NET POSITION	- - -		856 - 856		500 - 500	_	77,893 - 77,893		114,501 (1,074) 113,427
TOTAL LIABILITIES AND NET POSITION	\$ -	\$	856	\$	500	\$	77,893	\$	115,001

### COMBINING SCHEDULE OF CHANGES IN NET POSITION - FIDUCIARY FUNDS PRIVATE-PURPOSE TRUST FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	Ca	n Boffa amp larship	Stet Mem Fu	orial	Class of 1995 Scholarship		Clayton Thomas Scholarship		Leola West Scholarship	
ADDITIONS Interest income Other contributions	\$	- -	\$	- -	\$	- -	\$	- -	\$	326
TOTAL ADDITIONS		-				-		-		326
DEDUCTIONS Scholarship awards Miscellaneous expense		- -		-		- -		- -		500
TOTAL DEDUCTIONS		-		-		-		-		500
CHANGE IN NET POSITION		-		-		-		-		(174)
NET POSITION - JULY 1		75		596		500		(1,074)		34,255
NET POSITION - JUNE 30	\$	75	\$	596	\$	500	\$	(1,074)	\$	34,081

# COMBINING SCHEDULE OF CHANGES IN NET POSITION - FIDUCIARY FUNDS PRIVATE-PURPOSE TRUST FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	Elmer Holding Trust Fund		Jim Caldwell Scholarship		Blaze Scholarship		Other Scholarships		Total
ADDITIONS Interest income Other contributions TOTAL ADDITIONS	\$ - - -	\$	250 250	\$	- - -	\$	21,314 21,314	\$	326 21,564 21,890
DEDUCTIONS Scholarship awards Miscellaneous expense TOTAL DEDUCTIONS	 319 319		- - -		- - -		15,540 - 15,540		16,040 319 16,359
CHANGE IN NET POSITION	(319)		250		-		5,774		5,531
NET POSITION - JULY 1	 319		606		500		72,119		107,896
NET POSITION - JUNE 30	\$ -	\$	856	\$	500	\$	77,893	\$	113,427

#### **GENERAL CAPITAL ASSETS**

General capital assets are those assets related to activities reported in the governmental funds. These assets are reported in the governmental activities' column of the government-wide statement of net position.

# SCHEDULE OF GENERAL CAPITAL ASSETS BY FUNCTION JUNE 30, 2019

	No	Land and n-depreciable Assets	Improvements Other Than Buildings, Buildings and Improvements			Machinery nd Equipment	lr	nfrastructure	 Total
General government	\$	7,159,866	\$	3,346,999	\$	1,882,814	\$	-	\$ 12,389,679
Public safety		475,800		5,278,196		5,519,802		-	11,273,798
Public works		3,412,173		1,459,428		3,319,231		44,800,683	52,991,515
Community programs and parks		1,702,100		3,744,285		571,457		-	6,017,842
Education		647,198		67,038,594		3,692,632		-	71,378,424
Wastewater		749,153		11,623,380		4,516,467		17,863,605	34,752,605
Total General Capital Assets		14,146,290		92,490,882		19,502,403		62,664,288	188,803,863
Less: Accumulated Depreciation		-		(35,064,228)		(11,485,211)		(20,527,528)	 (67,076,967)
Net General Capital Assets	\$	14,146,290	\$	57,426,654	\$	8,017,192	\$	42,136,760	\$ 121,726,896

# SCHEDULE OF CHANGES IN GENERAL CAPITAL ASSETS BY FUNCTION FOR THE YEAR ENDED JUNE 30, 2019

	General Capital Assets 7/1/18		Additions	 Deletions	General Capital Assets 6/30/19			
General government	\$ 10,755,974	\$	1,989,948	\$ (356,243)	\$	12,389,679		
Public safety	10,549,913		991,426	(267,541)		11,273,798		
Public works	49,858,073		3,153,545	(20,103)		52,991,515		
Community programs and parks	5,891,521		168,837	(42,516)		6,017,842		
Education	71,088,716		568,038	(278,330)		71,378,424		
Wastewater	 33,876,703		884,057	 (8,155)		34,752,605		
Total General Capital Assets	182,020,900		7,755,851	(972,888)		188,803,863		
Less: Accumulated Depreciation	 (62,393,048)		(5,460,173)	 776,254		(67,076,967)		
Net General Capital Assets	\$ 119,627,852	<u>\$</u>	2,295,678	\$ (196,634)	\$	121,726,896		

#### STATISTICAL SECTION

This part of the Town of Falmouth, Maine's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

ContentTablesFinancial Trends1-4

These schedules contain trend information to help the reader understand how the Town's financial performance and well-being have changed over time.

Revenue Capacity 5-7

These schedules contain information to help the reader assess the Town's most significant local revenue source, the property tax.

Debt Capacity 8-11

These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.

Demographic and Economic Information 12-13

These schedules offer demographic and economic indicators to help the reader understand the environment within which the Town's financial activities take place.

Operating Information 14-15

This schedule contains service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.

# Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Governmental activities:										
Net investment in capital assets	\$54,501,477	\$55,669,414	\$54,205,024	\$50,126,899	\$45,611,250	\$41,041,245	\$38,256,352	\$30,753,086	\$24,544,049	\$29,598,688
Restricted	6,722,277	8,165,087	7,292,627	7,183,760	8,172,054	8,483,144	6,251,719	6,781,723	9,973,196	804,873
Unrestricted	15,746,274	11,024,638	12,442,430	13,579,352	13,477,736	16,042,959	18,026,092	17,068,952	18,275,885	20,899,310
Total governmental actvities										
net position	\$76,970,028	\$74,859,139	\$73,940,081	\$70,890,011	\$67,261,040	\$65,567,348	\$62,534,163	\$54,603,761	\$52,793,130	\$51,302,871
Business-type activities:										
Net investment in capital assets	\$17,084,399	\$16,765,868	\$16,347,707	\$12,719,464	\$11,954,332	\$11,938,638	\$12,175,806	\$12,088,052	\$12,227,194	\$12,375,251
Unrestricted	3,636,031	3,786,436	3,507,536	3,082,322	3,231,839	3,029,652	2,664,461	2,715,432	2,574,430	2,393,447
Total business-type actvities										
net position	\$20,720,430	\$20,552,304	\$19,855,243	\$15,801,786	\$15,186,171	\$14,968,290	\$14,840,267	\$14,803,484	\$14,801,624	\$14,768,698
Primary government:										
Net investment in capital assets	\$71,585,876	\$72,435,282	\$70,552,731	\$62,846,363	\$57,565,582	\$52,979,883	\$50,432,158	\$42,841,138	\$36,771,243	\$41,973,939
Restricted	6,722,277	8,165,087	7,292,627	7,183,760	8,172,054	8,483,144	6,251,719	6,781,723	9,973,196	804,873
Unrestricted	19,382,305	14,811,074	15,949,966	16,661,674	16,709,575	19,072,611	20,690,553	19,784,384	20,850,315	23,292,757
Total primary government										
net position	\$97,690,458	\$95,411,443	\$93,795,324	\$86,691,797	\$82,447,211	\$80,535,638	\$77,374,430	\$69,407,245	\$67,594,754	\$66,071,569

Note: The Town implemented GASB #54 in 2011. The Town implemented GASB #68 in 2015. The Town implemented GASB #75 in 2018.

# Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Expenses										
Governmental activities										
General government	\$ 2,643,701	\$ 4,213,322	\$ 4,232,225	\$ 4,575,776	\$ 3,683,548	\$ 3,586,007	\$ 3,182,216	\$ 3,320,569	\$ 3,289,549	\$ 3,408,826
Financial management	1,238,141	1.193.225	1,121,047	1,204,538	1,049,103	978,002	1,060,159	1,057,419	952,802	943,712
Public safety	5,366,716	4,983,049	4,797,396	4,533,160	4,419,078	4,093,811	3,828,094	3,922,211	3,668,031	3,598,536
Public works	3,660,138	3,492,622	2,750,978	3,209,514	2,957,355	4,236,453	3,270,196	3,298,303	4,219,050	3,929,553
Community development	1,292,783	1,766,820	1,915,659	1,279,967	2,069,053	578,546	619,971	1,035,617	1,047,470	545,659
Community program and parks	1,674,500	1,576,719	1,459,140	1,329,529	1,270,322	1,080,035	948,169	1,219,430	1,027,630	1,028,244
Education	38,702,886	39,033,885	36,324,140	34,427,522	32,903,013	31,460,774	29,224,616	31,919,090	27,994,675	26,776,233
Interest on long-term debt	1,561,000	1,476,582	1,555,660	1,662,539	1,768,827	1,618,608	1,659,562	1,617,393	607,485	771,046
Central garage	209,438	218,249	265,811	254,384	239,277	203,205	218,903	1,017,555	-	771,040
Total governmental activities expenses	56,349,303	57,954,473	54,422,056	52,476,929	50,359,576	47,835,441	44,011,886	47,390,032	42,806,692	41,001,809
,	30,343,303	37,334,473	34,422,030	32,470,323	30,333,370	47,000,441	44,011,000	47,550,052	42,000,032	41,001,005
Business-type activities	2 502 005	0.566.405	2 250 702	1.050.006	2.054.000	1 006 433	1 001 006	1.050.006	1 000 005	1.000.000
Wastewater treatment	2,583,085	2,566,435	2,259,793	1,952,806	2,051,999	1,896,432	1,991,986	1,950,836	1,928,995	1,966,602
Total business-type activities expenses	2,583,085	2,566,435	2,259,793	1,952,806	2,051,999	1,896,432	1,991,986	1,950,836	1,928,995	1,966,602
Total primary government expenses	\$ 58,932,388	\$ 60,520,908	\$ 56,681,849	\$ 54,429,735	\$ 52,411,575	\$ 49,731,873	\$ 46,003,872	\$ 49,340,868	\$ 44,735,687	\$ 42,968,411
Program revenue										
Governmental activities										
Charges for services										
General government	1,296,165	227,355	412,884	354,297	388,559	351,006	234,962	219,992	189,795	201,119
Financial management	76,887	78,313	52,396	53,247	-	-	51,160	39,720	71,604	75,832
Public safety	605,979	579,096	640,104	662,920	626,114	720,216	747,310	707,946	669,934	522,406
Public works	61,869	518,039	466,343	500,059	510,650	495,178	2,615,975	2,871,751	2,533,358	2,304,273
Community development	526,334	194,501	105,175	62,507	33,042	11,252	· · · · · -	103,111	81,513	132,975
Community program and parks	167,305	816,700	750,775	644,853	546,224	655,725	508,819	3,066	4,007	585,783
Education	12,224,858	1,386,202	1,501,674	1,209,994	1,128,358	234,653	166,812	192,766	184,679	707,912
Central garage	209,438	1,731	669	1,463	1,412	206,343	238,896	-	-	-
Operating grants and contributions		12,335,128	12,207,192	11,872,141	12,357,354	11,707,971	11,241,851	10,368,451	10,532,867	9.874.139
Capital grants and contributions	_	442,069	582,792	1,237,845	241,118	198,649	1,270,929	4,468,498	526,643	66,430
Total governmental activities program revenue	15,168,835	16,579,134	16,720,004	16,599,326	15,832,831	14,580,993	17,076,714	18,975,301	14,794,400	14,470,869
rotal governmental activities program foreitae	10,100,000	.0,0.0,10.	10,120,001	.0,000,020	10,002,001	1 1,000,000	,0.0,	.0,0.0,00.	,,	, 0,000
Business-type activities										
Charges for services										
Wastewater treatment	2,012,107	2,004,168	1,918,549	1,767,660	1,750,443	1,692,615	1,963,058	1,932,503	1,893,277	1,892,069
Operating grants and contributions	201,364	508,889	386,185	340,647	380,737	326,673	1,000,000	1,002,000	1,000,277	1,002,000
Capital grants and contributions	522.694	729,011	4,000,000	010,017	132,600	020,070	65,711	20,193	68,645	1,583,800
Total business-type activities program revenue	2,736,165	3,242,068	6,304,734	2,108,307	2,263,780	2,019,288	2,028,769	1,952,696	1,961,922	3,475,869
,, , , ,										
Total primary government program revenue	\$ 17,905,000	\$ 19,821,202	\$ 23,024,738	\$ 18,707,633	\$ 18,096,611	\$ 16,600,281	\$ 19,105,483	\$ 20,927,997	\$ 16,756,322	\$ 17,946,738
Net (expense) revenue										
Governmental activities	\$(41,180,468)	\$ (41,375,339)	\$ (37,702,052)	\$ (35,877,603)	\$ (34,526,745)	\$ (33,254,448)	\$ (26,935,172)	\$ (28,414,731)	\$ (28,012,292)	\$ (26,530,940)
Business-type activities	153,080	675,633	4,044,941	155,501	211,781	122,856	36,783	1,860	32,927	1,509,267
Total primary government net expense	\$(41,027,388)	\$ (40,699,706)	\$ (33,657,111)	\$ (35,722,102)	\$ (34,314,964)	\$ (33,131,592)	\$ (26,898,389)	\$ (28,412,871)	\$ (27,979,365)	\$ (25,021,673)

# Governmental Activities Tax Revenues by Source Last Ten Fiscal Years (accrual basis of accounting) (dollar amounts expressed in thousands)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General Revenue and Other Changes in Net Position Governmental activities Taxes:										
Property taxes	\$40,481,952	\$37,875,513	\$36,046,143	\$34,630,748	\$32,854,038	\$32,220,901	\$29,014,155	\$27,578,490	\$26,155,485	\$25,860,056
Excise taxes	3,560,107	3,396,845	3,224,489	3,138,658	3,040,917	2,911,618	2,650,054	2,384,488	2,364,465	2,317,152
Cable TV franchise fees	229,783	221,219	220,144	211,124	210,467	210,542	210,622	209,381	148,241	187,195
Unrestricted grants and contributions	577,940	1,089,754	941,537	886,641	776,762	796,872	672,593	674,047	646,733	694,461
Investment earnings	888,714	137,531	168,961	211,542	94,277	80,141	60,619	37,596	33,885	56,120
Miscellaneous	1,943,116	52,721	73,404	175,471	88,103	125,013	2,257,532	230,732	153,743	66,564
Total governmental activities	47,681,612	42,773,583	40,674,678	39,254,184	37,064,564	36,345,087	34,865,575	31,114,734	29,502,552	29,181,548
Business-type activities										
Investment earnings	15,046	21,428	8,516	14,933	6,100	5,167				
Total business-type activities	15,046	21,428	8,516	14,933	6,100	5,167				
Total primary government	\$47,696,658	\$42,795,011	\$40,683,194	\$39,269,117	\$37,070,664	\$36,350,254	\$34,865,575	\$31,114,734	\$29,502,552	\$29,181,548
Change in net position										
Governmental activities	\$ 6,501,144	\$ 1,398,244	\$ 2,972,626	\$ 3,376,581	\$ 2,537,819	\$ 3,090,639	\$ 7,930,403	\$ 2,700,003	\$ 1,490,260	\$ 2,650,608
Business-type activities	168,126	697,061	4,053,457	170,434	217,881	128,023	36,783	1,860	32,927	1,509,267
Total primary government	\$ 6,669,270	\$ 2,095,305	\$ 7,026,083	\$ 3,547,015	\$ 2,755,700	\$ 3,218,662	\$ 7,967,186	\$ 2,701,863	\$ 1,523,187	\$ 4,159,875

# Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General Fund										
Nonspendable	\$ 25,925	\$ 303,545	\$ 303,666	\$ 297,332	\$ 308,051	\$ 310,169	\$ 20,011	\$ 65,254	\$ -	\$ -
Restricted	86,431	1,116,345	1,109,460	1,048,593	785,481	969,129	27,110	577,865	592,712	56,735
Committed	1,188,261	-	-	-	-	-	831,198	5,690,995	6,693,591	-
Assigned	270,000	171,600	622,000	-	-	-	87,335	128,097	225,108	-
Unassigned	11,067,470	9,923,606	10,578,586	11,081,063	10,578,837	12,007,853	13,266,470	11,514,542	11,320,374	-
Unreserved:										
Designated	-	-	-	-	-	-	-	-	-	8,275,624
Undesignated										10,172,493
Total general fund	\$ 12,638,087	\$11,515,096	\$ 12,613,712	\$ 12,426,988	\$ 11,672,369	\$ 13,287,151	\$ 14,232,124	\$ 17,976,753	\$ 18,831,785	\$ 18,504,852
All Other Governmental Funds										
	ф о <u>г</u> 700	¢ 20.572	\$ 34,665	¢ 20.007	ф <u>22.7</u> 02	ф 00.700	ф 40.7FO	ф 40.7FO	\$ 10.301	œ.
Nonspendable	\$ 35,792	\$ 36,573	Ψ 0.,000	\$ 20,097	\$ 23,762	\$ 23,762	\$ 18,752	\$ 18,752	+,	\$ -
Restricted	15,324,216	7,623,628	7,625,911	7,556,379	8,804,120	17,274,179	6,224,010	6,933,139	10,462,258	-
Committed	2,475,329	4,015,201	4,806,145	5,561,429	5,737,486	6,815,356	4,844,418	-	500.040	-
Assigned	1,176,135	(202.077)	(400,020)	- (75.007)	(277.007)	- (45.052)	1,027,392	603,322	568,048	-
Unassigned	(484)	(383,077)	(106,939)	(75,687)	(277,897)	(15,653)	(94,834)	-	(1,496)	10.000
Reserved	-	-	-	-	-	-	-	-	-	19,898
Unreserved, reported in:										(4.4.000.004)
Special revenue funds	-	-	-	-	-	-	-	-	-	(14,026,231)
Capital project funds	<u>+</u> 10.010.000	£ 11 202 225	¢ 12.250.792	¢ 12.062.219	£ 14 207 471	\$ 24 007 644	£ 12 010 720	¢ 7.555.010	<u>+ 11 020 111</u>	3,698,774
Total all other governmental funds	\$ 19,010,988	\$11,292,325	\$ 12,359,782	\$ 13,062,218	\$ 14,287,471	\$ 24,097,644	\$ 12,019,738	\$ 7,555,213	\$ 11,039,111	\$ (10,307,559)

# Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
REVENUES										
	\$ 44,301,345	\$ 41,182,424	\$ 39,185,034	\$ 37,811,495	\$ 35,954,078	\$ 35,167,105	\$ 33,704,800	\$ 31,469,323	\$ 30,111,392	\$ 29,620,325
Licenses, fees and permits	535,151	493,179	595,396	501,876	448,332	617,051	490,400	412,617	366,528	403,230
Intergovernmental revenues	10,936,331	13,251,035	13,494,737	13,517,559	12,301,393	11,830,853	12,141,113	11,133,290	11,372,188	11,252,927
Charges for services	2,959,589	3,472,403	3,498,945	3,117,773	2,956,653	2,495,788	724,432	732,685	664,288	521,217
Fines and forfeitures	76,887	54,552	54,425	56,607	48,245	50,092	56,568	42,193	73,565	49,232
Interest	888,714	137,531	168,961	211,542	94,277	80,141	60,619	43,010	105,260	135,694
Miscellaneous revenues	1,621,850	668,277	310,189	654,535	1,161,945	390,554	2,192,289	1,788,185	1,675,396	1,376,194
TOTAL REVENUES	61,319,867	59,259,401	57,307,687	55,871,387	52,964,923	50,631,584	49,370,221	45,621,303	44,368,617	43,358,819
EXPENDITURES										
General government	1,345,720	1,474,989	1,394,501	1,260,205	1,416,430	1,065,691	1,032,042	1,061,434	1,038,658	1,045,930
Financial management	1,238,141	1,193,225	1,121,047	1,135,530	1,049,103	978,002	1,060,159	898,317	870,631	824,418
Public safety	4,684,265	4,407,316	4,149,690	3,939,272	3,880,849	3,540,345	3,292,596	3,198,606	3,079,808	2,846,123
Public works	2,460,598	2,444,084	2,334,934	2,203,968	2,267,942	2,379,541	2,293,304	1,818,647	1,909,968	1,727,841
Community development	1,292,783	1,485,077	1,874,220	1,450,815	1,578,173	578,546	619,971	604,505	610,355	620,288
Community program and parks	1,453,138	1,365,195	1,269,768	1,127,438	1,107,795	1,052,917	927,687	1,098,737	1,070,767	1,005,737
Education	35,272,809	36,948,142	34,685,068	32,691,751	31,277,421	29,963,464	28,494,449	28,100,902	27,440,999	39,875,382
Non-departmental	943,262	770,999	680,335	727,422	992,149	765,011	736,554	975,792	983,639	865,324
County tax	1,668,790	1,624,750	1,526,360	1,456,279	1,376,320	1,321,522	1,208,849	1,181,421	1,153,336	1,134,475
Reserves	-	-	-	-	-	-	-	2,301,946	20,610,734	(12,029,076)
Capital improvements	6,275,492	4,273,429	3,056,619	4,724,975	13,560,125	7,990,066	7,689,360	5,827,908	-	14,642,338
Debt service:										
Principal	3,980,000	3,985,000	3,975,000	3,975,000	3,980,000	3,140,000	3,140,000	1,288,500	1,288,500	1,288,500
Interest	1,350,437	1,539,512	1,604,001	1,701,331	1,874,932	1,488,006	1,554,806	1,603,518	609,000	870,874
TOTAL EXPENDITURES	61,965,435	61,511,718	57,671,543	56,393,986	64,361,239	54,263,111	52,049,777	49,960,233	60,666,395	54,718,154
EXCESS OF REVENUES OVER (UNDER)										
EXPENDITURES	(645,568)	(2,252,317)	(363,856)	(522,599)	(11,396,316)	(3,631,527)	(2,679,556)	(4,338,930)	(16,297,778)	(11,359,335)
OTHER FINANCING SOURCES (USES)										
Bonds issued	9,310,000	18,120,000	-	1,900,000	-	14,400,000	-	-	47,050,000	-
Payment to bond refunding agent	(76,277)	(20,245,045)	-	(1,969,008)	-	-	-	-	(9,315,000)	-
Bond premiums	253,499	2,210,927	-	120,973	-	421,316	-	-	236,378	770,280
Sale of general capital assets	-	-	-	-	-	-	3,332,054	-	-	-
Operating transfers in	5,623,106	2,531,692	1,672,242	2,301,628	3,277,162	2,937,837	13,837,646	-	-	-
Operating transfers out	(5,623,106)	(2,531,330)	(1,672,242)	(2,301,628)	(3,277,162)	(2,937,837)	(13,837,646)	-		-
TOTAL OTHER FINANCING SOURCES (USES)	9,487,222	86,244		51,965		14,821,316	3,332,054		37,971,378	770,280
NET CHANGE IN FUND BALANCES	\$ 8,841,654	\$ (2,166,073)	\$ (363,856)	\$ (470,634)	\$ (11,396,316)	\$ 11,189,789	\$ 652,498	\$ (4,338,930)	\$ 21,673,600	\$ (10,589,055)
									_	<del>_</del>
Debt service as a percentage of noncapital										
expenditures	8.94%	9.60%	11.00%	11.00%	9.70%	6.80%	3.10%	5.40%	6.10%	6.20%

# General Governmental Tax Revenues by Source Last Ten Fiscal Years (modified accrual basis of accounting)

(dollar amounts expressed in thousands)

Dollar Amounts Expressed in 000's

Fiscal	Real		Personal		Excise	_
_Year_		Estate		Property	 Tax	Total
		_		_	 	_
2010	\$	26,839	\$	464	\$ 2,317	\$ 29,620
2011		27,041		427	2,364	29,832
2012		27,041		424	2,384	29,849
2013		28,502		434	2,650	31,586
2014		32,221		469	2,912	35,602
2015		32,466		447	3,041	35,954
2016		34,225		447	3,139	37,811
2017		35,399		562	3,224	39,185
2018		37,126		660	3,397	41,183
2019		39,782		533	3,560	43,875

# Assessed Value and Estimated Actual Value of Taxable Property Last Ten Fiscal Years (in thousands of dollars)

	Total Assessed Value (000's) (1)											Total			Assessed
		Real P	rope	rty				Less:		_	[	Direct	I	Estimated	Value as a
	Co	mmercial	F	Residential		Personal	Т	ax Exempt			Ta	x Rate		Actual	% of Actual
Year	F	Property		Property		Property	R	eal Property		Total	(per	\$1,000)	Valu	ue (000's) (2)	Value
2010	\$	333,193	\$	1,923,147	\$	41,407	\$	(78,341)	\$	2,219,406	\$	12.35	\$	2,131,400	104.1%
2011	•	332,559	•	1,931,630	·	35,325	•	(77,053)	•	2,222,461	•	12.35	·	2,071,900	107.3%
2012		334,324		1,953,295		33,580		(77,448)		2,243,751		12.92		2,097,800	107.0%
2013		361,500		1,951,475		34,031		(78,383)		2,268,623		13.43		2,091,550	108.5%
2014		363,625		1,972,150		33,250		(81,885)		2,287,140		14.12		2,091,550	109.4%
2015		339,224		2,038,131		31,738		(80,230)		2,328,863		14.10		2,141,950	108.7%
2016		300,226		2,114,789		35,839		(82,283)		2,368,571		14.63		2,253,100	105.1%
2017		304,730		2,133,953		37,236		(86,982)		2,388,937		15.09		2,338,100	102.2%
2018		310,785		2,211,644		42,226		(142,221)		2,422,434		15.62		2,401,350	100.9%
2019		317,322		2,298,165		34,536		(193,341)		2,456,681		16.47		2,532,600	97.0%

<sup>(1)</sup> Source: Falmouth Assessor's Office

<sup>(2)</sup> Estimated actual valuation amounts are the state equalized values published by Maine Revenue Services.

#### Direct and Overlapping Property Tax Rates Last Ten Fiscal Years

	Direct Rates										
								Total			
Collection	Т	own	Edi	ucation	C	ounty		Tax			
Year	F	Rate		Rate	Ra	ate (1)		Rate			
2010	\$	3.00	\$	8.81	\$	0.54	\$	12.35			
2011		3.04		8.77		0.54		12.35			
2012		3.01		9.36		0.55		12.92			
2013		3.01		9.86		0.56		13.43			
2014		3.05		10.46		0.61		14.12			
2015		3.09		10.42		0.59		14.10			
2016		3.00		10.98		0.65		14.63			
2017		3.00		11.41		0.68		15.09			
2018		3.04		11.87		0.71		15.62			
2019		3.16		12.59		0.72		16.47			

(1) Cumberland County assesses a county tax to the Town of Falmouth. The Town includes the county assessment in the Town's total direct tax rate. The rate shown here reflects the portion of the Town's total direct tax rate levied by the Town to pay the county tax

# Principal Property Taxpayers Current Year and Nine Years Ago (amounts expressed in thousands)

		2019	)		2010	
	Taxable Assessed		Percentage of Total Taxable	Taxable Assessed		Percentage of Total Taxable
Employer	<u>Value</u>	Rank	Assessed Value	<u>Value</u>	Rank	Assessed Value
Ocean View Retirement LLC	73,469	1	2.99%	32,939	1	1.48%
ARC	27,681	2	1.13%			
Central Maine Power Co.	23,011	3	0.94%	9,777	8	0.44%
20 Thames Street LLC	22,480	4	0.92%			
Foreside Place LLC	17,824	5	0.73%	11,846	5	0.53%
Princeton Falmouth LLC	16,016	6	0.65%	15,926	4	0.72%
Portland Country Club	11,120	7	0.45%	11,622	6	0.52%
Falmouth Ventures LLC	9,238	8	0.38%	9,246	9	0.42%
Tyler Technologies, Inc.	8,530	9	0.35%			
Hannaford Bros. Inc.	7,813	10	0.32%	8,980	10	0.40%
Falmouth Realty Associates				23,188	2	1.04%
Marr Associates LLP				10,195	7	0.46%
West Falmouth Development LLC				21,082	3	0.95%
Totals	217,181		8.84%	154,801		6.96%

# Property Tax Levies Last Ten Fiscal Years (amounts expressed in thousands)

Fiscal Year	Total Levy	Current llections	Percent Collections of Levy in Subsequent Collected Years		Total Tax Collections		Percent of Total Tax	
2010	\$ 27,369	\$ 26,699	97.6%	\$	664	\$	27,363	99.98%
2011	27,618	26,969	97.7%		639		27,608	99.96%
2012	29,218	28,330	97.0%		873		29,203	99.95%
2013	30,706	29,509	96.1%		1,180		30,689	99.94%
2014	32,294	31,382	97.2%		890		32,272	99.93%
2015	32,837	31,871	97.1%		956		32,827	99.97%
2016	34,619	33,632	97.1%		967		34,599	99.94%
2017	36,049	35,160	97.5%		878		36,038	99.97%
2018	37,838	36,810	97.3%		915		37,725	99.70%
2019	40,461	40,315	99.6%		-		40,315	99.64%

# Ratios of Outstanding Debt by Type Last Ten Fiscal Years (amounts expressed in thousands, except per capita amount)

				ernmental ctivities				ness-type ctivities				
Year	Ol	General Obligation Bonds		Notes Payable		Capital Leases		Wastewater Revenue Bonds		Total Primary vernment	Percentage of Personal Income	Per apita
2010	\$	15,542	\$	28,175	\$	-	\$	5,508	\$	49,225	11.99%	\$ 1.34
2011		51,989		150		-		5,184		57,323	13.96%	5.12
2012		50,700		100		-		4,860		55,660	10.43%	4.98
2013		47,560		100		-		4,536		52,196	9.78%	4.67
2014		59,241		-		-		4,212		63,453	11.42%	5.67
2015		55,237		-		-		3,888		59,125	10.64%	5.10
2016		51,348		-		191		3,564		55,103	9.92%	4.76
2017		47,339		-		130		3,240		50,709	7.33%	4.17
2018		44,800		-		88		2,916		47,804	7.22%	3.93
2019		47,505				45		2,592		50,142	6.56%	4.12

# Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years (amounts expressed in thousands, except per capita amount)

Year	Ok	General oligation Bonds	Ratio of Net Bonded Debt to Estimated Actual Assessed Value	(	Per Capita
2010	\$	15,542	0.73%	\$	1,390
2011	Ψ	51,989	2.51%	Ψ	4,648
2012		50,700	2.42%		4,533
2013		47,560	2.27%		4,252
2014		59,241	2.83%		5,296
2015		55,237	2.58%		4,767
2016		51,348	2.28%		4,432
2017		47,339	2.02%		3,892
2018		44,800	1.87%		3,684
2019		47,505	1.88%		3,906

#### Direct and Overlapping Governmental Activities Debt June 30, 2019 (amounts expressed in thousands)

	Deb Outstan	t A	Percentage Applicable to By of Cumberland	Ove	nare of rlapping Debt
Direct Debt	\$ 47	7,505	100.00%	\$	47,505
Overlapping Debt: Cumberland County Portland Water District (Wastewater Fund) Portaind Water District (Water Fund)	39 5	7,894 9,114 3,286 3,286	5.40% 10.95% 8.04%		2,047 4,284 4,284 10,615
	\$ 100	0,791		\$	58,120

#### Overlapping Debt:

The Town is subject to an annual assessment of its proportional share of Cumberland County expenses, including debt repayment, as determined by the percentage of the Town's state valuation to the County's state valuation.

At June 30, 2019, the Town's state valuation for comparison to the County of \$2,532,600,000 was 5.40% of the County's state valuation of \$46,892,350,000. The Town's share is 5.40% or \$2,046,610 of Cumberland County's \$37,894,000 long-term debt outstanding as of June 30, 2019.

The Town is also served by the Portland Water District. At June 30, 2019, the Town's share of self-supporting bonded water debt is 8.04% or \$4,284,000 of the total debt of \$53,286,000.

The Town is also served by the Portland Water District Wastewater Fund. At June 30, 2019, the Town's share of self-supporting bonded wastewater debt is 10.95% or \$4,284,000 of the total debt of

# Legal Debt Margin Information Last Ten Fiscal Years (amounts expressed in thousands)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Assessed value per State	\$2,532,600	\$2,401,350	\$2,338,100	\$2,253,100	\$2,141,950	\$2,091,550	\$2,097,800	\$2,071,900	\$2,131,400	\$2,171,450
Total debt limit - all purposes - 15% of assessed value	379,890	360,203	350,715	337,965	321,293	313,733	314,670	310,785	319,710	325,718
Less outstanding debt applicable to debt limit	52,827	47,804	50,709	55,103	59,125	63,032	52,096	55,560	57,173	21,050
Legal debt margin	327,063	312,399	300,006	282,862	262,168	250,701	262,574	255,225	262,537	304,668
Total outstanding debt applicable to the limit										
as a percentage of debt limit	13.91%	13.27%	14.46%	16.30%	18.40%	20.09%	16.56%	17.88%	17.88%	6.46%
as a personnage of dest infin	10.5170	10.2770	14.4070	10.0070	10.4070	20.0370	10.0070	17.0070	17.0070	0.4070
The debt limit is restricted by State statute based on the	assessed valu	e per the State	above and the	percentages be	elow.					
Musicipal surrance 7.50/										
Municipal purposes - 7.5%  Debt limit	189,945	100 101	175 250	160 000	160,646	156 966	157 225	157 225	155 202	150 055
	,	180,101	175,358	168,983	,	156,866	157,335	157,335	155,393	159,855
Less outstanding debt applicable to debt limit  Debt margin for municipal purposes	8,230 181,715	9,144	9,530	10,803	11,507 149,139	11,900 144,966	2,700 154,635	2,900 154,435	3,100 152,293	3,300 156,555
	101,713	170,937	103,020	130,100	149,139	144,900	134,033	134,433	132,293	130,333
Outstanding debt applicable to the limit as a percentage of debt limit for municipal purposes	4.33%	5.08%	5.43%	6.39%	7.16%	7.59%	1.72%	1.84%	1.99%	2.06%
percentage of debt limit for manicipal purposes	4.5576	3.0070	3.4370	0.5576	7.1070	1.5570	1.7270	1.0470	1.9370	
School purposes - 10.0%										
Debt limit	253,260	240,135	233,810	225,310	214,195	209,155	209,780	209,780	207,190	213,140
Less outstanding debt applicable to debt limit	42,005	35,744	37,939	40,736	43,730	46,920	44,860	47,800	48,850	12,165
Debt margin for municipal purposes	211,255	204,391	195,871	184,574	170,465	162,235	164,920	161,980	158,340	200,975
Outstanding debt applicable to the limit as a						:				
percentage of debt limit for municipal purposes	16.59%	14.88%	16.23%	18.08%	20.42%	22.43%	21.38%	22.79%	23.58%	5.71%
· · · · · · · · · · · · · · · ·										
Storm and sanitary sewer purposes - 7.5%										
Debt limit	189,945	180,101	175,358	168,983	160,646	156,866	157,335	157,335	155,393	159,855
Less outstanding debt applicable to debt limit	2,592	2,916	3,240	3,564	3,888	4,212	4,536	4,860	5,223	5,585
Debt margin for municipal purposes	187,353	177,185	172,118	165,419	156,758	152,654	152,799	152,475	150,170	154,270
Outstanding debt applicable to the limit as a percentage of debt limit for municipal purposes	1.36%	1.62%	1.85%	2.11%	2.42%	2.69%	2.88%	3.09%	3.36%	3.49%
Maximum total debt limit - 15.0%	379,890	360,203	350,715	337,965	321,293	313,733	314,670	310,785	319,710	325,718

### Demographic Statistics Last Ten Fiscal Years

Year	Population (1)	Persor Income (0		Pe	r Capita ersonal ome (1)	Median Age (1)	Years of Formal Schooling (1)	Unemployment Rate (2)	School Enrollment (3)
2010	11,185	\$ 410	,668	\$	36,716	40.7	13.4	6.50%	2,133
2011	11,185	410	,668		36,716	40.7	13.4	5.30%	2,099
2012	11,185	533	,435		47,692	45.3	13.4	4.90%	2,150
2013	11,185	533	,435		47,692	45.3	13.4	4.70%	2,140
2014	11,185	555	,612		49,675	46.8	13.4	4.40%	2,126
2015	11,587	555	,612		47,951	45.3	13.4	3.20%	2,119
2016	11,587	555	,612		47,951	45.3	13.4	2.80%	2,131
2017	12,162	691	,496		56,857	47.1	13.4	2.10%	2,114
2018	12,162	662	,075		54,438	47.1	13.4	1.90%	2,133
2019	12,162	764,38	1.70		62,850	46.7	13.4	2.20%	2,090

(1) Source: U.S. Census Bureau

(2) Source: U.S. Department of Labor

(3) Source: State of Maine, Department of Education

# Principal Employers Current Year and Nine Years Ago

		2019			2010	
			Percentage			Percentage
			of Total Town			of Total Town
Employer	Employees	Rank	Employment	Employees	Rank	Employment
TD Banknorth	444	1	9.02%	444	1	9.02%
Town of Falmouth	448	2	9.10%	439	2	8.92%
Tyler Technologies	375	3	7.62%	375	3	7.62%
Hannaford Bros. Inc.	200	4	4.06%	200	4	4.06%
Walmart	150	5	3.05%			
Sedgewood Commons	150	6	3.05%	150	5	3.05%
Shaw's Supermarket	150	7	3.05%	150	6	3.05%
Falmouth-by-the-Sea	118	8	2.40%	118	7	2.40%
Skillin's Greenhouses	107	9	2.17%	107	8	2.17%
The Woodlands Club	102	10	2.07%	102	9	2.07%
Ocean View Assisted Living				77	10	1.56%

# Full-time Equivalent Regular Town Employees by Function (1) For the Last Ten Fiscal Years

-	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General government	23	23	23	23	23	23	23	23	23	23
Public safety: Police:										
Officers (including harbormaster)	20	19	19	18	18	18	18	18	17	16
Civilians	10	8	8	8	8	8	8	8	8	8
Fire/EMS protection:	. •	•	•	•	•	•	•	· ·	•	· ·
Officers	4	3	3	3	3	2	1	1	2	2
Administrative	1	1	1	1	1	1	1	1	1	1
Public works:										
Public works	12	9	12	12	12	12	14	12	11	10
Solid waste	2	2	2	2	2	2	1	1	2	2
Vehicle maintenance	2	2	3	3	3	3	3	3	3	3
Community programs and parks:										
Community programs	6	6	5	4	4	4	5	5	4	4
Parks	2	2	2	2	2	2	2	2	2	2
Education:										
Instructional	213	209	209	205	205	202	181	181	183	178
Other	171	151	147	143	143	141	139	137	142	152
Wastewater treatment	7	7	8	7	7	7	7	7	7	7
Total _	473	442	442	431	431	425	403	399	405	408

Source: Town payroll office and school department

<sup>(1)</sup> Includes only "regular" Town employees, excludes non-regular seasonal and "on-call" employees.

# Selected Operating Indicators and Capital Asset Statistics by Function For the Last Ten Fiscal Years

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General government:										
Number of motor vehicle registrations	13,983	14,166	13,976	13,384	13,486	13,119	12,802	11,933	11,273	11,342
Number of building permits issued	251	249	270	208	233	254	232	227	223	235
Number of real estate parcels	5,539	5,494	5,460	5,369	5,318	5,287	5,259	5,251	5,238	5,228
Public safety:	5,559	3,494	5,460	5,509	3,316	5,267	3,239	3,231	5,236	5,226
Police:										
	1	4	1	1	1	1	1	1		1
Number of stations	-	1		-	•	-			1	-
Number of patrol units	13	13	11	11	11	11	11	9	9	9
Number of requests for service	20,765	22,443	17,129	22,233	17,480	21,782	18,383	21,959	22,823	24,630
Number of law violations:										
Physical arrests	79	126	121	129	117	154	130	108	101	114
Traffic violations	5,003	5,872	5,484	5,410	3,654	3,921	3,588	4,008	4,422	3,984
Parking violations	151	225	182	269	138	257	472	93	131	286
Number of street lights	591	590	617	617	614	614	610	612	612	614
Number of harbor moorings	1,168	1,137	1,097	1,135	1,118	1,081	1,104	1,109	1,114	1,114
Fire/EMS protection:										
Number of stations	3	3	3	3	2	2	3	3	3	4
Number of fire apparatus	9	9	9	9	9	9	9	10	10	12
Number of fire dept. requests for service	565	668	708	725	733	555	582	615	539	576
Number of ambulances	3	3	3	3	3	3	3	3	3	2
Number of EMS requests for service	1,254	1,251	1,181	1,246	1,063	1,072	967	1,022	1,039	941
Public works:	.,	.,	.,	-,	.,	.,		.,	.,	
Miles of streets	80	80	79	79	78	77	76	76	76	75
Traffic signals	14	13	13	13	12	12	12	12	13	13
Number of vehicles and rolling equipment	35	35	35	35	43	42	42	56	56	54
Community programs & parks:	00	00	00	00	-10	72	72	00	00	04
Number of recreational and adult										
education programs	803	670	670	644	652	521	470	514	456	460
Number of program participants	14,500	13,900	10,185	9,901	9,448	8,065	7,800	6,800	6,800	7,618
Parks and open space areas	50	50	50	50	50	50	50	50	50	50
Park acreage	119	119	119	119	119	119	119	119	119	119
Skating rinks	1	1	1	1	1	1	2	2	2	2
Tennis courts	9	9	9	9	9	9	9	9	9	9
Education:										
Number of elementary schools	2	2	2	2	2	2	2	2	3	3
Number of elementary school students	1,408	1,441	1,414	1,409	1,149	1,416	1,405	1,423	1,405	1,431
Number of secondary schools	1	1	1	1	1	2	1	1	1	1
Number of secondary school students	682	692	700	685	692	710	735	727	694	702
Number of school buses, vans and										
rolling equipment	39	39	39	40	40	40	42	42	42	42
Wastewater treatment:										
Miles of sanitary sewers	56	56	56	56	56	56	56	56	55	55
Number of treatment plants	1	1	1	1	1	1	1	1	1	1
Number of maintenance vehicles	4	4	4	4	4	4	4	4	6	6
Number of maintenance vehicles  Number of service connections	2,440	2,425	2,399	2,366	2,342	2,335	2,300	2,273	2,249	2,174
Daily average treatment in gallons	973,000	910,000	870,000	876,000	978,000	889,000	907,000	971,000	952,000	1,027,000
Maximum daily licensed capacity in	913,000	910,000	670,000	676,000	910,000	009,000	907,000	911,000	932,000	1,027,000
	1 560 000	1 560 000	1 560 000	1 560 000	1 560 000	1 560 000	1 560 000	1 560 000	1 560 000	1 500 000
gallons	1,560,000	1,560,000	1,560,000	1,560,000	1,560,000	1,560,000	1,560,000	1,560,000	1,560,000	1,500,000

Source: Town payroll office and school department payroll office.